

By the Committee on Commerce and Tourism; and Senator Burgess

577-02242-25

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A bill to be entitled

An act relating to provenance of digital content; amending s. 106.145, F.S.; defining the term "provenance data"; requiring that certain content created by generative artificial intelligence purporting to depict an electoral candidate include digital provenance data; amending s. 252.353, F.S.; creating a digital content provenance pilot program within the Division of Emergency Management; providing the pilot program's purpose; requiring the division to include a conspicuous indicator with an encoded link on the digital images and videos it creates after a specified date to allow users to access provenance data; requiring the division to submit an annual report to the Legislature by a specified date; specifying requirements for the report; providing for future repeal; creating s. 501.9741, F.S.; defining terms; requiring a provider of a generative artificial intelligence tool to apply provenance data, either directly or through a third-party technology, to synthetic content wholly generated by the provider's generative artificial intelligence tool; requiring a provider of a generative artificial intelligence tool to make available to the public specified tools and readers to determine whether certain content was created by the provider's generative artificial intelligence tool; prohibiting the inclusion of certain information in provenance data which is reasonably capable of being associated with a

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particular user, unless directed by the user;
requiring social media platforms to retain provenance
data of synthetic content provided to or posted on the
platforms; requiring social media platforms to make
such data available to platform users through a
conspicuous indicator on such content; requiring that
a capture device sold in this state have an option to
record provenance data of certain content; requiring
manufacturers of such capture devices to ensure
provenance data can be read by third-party
applications; providing that a violation of the act is
an unfair or deceptive act or practice; requiring the
Attorney General to enforce this section; requiring
the Department of Legal Affairs to notify any person
suspected of violating the act and allow them to cure
such violation within a specified timeframe before
initiating enforcement action; providing an effective
date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Present subsection (4) of section 106.145,
Florida Statutes, is redesignated as subsection (5), a new
subsection (4) is added to that section, and subsection (1) and
paragraph (a) of present subsection (4) are amended, to read:

106.145 Use of artificial intelligence.—

(1) As used in this section, the term:

(a) "Generative artificial intelligence" means a machine-
based system that can, for a given set of human-defined

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objectives, emulate the structure and characteristics of input data in order to generate derived synthetic content including images, videos, audio, text, and other digital content.

(b) "Provenance data" means information identifying whether some or all of the content has been derived through generative artificial intelligence and, if so, the name of the generative artificial intelligence tool used to generate such content and the organization that developed such tool.

(4) Any content purporting to feature an electoral candidate which can be viewed, heard, or accessed online must include digital provenance data if such content was created by generative artificial intelligence, as defined in s. 106.145(1).

(5)~~(4)~~(a) In addition to any civil penalties provided by law, a person identified pursuant to another disclaimer required under this chapter as paying for, sponsoring, or approving a political advertisement, an electioneering communication, or an other miscellaneous advertisement of a political nature which is required to contain the disclaimer prescribed under subsection (2) in this section and who fails to include the required disclaimer commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

Section 2. Section 252.353, Florida Statutes, is created to read:

252.353 Digital content provenance pilot program.—

(1) There is established within the division a digital content provenance pilot program. The purpose of the pilot program is to enhance the security and authenticity of digital content used in emergency management operations through the inclusion of provenance data.

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88 (2) For all digital images and videos created by the
89 division on or after July 1, 2025, the division shall include a
90 conspicuous indicator with an encoded link allowing a user to
91 access provenance data.

92 (3) By November 15, 2026, the division shall submit to the
93 President of the Senate and the Speaker of the House of
94 Representatives a report that includes information concerning
95 the pilot program, including whether the integration of
96 provenance data can be scaled effectively within the division's
97 digital content library and recommendations for other valuable
98 uses of provenance data and credentialing that could be
99 implemented within other agencies.

100 (4) This section is repealed June 30, 2027.

101 Section 3. Section 501.9741, Florida Statutes, is created
102 to read:

103 501.9741 Provenance data of digital content.—

104 (1) As used in this section, the term:

105 (a) "Application tool" means a tool or service that enables
106 the user to apply provenance data, either directly or through
107 the use of third-party technology, to any digital content that
108 has been modified to include synthetic content.

109 (b) "Capture device" means a device that can record any
110 visual or audio digital content, including, but not limited to,
111 a camera, a cellular phone with a camera, a microphone, or an
112 audio or video recorder.

113 (c) "Generative artificial intelligence" has the same
114 meaning as in s. 106.145(1).

115 (d) "Generative artificial intelligence tool" means a
116 product or feature that uses generative artificial intelligence

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117 to create visual or audio digital content.

118 (e) "Provenance data" has the same meaning as in s.
119 106.145(1).

120 (f) "Provenance reader" means a tool or service that allows
121 users to identify provenance data of visual or audio digital
122 content.

123 (g) "Synthetic content" means any visual or audio content
124 that has been produced or modified by a generative artificial
125 intelligence tool.

126 (2) The provider of a generative artificial intelligence
127 tool must apply provenance data, either directly or through the
128 use of third-party technology, to synthetic content wholly
129 generated by the provider's generative artificial intelligence
130 tool.

131 (3) The provider of a generative artificial intelligence
132 tool must make available to the public:

133 (a) An application tool that can determine whether an
134 image, a video, or audio content, or content that is any
135 combination thereof, is synthetic content.

136 (b) A free provenance reader that can view provenance
137 information for synthetic content.

138 (4) Provenance data may not include any personal
139 identifying information or any unique device, system, or service
140 information which is reasonably capable of being associated with
141 a particular user, unless directed by the user.

142 (5) A social media platform as defined in s. 501.2041 shall
143 retain all available provenance data of any suspected synthetic
144 content. Social media platforms shall make such data available
145 to platform users through a conspicuous indicator with an

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146 encoded link on such content.

147 (6) A capture device sold in this state must have an option
148 to record provenance data of any suspected synthetic content.
149 The manufacturer of a capture device sold in this state must
150 ensure that such provenance data can be read by third-party
151 applications.

152 (7) A violation of this section constitutes an unfair or
153 deceptive act or practice as described in s. 501.204. The
154 Attorney General shall enforce this section. The Department of
155 Legal Affairs shall notify the provider of the generative
156 artificial intelligence system, the manufacturer of a capture
157 device, or the social media platform of any suspected violation,
158 and allow the provider 30 calendar days to cure the alleged
159 violation before initiating enforcement action.

160 Section 4. This act shall take effect July 1, 2025.