Bill No. HB 665 (2025)

Amendment No.

COMMITTEE/SUBCOMMITTEE ACTION (Y/N) ADOPTED (Y/N) ADOPTED AS AMENDED (Y/N) ADOPTED W/O OBJECTION FAILED TO ADOPT (Y/N) (Y/N) WITHDRAWN OTHER 1 Committee/Subcommittee hearing bill: Intergovernmental Affairs 2 Subcommittee 3 Representative Steele offered the following: 4 5 Amendment (with title amendment) 6 Remove everything after the enacting clause and insert: 7 Section 1. Subsection (8) is added to section 125.022, 8 Florida Statutes, to read: 9 125.022 Development permits and orders.-

10 (8) A county may not as a condition of processing or 11 issuing any development permit or development order require an 12 applicant to install a work of art, pay a fee for a work of art, 13 or reimburse the county for any costs that the county may incur 14 related to a work of art. Any ordinance or regulation in 15 conflict with this subsection is void and unenforceable.

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16 Section 2. Present subsections (39) through (54) of 17 section 163.3164, Florida Statutes, are redesignated as 18 subsections (40) through (55), respectively, and a new 19 subsection (39) is added to that section, to read: 20 163.3164 Community Planning Act; definitions.-As used in 21 this act: 22 (39) "Plan-based methodology" means the use of the most 23 recent and localized data to project growth within a jurisdiction over a 6-year period and the anticipated capacity 24 25 impacts created by that projected growth, and the creation of a 26 list of capital improvements or infrastructure as defined in s. 27 163.31801(3) to be constructed in a defined time period to 28 mitigate those impacts as part of a new or updated impact fee 29 study. 30 Section 3. Present paragraphs (a) and (b) of subsection 31 (3) of section 163.31801, Florida Statutes, are redesignated as 32 paragraphs (b) and (c), respectively, a new paragraph (a) is 33 added to that subsection, and paragraph (g) of subsection (6) of 34 that section is amended, to read: 35 163.31801 Impact fees; short title; intent; minimum 36 requirements; audits; challenges.-(3) For purposes of this section, the term: 37 "Extraordinary circumstances" means the measurable 38 (a) 39 effects of development which will require mitigation by the affected local government and which exceed the total of the 40 763857 - h0665-strike.docx Published On: 4/8/2025 4:22:23 PM

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# 41 <u>current adopted impact fee amount combined with any increase as</u> 42 <u>provided in paragraphs (6)(c), (d), and (e) in less than 4</u> 43 years.

44 (6) A local government, school district, or special
45 district may increase an impact fee only as provided in this
46 subsection.

(g) A local government, school district, or special district may increase an impact fee rate beyond the phase-in limitations established under paragraph (b), paragraph (c), paragraph (d), or paragraph (e) by establishing the need for such increase in full compliance with the requirements of subsection (4), provided the following criteria are met:

1. A demonstrated-need study <u>using a plan-based</u> <u>methodology</u> justifying any increase in excess of those authorized in paragraph (b), paragraph (c), paragraph (d), or paragraph (e) has been completed within the 12 months before the adoption of the impact fee increase and expressly demonstrates the extraordinary circumstances necessitating the need to exceed the phase-in limitations.

60 <u>a. An increase in a nontransportation impact fee may not</u> 61 <u>be adopted unless the extraordinary circumstances demonstrated</u> 62 <u>in the demonstrated-need study include at least two of the</u> 63 following:

64 (I) The population of the local government's jurisdiction 65 over the past 5 years exceeds, by at least 10 percent, the 763857 - h0665-strike.docx

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66	population estimates and projections used to justify the most
67	recent impact fee increase.
68	(II) The average number of building permits issued by the
69	local government over the past 5 years exceeds, by at least 10
70	percent, building permit estimates and projections used to
71	justify the most recent impact fee increase.
72	(III) The employment base within the local jurisdiction
73	over the past 5 years exceeds the employment estimates and
74	projections used to justify the most recent impact fee.
75	(IV) The existing level of service grade will be lowered
76	without an increase in the impact fee rate.
77	b. An increase in a transportation impact fee may not be
78	adopted unless the extraordinary circumstances demonstrated in
79	the demonstrated-need study include at least three of the
80	following:
81	(I) Any condition provided in sub-subparagraph a.
82	(II) Cost growth over the past 5 years which exceeds, by
83	an average of at least 10 percent, the Federal Highway
84	Administration's National Highway Construction Cost index
85	average used to justify the previous impact fee increase.
86	(III) The vehicle miles traveled in the past 5 years
87	exceed, by at least 10 percent, the Department of
88	Transportation's vehicle miles traveled index average used to
89	justify the most recent impact fee.
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90	(IV) The per-lane mile cost estimates for construction for	
91	the past 5 years exceed, by at least 10 percent, the Department	
92	of Transportation average used to justify the most recent impact	
93	fee.	
94	c. An increase in an impact fee for an independent special	
95	district may not be adopted unless the extraordinary	
96	circumstances demonstrated in the demonstrated-need study	
97	include all of the following:	
98	(I) The amount of growth experienced in the past 5 years	
99	and anticipated within the district requires a significant	
100	immediate infrastructure investment to serve such growth which	
101	will need to be financed by the special district with impact	
102	fees.	
103	(II) The cost of infrastructure investment required to be	
104	financed by the district in the next 5 years is increasing the	
105	need for public facilities and has a direct impact on the fee	
106	amount needed to finance the additional infrastructure for the	
107	benefit of the growth.	
108	(III) The existing level of service will be impacted	
109	without an increase in the impact fee rate.	
110	2. The local government jurisdiction has held not <u>fewer</u>	
111	<del>less</del> than two publicly noticed workshops dedicated to the	
112	extraordinary circumstances necessitating the need to exceed the	
113	phase-in limitations set forth in paragraph (b), paragraph (c),	
114	paragraph (d), or paragraph (e).	
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115	3. The impact fee increase ordinance is approved by at	
116 le	ast a two-thirds vote of the governing body.	
117		
118 <u>A</u>	local government may not increase an impact fee rate beyond	
119 <u>th</u>	e phase-in limitations under this paragraph if the local	
120 <u>go</u>	vernment has not increased the impact fee within the past 5	
121 <u>ye</u>	ars. Any year in which the local government is prohibited from	
122 <u>in</u>	creasing an impact fee because the jurisdiction is in a	
123 <u>hu</u>	rricane disaster area is not included in the 5-year period.	
124	Section 4. Subsection (8) is added to section 166.033,	
125 <b>Fl</b>	orida Statutes, to read:	
126	166.033 Development permits and orders	
127	(8) A municipality may not as a condition of processing or	
128 <u>is</u>	suing any development permit or development order require an	
129 <u>ap</u>	plicant to install a work of art, pay a fee for a work of art,	
130 <u>or</u>	reimburse the municipality for any costs that the	
131 <u>mu</u>	nicipality may incur related to a work of art. Any ordinance	
132 <u>or</u>	regulation in conflict with this subsection is void and	
133 <u>un</u>	enforceable.	
134	Section 5. Paragraph (d) of subsection (2) of section	
135 <b>21</b>	2.055, Florida Statutes, is amended to read:	
136	212.055 Discretionary sales surtaxes; legislative intent;	
137 au	thorization and use of proceedsIt is the legislative intent	
138 th	at any authorization for imposition of a discretionary sales	
139 su	rtax shall be published in the Florida Statutes as a	
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140 subsection of this section, irrespective of the duration of the levy. Each enactment shall specify the types of counties 141 142 authorized to levy; the rate or rates which may be imposed; the maximum length of time the surtax may be imposed, if any; the 143 144 procedure which must be followed to secure voter approval, if required; the purpose for which the proceeds may be expended; 145 146 and such other requirements as the Legislature may provide. 147 Taxable transactions and administrative procedures shall be as provided in s. 212.054. 148

149

(2) LOCAL GOVERNMENT INFRASTRUCTURE SURTAX.-

150 The proceeds of the surtax authorized by this (d) 151 subsection and any accrued interest shall be expended by the 152 school district, within the county and municipalities within the 153 county, or, in the case of a negotiated joint county agreement, 154 within another county, to finance, plan, and construct 155 infrastructure; to acquire any interest in land for public 156 recreation, conservation, or protection of natural resources or to prevent or satisfy private property rights claims resulting 157 158 from limitations imposed by the designation of an area of 159 critical state concern; to provide loans, grants, or rebates to residential or commercial property owners who make energy 160 efficiency improvements to their residential or commercial 161 property, if a local government ordinance authorizing such use 162 is approved by referendum; or to finance the closure of county-163 164 owned or municipally owned solid waste landfills that have been 763857 - h0665-strike.docx

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165 closed or are required to be closed by order of the Department 166 of Environmental Protection. Any use of the proceeds or interest 167 for purposes of landfill closure before July 1, 1993, is ratified. The proceeds and any interest may not be used for the 168 169 operational expenses of infrastructure, except that a county 170 that has a population of fewer than 75,000 and that is required 171 to close a landfill may use the proceeds or interest for longterm maintenance costs associated with landfill closure. 172 Counties, as defined in s. 125.011, and charter counties may, in 173 addition, use the proceeds or interest to retire or service 174 indebtedness incurred for bonds issued before July 1, 1987, for 175 176 infrastructure purposes, and for bonds subsequently issued to 177 refund such bonds. Any use of the proceeds or interest for 178 purposes of retiring or servicing indebtedness incurred for 179 refunding bonds before July 1, 1999, is ratified.

For the purposes of this paragraph, the term
 "infrastructure" means:

Any fixed capital expenditure or fixed capital outlay 182 a. 183 associated with the construction, reconstruction, or improvement 184 of public facilities that have a life expectancy of 5 or more 185 years, any related land acquisition, land improvement, design, and engineering costs, and all other professional and related 186 costs required to bring the public facilities into service. For 187 purposes of this sub-subparagraph, the term "public facilities" 188 189 means facilities as defined in s. 163.3164 s. 163.3164(41), s. 763857 - h0665-strike.docx

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190 163.3221(13), or s. 189.012(5), and includes facilities that are 191 necessary to carry out governmental purposes, including, but not 192 limited to, fire stations, general governmental office 193 buildings, and animal shelters, regardless of whether the 194 facilities are owned by the local taxing authority or another 195 governmental entity.

b. A fire department vehicle, an emergency medical service
vehicle, a sheriff's office vehicle, a police department
vehicle, or any other vehicle, and the equipment necessary to
outfit the vehicle for its official use or equipment that has a
life expectancy of at least 5 years.

c. Any expenditure for the construction, lease, or
maintenance of, or provision of utilities or security for,
facilities, as defined in s. 29.008.

204 d. Any fixed capital expenditure or fixed capital outlay 205 associated with the improvement of private facilities that have 206 a life expectancy of 5 or more years and that the owner agrees 207 to make available for use on a temporary basis as needed by a 208 local government as a public emergency shelter or a staging area 209 for emergency response equipment during an emergency officially declared by the state or by the local government under s. 210 211 252.38. Such improvements are limited to those necessary to comply with current standards for public emergency evacuation 212 shelters. The owner must enter into a written contract with the 213 local government providing the improvement funding to make the 214 763857 - h0665-strike.docx

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215 private facility available to the public for purposes of 216 emergency shelter at no cost to the local government for a 217 minimum of 10 years after completion of the improvement, with 218 the provision that the obligation will transfer to any 219 subsequent owner until the end of the minimum period.

220 Any land acquisition expenditure for a residential e. housing project in which at least 30 percent of the units are 221 affordable to individuals or families whose total annual 222 223 household income does not exceed 120 percent of the area median 224 income adjusted for household size, if the land is owned by a local government or by a special district that enters into a 225 226 written agreement with the local government to provide such 227 housing. The local government or special district may enter into 228 a ground lease with a public or private person or entity for 229 nominal or other consideration for the construction of the 230 residential housing project on land acquired pursuant to this 231 sub-subparagraph.

Instructional technology used solely in a school 232 f. 233 district's classrooms. As used in this sub-subparagraph, the term "instructional technology" means an interactive device that 234 235 assists a teacher in instructing a class or a group of students 236 and includes the necessary hardware and software to operate the interactive device. The term also includes support systems in 237 which an interactive device may mount and is not required to be 238 239 affixed to the facilities.

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240 2. For the purposes of this paragraph, the term "energy efficiency improvement" means any energy conservation and 241 242 efficiency improvement that reduces consumption through 243 conservation or a more efficient use of electricity, natural 244 gas, propane, or other forms of energy on the property, 245 including, but not limited to, air sealing; installation of insulation; installation of energy-efficient heating, cooling, 246 247 or ventilation systems; installation of solar panels; building modifications to increase the use of daylight or shade; 248 249 replacement of windows; installation of energy controls or 250 energy recovery systems; installation of electric vehicle 251 charging equipment; installation of systems for natural gas fuel 252 as defined in s. 206.9951; and installation of efficient 253 lighting equipment.

254 3. Notwithstanding any other provision of this subsection, 255 a local government infrastructure surtax imposed or extended 256 after July 1, 1998, may allocate up to 15 percent of the surtax proceeds for deposit into a trust fund within the county's 257 258 accounts created for the purpose of funding economic development 259 projects having a general public purpose of improving local 260 economies, including the funding of operational costs and 261 incentives related to economic development. The ballot statement must indicate the intention to make an allocation under the 262 authority of this subparagraph. 263

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.6. This act shall take effect July 1, 2025.

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267	TITLE AMENDMENT	
268	Remove everything before the enacting clause and insert:	
269	An act relating to local government impact fees and	
270	development permits and orders; amending s. 125.022,	
271	F.S.; prohibiting a county from requiring an applicant	
272	to take certain actions as a condition of processing	
273	any development permit or development order; providing	
274	that any ordinance or regulation in conflict is void	
275	and unenforceable; amending s. 163.3164, F.S.;	
276	defining the term "plan-based methodology"; amending	
277	s. 163.31801, F.S.; defining the term "extraordinary	
278	circumstances"; requiring the completion of a	
279	demonstrated-need study using plan-based methodology	
280	before the adoption of an impact fee increase which	
281	expressly demonstrates certain extraordinary	
282	circumstances; prohibiting increases in certain impact	
283	fees unless specified extraordinary circumstances are	
284	demonstrated; prohibiting a local government from	
285	increasing an impact fee rate under certain	
286	circumstances; amending s. 166.033, F.S.; prohibiting	
287	a municipality from requiring an applicant to take	
288	certain actions as a condition of processing any	
289	development permit or development order; providing	
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290	that any ordinance or regulation in conflict is void
291	and unenforceable; amending s. 212.055, F.S.;
292	conforming a cross-reference; providing an effective
293	date.
294	

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