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By the Committee on Appropriations

576-02642-25 20257024___ A bill to be entitled

An act relating to state planning and budgeting; reenacting and amending s. 216.011, F.S.; deleting the definitions of the terms "disincentive" and "incentive"; revising the definition of the term "fixed capital outlay"; amending s. 216.013, F.S.; revising the purpose of long-range program plans; requiring that such plans be based on statutorily established policies and driven by priorities and outcomes to achieve certain goals, objectives, and policies; requiring that such plans provide the framework for development of legislative budget requests; requiring that such plans identify specified performance measures, trends and conditions relevant to the performance measures and state goals, and agency and judicial programs that implement statutorily established policy; requiring that such plans include certain information regarding the implementation status of enacted laws; requiring that such information also include laws enacted in specified years; requiring that the implementation status include specified information; requiring that long-range program plans cover a specified timeframe and remain in effect until replaced or adjusted as provided by specified provisions; deleting a requirement that written notice be provided to the Governor and Legislature upon the publishing of such plans on the agency or judicial branch website; requiring state agencies and the judicial branch

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annually, by a specified date, to submit their longrange program plans to the Legislative Budget Commission for approval; providing that if a state agency or the judicial branch receives a certain notification of failure to comply, such agency or the judicial branch is prohibited from submitting amendments to or otherwise making changes to its approved budget for certain expenditures until compliance is achieved; deleting obsolete language; amending s. 216.023, F.S.; requiring state agencies, the judicial branch, and the Division of Administrative Hearings to submit legislative budget requests before a specified date in each odd-numbered year and by a specified date in each even-numbered year; deleting provisions relating to total accountability measures and reductions in allocations; making a technical change; amending ss. 216.163, 216.177, and 216.181, F.S.; conforming provisions to changes made by the act; repealing ss. 216.1815 and 216.1826, F.S., relating to the agency incentive and savings program and activity-based planning and budgeting, respectively; amending s. 216.1827, F.S.; requiring state agencies and the judicial branch to maintain performance measures, outcomes, and standards; requiring state agencies and the judicial branch to adopt specified and applicable performance measures, outcomes, and standards; requiring state agencies and the judicial branch to develop and adopt a certain number of specified performance measures,

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outcomes, and standards; requiring state agencies and the judicial branch to consider specified factors when developing such additional performance measures, outcomes, and standards; requiring state agencies to maintain justifications for and sources of data to be used for each performance measure adopted; requiring that the long-range program plans contain performance measures in specified forms, manner, and timeframes; requiring that such plans provide specified information and data; requiring state agencies and the judicial branch to submit performance measures, outcomes, standards, and certain information to the Office of Program Policy Analysis and Government Accountability upon request; requiring that certain performance measures be adopted by the Legislative Budget Commission; authorizing the submission of requests to delete or amend performance measures, outcomes, and standards to the Legislative Budget Commission; requiring that such request include the justification for the deletion, amendment, or addition; providing that such deletions, amendments, or additions are subject to review and approval by the Legislative Budget Commission; requiring state agencies and the judicial branch to make appropriate adjustments to their performance measures, outcomes, and standards to be consistent with certain enacted legislation; providing that state agencies and the judicial branch have a specified timeframe to make such adjustments; deleting obsolete language;

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requiring new state agencies created by the Legislature to establish initial performance measures, outcomes, and standards that are subject to review and approval by the Legislative Budget Commission; requiring state agencies and the judicial branch to submit to the Legislative Budget Commission new performance measures and specified information by a specified date; providing for the scheduled repeal of such provision; amending s. 216.262, F.S.; providing that if the actual inmate population of the Department of Corrections exceeds inmate population projections of the most recently adopted forecast published by the Criminal Justice Estimating Conference for the current fiscal year by specified percentages, the Executive Office of the Governor shall immediately notify such estimating conference to convene and revise the estimates; abrogating the scheduled repeal of such provisions; amending s. 216.292, F.S.; prohibiting appropriations from being transferred between state agencies unless specifically authorized by the General Appropriations Act or as otherwise provided by law; authorizing the Executive Office of the Governor to transfer funds within and between state agencies for a specified purpose; providing that such transfers and adjustments are subject to certain notice, review, and objections; deleting obsolete language; abrogating the scheduled repeal of a provision; amending s. 20.055, F.S.; conforming provisions to changes made by the act; amending ss. 121.021 and 121.051, F.S.;

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conforming cross-references; amending s. 186.021, F.S.; conforming provisions to changes made by the act; amending s. 420.0003, F.S.; revising that a certain long-range plan is from the Florida Housing Finance Corporation and not from the Department of Commerce; conforming provisions to changes made by the act; amending s. 420.511, F.S.; revising references to "long-range program plan" as "long-range plan"; deleting a requirement that such plan be developed in coordination with the Department of Commerce; deleting a provision relating to the Secretary of Commerce, or his or her designee, serving as the Florida Housing Finance Corporation's liaison for a specified purpose; amending ss. 489.145, 985.619 and 1002.37, F.S.; conforming cross-references; reenacting s. 402.56(5)(d), F.S., relating to the duty of the Children and Youth Cabinet to design and implement a long-range program plan, to incorporate the amendment made to s. 216.013, F.S., in a reference thereto; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraphs (n), (r), and (v) of subsection (1) of section 216.011, Florida Statutes, are amended, and paragraph (ee) of that subsection is reenacted, to read:

143 216.011 Definitions.-

(1) For the purpose of fiscal affairs of the state, appropriations acts, legislative budgets, and approved budgets,

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each of the following terms has the meaning indicated:

(n) "Disincentive" means a sanction as described in s. 216.163.

(q) (r) "Fixed capital outlay" means the appropriation category used to fund real property (land, buildings, including appurtenances, fixtures and fixed equipment, structures, etc.), including additions, replacements, major repairs, and renovations to real property which materially extend its useful life or materially improve or change its functional use and including furniture and equipment necessary to furnish and operate a new or improved facility, when appropriated by the Legislature in the fixed capital outlay appropriation category. The term does not include a minor repair or maintenance that does not materially extend the useful life or materially improve or change the functional use of a facility, which may be appropriated in an expense, contracted services, or special appropriation category.

(v) "Incentive" means a mechanism, as described in s.

216.163, for recognizing the achievement of performance
standards or for motivating performance that exceeds performance
standards.

(cc) (ee) "Long-range program plan" means a plan developed pursuant to s. 216.013.

Section 2. Section 216.013, Florida Statutes, is amended to read:

216.013 Long-range program <u>plans</u> plans.—State agencies and the judicial branch shall develop long-range program plans to achieve state goals <u>and objectives</u> using an interagency planning process that includes the development of integrated agency

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175 program service outcomes. The plans must shall be policy based 176 on statutorily established policies; , priority driven by 177 priorities and outcomes to achieve state goals, objectives, and 178 policies; τ accountable; τ and developed through careful examination and justification of all agency and judicial branch 180 programs and activities.

- (1) Long-range program plans must shall provide the framework for the development of legislative budget requests.
- (2) Long-range program plans must and shall identify or update:
 - (a) The mission of the agency or judicial branch.
- (b) The performance measures required pursuant to s. 216.1827 goals established to accomplish the mission.
 - (c) The objectives developed to achieve state goals.
- (d) The trends and conditions relevant to the mission, the performance measures, and the state goals, and objectives.
- (d) (e) The state agency or judicial branch programs that will be used to implement statutorily established state policy and achieve state goals and objectives.
- (f)—The program outcomes and standards to measure progress toward program objectives.
- (g) Information regarding performance measurement, which includes, but is not limited to, how data is collected, the methodology used to measure a performance indicator, the validity and reliability of a measure, the appropriateness of a measure, and whether, in the case of agencies, the agency inspector general has assessed the reliability and validity of agency performance measures, pursuant to s. 20.055(2).
 - (h)—Legislatively approved output and outcome performance

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measures. Each performance measure must identify the associated activity contributing to the measure from those identified in accordance with s. 216.023(4)(b).

- (i) Performance standards for each performance measure and justification for the standards and the sources of data to be used for measurement. Performance standards must include standards for each affected activity and be expressed in terms of the associated unit of activity.
- (j) Prior-year performance data on approved performance measures and an explanation of deviation from expected performance. Performance data must be assessed for reliability in accordance with s. 20.055.
 - (k) Proposed performance incentives and disincentives.
- (3) (a) 1. Long-range program plans must include information about the implementation status of any law enacted in the previous legislative session. The implementation status must be provided until all provisions of the law related to the agency have been fully implemented.
- 2. For purposes of initial implementation of this subsection, in addition to laws enacted pursuant to the 2025 Regular Session, an agency must also provide information on recently enacted laws for the 2023 and 2024 Regular Sessions that have provisions not fully implemented. This subparagraph expires on June 30, 2026.
- (b) Implementation status information must include, at a minimum, all of the following:
- 1. Actions or steps taken to implement the law, and actions or steps planned for implementation, including, but not limited to, all of the following, as applicable:

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- a. Administrative rules proposed for implementation.
- b. Procurements required.
- c. Contracts executed to assist the agency in implementation.
 - d. Contracts executed to implement or administer the law.
- <u>e. Programs started, offices established, or other</u>
 <u>organizational administrative changes made, including personnel</u>
 changes.
 - f. Federal waivers requested.
- 2. The status of any required appointments and all scheduled board, commission, or related public meetings.
- 3. A description of the agency programs, outputs, and activities implemented or changed related to the law.
- 4. All expenditures made that were directly related to the implementation.
 - 5. Any provisions remaining to be implemented.
- 6. A description of any impediment or delay in the implementation, including, but not limited to, challenges of administrative rules or identification of any policy issue that needs to be resolved by the Legislature to ensure timely and effective implementation.
- 7. Information related to any litigation related to the law which is not provided under subparagraph 6.
- 8. Any performance measure developed and the specific data identified, including data regarding enrollments, participants, loans, and other data elements of programs, outputs, and activities.
- (4) (2) Each Long-range program plans must plan shall cover a period of 5 fiscal years, be revised annually, and remain in

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effect until replaced or <u>adjusted as provided in this section</u> revised.

- (5)(3) Long-range program plans or revisions <u>must shall</u> be presented by state agencies and the judicial branch in a form, manner, and timeframe prescribed in written instructions prepared by the Executive Office of the Governor in consultation with the chairs of the legislative appropriations committees.
- (6)(4) Each state executive agency and the judicial branch shall post their long-range program plans on their Internet websites not later than September 30 30th of each year, and provide written notice to the Governor and the Legislature that the plans have been posted.
- (7)(5) Each state agency The state agencies and the judicial branch shall make appropriate adjustments to their long-range program plans, excluding adjustments to performance measures, outcomes, and standards, to be consistent with the appropriations in the General Appropriations Act, and legislation implementing the General Appropriations Act, or other enacted legislation. Agencies and the judicial branch have 30 days subsequent to the effective date of the General Appropriations Act and implementing legislation to make adjustments to their plans as posted on their Internet websites.
- (8) Annually, no later than September 15, each state agency and the judicial branch shall submit their long-range program plans to the Legislative Budget Commission for approval, including any update on meeting their plans' approved performance measures and any deviation from expected performance measures.
 - (9) If the chairs of the legislative appropriations

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committees notify a state agency or the judicial branch that the agency or the judicial branch has failed to comply with this section or s. 216.1827, the agency or the judicial branch may not submit amendments or otherwise make changes to its approved budget for operations and fixed capital outlay pursuant to s. 216.181 until the agency or the judicial branch has corrected its deficiency.

- $\underline{(10)}$ (6) Long-range program plans developed pursuant to this chapter are not rules and, therefore, are not subject to the provisions of chapter 120.
- (7) Notwithstanding the provisions of this section, each state executive agency and the judicial branch are not required to develop or post a long-range program plan by September 30, 2024, for the 2025-2026 fiscal year, except in circumstances outlined in any updated written instructions prepared by the Executive Office of the Governor in consultation with the chairs of the legislative appropriations committees. This subsection expires July 1, 2025.
- Section 3. Subsections (1), (2), (4), and (10) of section 216.023, Florida Statutes, are amended to read:
- 216.023 Legislative budget requests to be furnished to Legislature by agencies.—
- (1) The head of each state agency, except as provided in subsection (2), shall submit a final legislative budget request to the Legislature and to the Governor, as chief budget officer of the state, in the form and manner prescribed in the budget instructions and at such time as specified by the Executive Office of the Governor, based on the agency's independent judgment of its needs. However, a state agency <u>must</u> <u>may not</u>

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submit its complete legislative budget request, including all supporting forms and schedules required by this chapter, no later than September 15 of each odd-numbered year and no later than October 15 of each even-numbered year unless an alternative date is agreed to be in the best interest of the state by the Governor and the chairs of the legislative appropriations committees.

- Hearings shall submit their complete legislative budget requests directly to the Legislature with a copy to the Governor, as chief budget officer of the state, in the form and manner as prescribed in the budget instructions. However, the complete legislative budget requests, including all supporting forms and schedules required by this chapter, <u>must shall</u> be submitted <u>no later than September 15 of each odd-numbered year and</u> no later than October 15 of each <u>even-numbered</u> year unless an alternative date is agreed to be in the best interest of the state by the Governor and the chairs of the legislative appropriations committees.
- (4) (4) (a) The legislative budget request for each program must contain:
- $\underline{\text{(a)}}$ 1. The constitutional or statutory authority for a program, a brief purpose statement, and approved program components.
- (actual prior-year expenditures, current-year estimated expenditures, and agency budget requested expenditures for the next fiscal year) by appropriation category.
 - (c) 3. Details on trust funds and fees.

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(d) 4. The total number of positions (authorized, fixed, and requested).

- $\underline{\text{(e)}}$ 5. An issue narrative describing and justifying changes in amounts and positions requested for current and proposed programs for the next fiscal year.
 - (f) 6. Information resource requests.
- (g) 7. Supporting information, including applicable costbenefit analyses, business case analyses, performance contracting procedures, service comparisons, and impacts on performance standards for any request to outsource or privatize agency functions. The cost-benefit and business case analyses must include an assessment of the impact on each affected activity from those identified in accordance with paragraph (b). Performance standards must include standards for each affected activity and be expressed in terms of the associated unit of activity.
- (h) 8. An evaluation of major outsourcing and privatization initiatives undertaken during the last 5 fiscal years having aggregate expenditures exceeding \$10 million during the term of the contract. The evaluation must include an assessment of contractor performance, a comparison of anticipated service levels to actual service levels, and a comparison of estimated savings to actual savings achieved. Consolidated reports issued by the Department of Management Services may be used to satisfy this requirement.
- (i) 9. Supporting information for any proposed consolidated financing of deferred-payment commodity contracts including guaranteed energy performance savings contracts. Supporting information must also include narrative describing and

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justifying the need, baseline for current costs, estimated cost savings, projected equipment purchases, estimated contract costs, and return on investment calculation.

(j) 10. For projects that exceed \$10 million in total cost, the statutory reference of the existing policy or the proposed substantive policy that establishes and defines the project's governance structure, planned scope, main business objectives that must be achieved, and estimated completion timeframes. The governance structure for information technology-related projects must incorporate the applicable project management and oversight standards established pursuant to s. 282.0051. Information technology budget requests for the continuance of existing hardware and software maintenance agreements, renewal of existing software licensing agreements, or the replacement of desktop units with new technology that is similar to the technology currently in use are exempt from this requirement.

(b)—It is the intent of the Legislature that total accountability measures, including unit—cost data, serve not only as a budgeting tool but also as a policymaking tool and an accountability tool. Therefore, each state agency and the judicial branch must submit a summary of information for the preceding year in accordance with the legislative budget instructions. Each summary must provide a one—page overview and must contain:

- 1. The final budget for the agency and the judicial branch.
- 2.—Total funds from the General Appropriations Act.
- 3. Adjustments to the General Appropriations Act.
- 4. The line-item listings of all activities.
- 5. The number of activity units performed or accomplished.

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6.—Total expenditures for each activity, including amounts paid to contractors and subordinate entities. Expenditures related to administrative activities not aligned with output measures must consistently be allocated to activities with output measures prior to computing unit costs.

- 7. The cost per unit for each activity, including the costs allocated to contractors and subordinate entities.
- 8. The total amount of reversions and pass-through expenditures omitted from unit-cost calculations.

At the regular session immediately following the submission of the agency unit cost summary, the Legislature shall reduce in the General Appropriations Act for the ensuing fiscal year, by an amount equal to at least 10 percent of the allocation for the fiscal year preceding the current fiscal year, the funding of each state agency that fails to submit the report required under this paragraph.

(10) The legislative budget request from each agency and from the judicial branch shall be reviewed by the Legislature. The review may allow for the opportunity to have information or testimony by the agency, the judicial branch, the Auditor General, the Office of Program Policy Analysis and Government Accountability, the Governor's Office of Policy and Budget Planning and Budgeting, and the public regarding the proper level of funding for the agency in order to carry out its mission.

Section 4. Subsection (4) of section 216.163, Florida Statutes, is amended to read:

216.163 Governor's recommended budget; form and content;

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declaration of collective bargaining impasses.-

- (4) The Executive Office of the Governor shall review the findings of the Office of Program Policy Analysis and Government Accountability, to the extent they are available, request any reports or additional analyses as necessary, and submit a recommendation for executive agencies, which may include a recommendation regarding incentives or disincentives for agency performance. Incentives or disincentives may apply to all or part of a state agency. The Chief Justice shall review the findings of the Office of Program Policy Analysis and Government Accountability regarding judicial branch performance and make appropriate recommendations for the judicial branch.
 - (a) Incentives may include, but are not limited to:
- 1. Additional flexibility in budget management, such as, but not limited to, the use of lump sums or special categories; consolidation of budget entities or program components; consolidation of appropriation categories; and increased agency transfer authority between appropriation categories or budget entities.
- 2. Additional flexibility in salary rate and position management.
- 3. Retention of up to 50 percent of all unencumbered balances of appropriations as of June 30, or undisbursed balances as of December 31, excluding special categories and grants and aids, which may be used for nonrecurring purposes including, but not limited to, lump-sum bonuses, employee training, or productivity enhancements, including technology and other improvements.
 - 4. Additional funds to be used for, but not limited to,

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lump-sum bonuses, employee training, or productivity
enhancements, including technology and other improvements.

- 5. Additional funds provided pursuant to law to be released to an agency quarterly or incrementally contingent upon the accomplishment of units of output or outcome specified in the General Appropriations Act.
 - (b) Disincentives may include, but are not limited to:
- 1. Mandatory quarterly reports to the Executive Office of the Governor and the Legislature on the agency's progress in meeting performance standards.
- 2. Mandatory quarterly appearances before the Legislature, the Governor, or the Governor and Cabinet to report on the agency's progress in meeting performance standards.
- 3. Elimination or restructuring of the program, which may include, but not be limited to, transfer of the program or outsourcing all or a portion of the program.
 - 4. Reduction of total positions for a program.
- 5. Restriction on or reduction of the spending authority provided in s. 216.292(2)(b).
 - 6. Reduction of managerial salaries.
- Section 5. Subsection (3) of section 216.177, Florida Statutes, is amended to read:
- 216.177 Appropriations acts, statement of intent, violation, notice, review and objection procedures.—
- (3) The Legislature may annually specify any incentives and disincentives for agencies operating programs under performance-based budgets pursuant to this chapter in the General Appropriations Act or legislation implementing the General Appropriations Act.

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Section 6. Paragraph (b) of subsection (10) of section 216.181, Florida Statutes, is amended to read:

216.181 Approved budgets for operations and fixed capital outlay.—

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- (b) Lump-sum salary bonuses may be provided only if specifically appropriated or provided pursuant to s. 110.1245 $\frac{1}{2}$ s. 216.1815.
 - Section 7. Section 216.1815, Florida Statutes, is repealed.
 - Section 8. Section 216.1826, Florida Statutes, is repealed.
- Section 9. Section 216.1827, Florida Statutes, is amended to read:
 - 216.1827 Requirements for performance measures, outcomes, and standards.—
 - (1) Each state agency Agencies and the judicial branch shall maintain a comprehensive performance accountability system containing, at a minimum, a list of performance measures, outcomes, and standards as required by that are adopted by the Legislature and subsequently amended pursuant to this section.
 - (2) Each state agency and the judicial branch shall adopt the following performance measures, outcomes, and standards:
 - (a) Administrative costs as a percentage of total agency costs, including salaries and benefits and excluding fixed capital outlay.
 - (b) Percentage of vacant positions filled within 180 days after becoming vacant.
 - (c) Total dollar amount of salary increases awarded, delineated by the subtotal dollar amount of the increases specifically authorized in the General Appropriations Act or

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523 <u>other law and the subtotal dollar amount of the increases</u> 524 awarded without specific legislative authorization.

- (d) Percentage of corrective actions taken within 6 months after receipt of audit findings and management letters issued to resolve such findings or letters from financial and operational audits conducted pursuant to s. 11.45.
- (e) Private attorney service costs dollar amounts by case and as a percentage of total agency legal costs, legal costs paid to the Attorney General's office by case and as a percentage of total agency legal costs, and total agency legal costs as a percentage of total agency budget.
- (f) Total dollar amount of expenditures by state term contract as defined in s. 287.012, contracts procured using alternative purchasing methods as authorized pursuant to s. 287.042(16), and agency procurements through request for proposal, invitation to negotiate, invitation to bid, single source, and emergency purchases.
- (g) If applicable, the number of complete applications received and the average number of days to complete a permit, a licensure, a registration, or a certification process, from the date of the receipt of initial application to final agency action, for each permit, license, registration, or certification issued by the agency or judicial branch.
- (h) If applicable, the total number of required inspections, total number of inspections completed, and percentage of required inspections completed.
- (i) If applicable, average number of calendar days to award and contract for noncompetitive projects or grant programs for state or federal funds from the date of receipt of funds by the

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agency or receipt of budget authority, whichever is later.

- (3) In addition to the performance measures, outcomes, and standards required by subsection (2), each agency and the judicial branch shall develop and adopt at least five additional performance measures, outcomes, and standards. Additional performance measures, outcomes, and standards must include key state agency or judicial branch functions. When developing the additional performance measures, outcomes, and standards, each state agency and the judicial branch shall take all of the following into consideration:
- (a) The mission of the agency or judicial branch, state goals and objectives, and statutory policy.
- (b) Programs, outputs, and activities that are key agency or judicial branch functions.
- (c) Selection of data elements that best and most accurately measure progress toward state goals and objectives, including facilitating analysis of any deviation from expected performance.
- (4) Each state agency and the judicial branch shall maintain the justification for each performance measure, outcome, or standard, and the sources of data to be used.
- (5)(2)(a) Each state agency Agencies and the judicial branch shall submit long-range program plans with performance measures in the form, manner, and timeframe output and outcome measures and standards, as well as historical baseline and performance data pursuant to s. 216.013. The long-range program plan must provide:
- (a) Information regarding measurement of the performance measures, including how the data is collected, baseline data,

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the methodology used for measurement, the reason for the measurement, and the validity and reliability of the measurement.

- (b) <u>Data for the previous 5 years related to the</u>
 performance measures, outcomes, and standards and an explanation
 of deviation from expected performance.
- (6) Each state agency Agencies and the judicial branch shall also submit performance data, measures, outcomes, and standards, including any information required by this section, to the Office of Program Policy Analysis and Government Accountability upon request for review of the adequacy of the legislatively approved measures and standards.
- (7) For each state agency and the judicial branch, performance measures, outcomes, and standards, including any amendments thereto, must be adopted by the Legislative Budget Commission.
- (3) (a) At least 30 days before the scheduled annual legislative session, a state an agency or the Chief Justice of the Supreme Court may submit requests to delete or amend its existing approved performance measures, outcomes, and standards or activities, including alignment of activities to performance measures, or submit requests to create additional performance measures, outcomes, and standards or activities to the Legislature Executive Office of the Governor for review and approval. The request must shall document the justification for the change and ensure that the revision, deletion, amendment, or addition is consistent with legislative intent. Such deletion, amendment, or addition is subject to review and approval by the Legislative Budget Commission Revisions or deletions to or

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additions of performance measures and standards approved by the Executive Office of the Governor are subject to the review and objection procedure set forth in s. 216.177.

- (b) Each state agency and the judicial branch shall make appropriate adjustments to their performance measures, outcomes, and standards to be consistent with the appropriations in the General Appropriations Act, legislation implementing the General Appropriations Act, or other enacted legislation. State agencies and the judicial branch have 30 days after the effective date of the General Appropriations Act or other enacted legislation to propose adjustments to their plans for review and approval by the Legislative Budget Commission The Chief Justice of the Supreme Court may submit deletions or amendments of the judicial branch's existing approved performance measures and standards or may submit additional performance measures and standards to the Legislature accompanied with justification for the change and ensure that the revision, deletion, or addition is consistent with legislative intent. Revisions or deletions to, or additions of performance measures and standards submitted by the Chief Justice of the Supreme Court are subject to the review and objection procedure set forth in s. 216.177.
- (4) (a) The Legislature may create, amend, and delete performance measures and standards. The Legislature may confer with the Executive Office of the Governor for state agencies and the Chief Justice of the Supreme Court for the judicial branch prior to any such action.
- (b) The Legislature may require state agencies to submit requests for revisions, additions, or deletions to approved performance measures and standards to the Executive Office of

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the Governor for review and approval, subject to the review and objection procedure set forth in s. 216.177.

- (c) The Legislature may require the judicial branch to submit revisions, additions, or deletions to approved performance measures and standards to the Legislature, subject to the review and objection procedure set forth in s. 216.177.
- (d) Any new state agency created by the Legislature shall establish is subject to the initial performance measures, outcomes, and standards thereof, subject to review and approval by the Legislative Budget Commission established by the Legislature. The Legislature may require state agencies and the judicial branch to provide any information necessary to create initial performance measures and standards.
- (d) Each state agency and the judicial branch shall submit new performance measures, outcomes, and standards, including the information required by this section, to the Legislative Budget Commission by December 1, 2025. This paragraph expires on December 31, 2026.

Section 10. Subsection (4) of section 216.262, Florida Statutes, is amended to read:

216.262 Authorized positions.-

(4) Notwithstanding the provisions of this chapter relating to increasing the number of authorized positions, and for the 2024-2025 fiscal year only, if the actual inmate population of the Department of Corrections in the current fiscal year exceeds the inmate population projections of the most recently adopted forecast published by the December 15, 2023, Criminal Justice Estimating Conference for the current fiscal year by 1 percent for 2 consecutive months or 2 percent for any month, the

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Executive Office of the Governor, with the approval of the Legislative Budget Commission, shall immediately notify the Criminal Justice Estimating Conference, which shall convene as soon as possible to revise the estimates. The Department of Corrections may then submit a budget amendment requesting the establishment of positions in excess of the number authorized by the Legislature and additional appropriations from unallocated general revenue sufficient to provide for essential staff, fixed capital improvements, and other resources to provide classification, security, food services, health services, and other variable expenses within the institutions to accommodate the estimated increase in the inmate population. All actions taken pursuant to this subsection are subject to review and approval by the Legislative Budget Commission. This subsection expires July 1, 2025.

Section 11. Present paragraph (b) of subsection (1) of section 216.292, Florida Statutes, is redesignated as paragraph (c), a new paragraph (b) is added to that subsection, and paragraph (a) of subsection (1) and subsection (2) of that section are amended, to read:

216.292 Appropriations nontransferable; exceptions.-

(1) (a) Funds provided in the General Appropriations Act or as otherwise expressly provided by law shall be expended only for the purpose for which appropriated, except that such moneys may be transferred as provided in this section when it is determined to be in the best interest of the state.

Appropriations for fixed capital outlay may not be expended for any other purpose. Appropriations may not be transferred between state agencies, or between a state agency and the judicial

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branch, unless specifically authorized by law <u>or specifically</u> authorized in the General Appropriations Act.

- (b) The Executive Office of the Governor may transfer funds within and between state agencies for the sole purpose of implementing statewide distributions for risk management insurance, human resource services, and data processing services. Transfers and adjustments are subject to the notice, review, and objection procedures of s. 216.177.
- (2) The following transfers are authorized to be made by the head of each department or the Chief Justice of the Supreme Court whenever it is deemed necessary by reason of changed conditions:
- (a) The transfer of appropriations funded from identical funding sources, except appropriations for fixed capital outlay, and the transfer of amounts included within the total original approved budget and plans of releases of appropriations as furnished pursuant to ss. 216.181 and 216.192, as follows:
- 1. Between categories of appropriations within a budget entity, if no category of appropriation is increased or decreased by more than 5 percent of the original approved budget or \$250,000, whichever is greater, by all action taken under this subsection.
- 2. Between budget entities within identical categories of appropriations, if no category of appropriation is increased or decreased by more than 5 percent of the original approved budget or \$250,000, whichever is greater, by all action taken under this subsection.
- 3. Any agency exceeding salary rate established pursuant to s. 216.181(8) on June 30th of any fiscal year may shall not be

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authorized to make transfers pursuant to subparagraphs 1. and 2. in the subsequent fiscal year.

- 4. Notice of proposed transfers under subparagraphs 1. and 2. shall be provided to the Executive Office of the Governor and the chairs of the legislative appropriations committees at least 3 days prior to agency implementation in order to provide an opportunity for review. The review shall be limited to ensuring that the transfer is in compliance with the requirements of this paragraph.
- 5. For the 2024-2025 fiscal year, The review shall ensure that transfers proposed pursuant to this paragraph comply with this chapter, maximize the use of available and appropriate trust funds, and are not contrary to legislative policy and intent. This subparagraph expires July 1, 2025.
- (b) After providing notice at least 5 working days prior to implementation:
- 1. The transfer of funds within programs identified in the General Appropriations Act from identical funding sources between the following appropriation categories without limitation so long as such a transfer does not result in an increase, to the total recurring general revenue or trust fund cost of the agency or entity of the judicial branch in the subsequent fiscal year: other personal services, expenses, operating capital outlay, food products, state attorney and public defender operations, data processing services, operating and maintenance of patrol vehicles, overtime payments, salary incentive payments, compensation to retired judges, law libraries, and juror and witness payments.
 - 2. The transfer of funds and positions from identical

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funding sources between salaries and benefits appropriation categories within programs identified in the General Appropriations Act. Such transfers must be consistent with legislative policy and intent and may not adversely affect achievement of approved performance outcomes or outputs in any program.

(c) The transfer of funds appropriated to accounts established for disbursement purposes upon release of such appropriation upon request of a department and approval by the Chief Financial Officer. Such transfer may only be made to the same appropriation category and the same funding source from which the funds are transferred.

Section 12. Paragraphs (a) and (b) of subsection (2) of section 20.055, Florida Statutes, are amended to read:

- 20.055 Agency inspectors general.-
- (2) An office of inspector general is established in each state agency to provide a central point for coordination of and responsibility for activities that promote accountability, integrity, and efficiency in government. It is the duty and responsibility of each inspector general, with respect to the state agency in which the office is established, to:
- (a) Advise in the development of performance measures, outcomes, standards, and procedures for the evaluation of state agency programs.
- (b) Assess the reliability and validity of the information provided by the state agency on performance measures and standards, and make recommendations for improvement, if necessary, before submission of such information pursuant to s. 216.1827.

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Section 13. Paragraph (a) of subsection (52) and paragraph (a) of subsection (53) of section 121.021, Florida Statutes, are amended to read:

121.021 Definitions.—The following words and phrases as used in this chapter have the respective meanings set forth unless a different meaning is plainly required by the context:

- (52) "Regularly established position" means:
- (a) With respect to a state employer, a position that is authorized and established pursuant to law and is compensated from a salaries and benefits appropriation pursuant to \underline{s} . $\underline{216.011(1)(pp)}$ \underline{s} . $\underline{216.011(1)(rr)}$, or an established position that is authorized pursuant to \underline{s} . $\underline{216.262(1)(a)}$ and $\underline{(b)}$ and is compensated from a salaries account as provided in \underline{s} . $\underline{216.011(qq)}$ \underline{s} . $\underline{216.011(1)(ss)}$.
 - (53) "Temporary position" means:
- (a) With respect to a state employer, a position that is compensated from an other personal services (OPS) account as provided in $\underline{s.\ 216.011(1)(hh)}\ \underline{s.\ 216.011(1)(jj)}$.

Section 14. Subsection (8) of section 121.051, Florida Statutes, is amended to read:

- 121.051 Participation in the system.—
- (8) DIVISION OF REHABILITATION AND LIQUIDATION EMPLOYEES MEMBERSHIP.—Effective July 1, 1994, the regular receivership employees of the Division of Rehabilitation and Liquidation of the Department of Financial Services who are assigned to established positions and are subject to established rules and regulations regarding discipline, pay, classification, and time and attendance are hereby declared to be state employees within the meaning of this chapter and shall be compulsory members in

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compliance with this chapter, the provisions of \underline{s} .

216.011(1)(hh)2. s. 216.011(1)(jj)2., notwithstanding.

Employment performed before July 1, 1994, as such a receivership employee may be claimed as creditable retirement service upon payment by the employee or employer of contributions required in s. 121.081(1), as applicable for the period claimed.

Section 15. Section 186.021, Florida Statutes, is amended to read:

186.021 Long-range program plans.—Pursuant to s. 216.013, each state agency shall develop a long-range program plan on an annual basis. The plan must shall provide the framework and context for designing and interpreting the agency budget request. The plan must will be developed through careful examination and justification of agency functions and their associated costs. An agency shall use the long-range program plan It shall be used by the agency to implement the state's goals and objectives. The agency shall also develop performance measures, outcomes, and standards to measure programs, outputs, Indicators shall be developed to measure service and activity performance.

Section 16. Paragraph (b) of subsection (3) of section 420.0003, Florida Statutes, is amended to read:

420.0003 State housing strategy.-

- (3) IMPLEMENTATION.—The state, in carrying out the strategy articulated in this section, shall have the following duties:
- (b) The long-range program plan of the corporation department must include specific performance measures, goals, and objectives, and strategies that implement the housing policies in this section.

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Section 17. Section 420.511, Florida Statutes, is amended to read:

420.511 Strategic business plan; long-range program plan; annual report; audited financial statements.—

- (1) The corporation shall develop a strategic business plan for the provision of affordable housing for the state. The plan must be consistent with the long-range program plan prepared pursuant to subsection (2) and must shall contain performance measures and specific performance targets for the following:
- (a) The ability of low-income and moderate-income Floridians to access housing that is decent and affordable.
- (b) The continued availability and affordability of housing financed by the corporation to target populations.
- (c) The availability of affordable financing programs, including equity and debt products, and programs that reduce gaps in conventional financing in order to increase individual access to housing and stimulate private production of affordable housing.
- (d) The establishment and maintenance of efficiencies in the delivery of affordable housing.
- (e) Such other measures as directed by the corporation's board of directors.
- (2) The corporation, in coordination with the department, shall annually develop a long-range program plan for the provision of affordable housing in this state as required pursuant to chapter 186. In part, the plan must include provisions that maximize the abilities of the corporation to implement the state housing strategy established under s. 420.0003, to respond to federal housing initiatives, and to

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develop programs in a manner that is more responsive to the needs of public and private partners. The plan <u>must</u> shall be developed on a schedule consistent with that established by s. 186.021. For purposes of this section, the Secretary of Commerce or his or her designee shall serve as the corporation's representative to achieve a coordinated and integrated planning relationship with the department.

- (3) The corporation shall submit to the Governor and the presiding officers of each house of the Legislature, within 6 months after the end of its fiscal year, a complete and detailed report setting forth the corporation's state and federal program accomplishments using the most recent available data. The report must include, but is not limited to:
- (a) The following tenant characteristics in the existing rental units financed through corporation-administered programs:
- 1. The number of households served, delineated by income, race, ethnicity, and age of the head of household.
- 2. The number of households served in large, medium, and small counties as described in s. 420.5087(1) and the extent to which geographic distribution has been achieved in accordance with s. 420.5087.
- 3. The number of farmworker and commercial fishing worker households served.
 - 4. The number of homeless households served.
 - 5. The number of special needs households served.
 - 6. By county, the average rent charged based on unit size.
- (b) The number of rental units to which resources have been allocated in the last fiscal year, including income and demographic restrictions.

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(c) The estimated average cost of producing units under each rental or homeownership unit financed under each program in the last fiscal year.

- (d) By county, the average sales price of homeownership units financed in the last fiscal year.
- (e) The number of households served by homeownership programs in the last fiscal year, including the income, race, ethnicity, and age of the homeowner of each household.
- (f) The percentage of homeownership loans that are in foreclosure.
- (g) The percentage of properties in the corporation's rental portfolio which have an occupancy rate below 90 percent.
- (h) The amount of economic stimulus created by the affordable housing finance programs administered by the corporation for the most recent year available.
- (i) For the State Apartment Incentive Loan Program (SAIL), a comprehensive list of all closed loans outstanding at the end of the most recent fiscal year, including, but not limited to, development name, city, county, developer, set-aside type, set-aside percentage, affordability term, total number of units, number of set-aside units, lien position, original loan amount, loan maturity date, loan balance at close of year, status of loan, rate of interest, and interest paid.
- (j) For the Florida Affordable Housing Guarantee Program, a list of all guaranteed loans through the close of the most recent fiscal year, including, but not limited to, development name, city, county, developer, total number of units, issuer of the bonds, loan maturity date, participation in the United States Department of Housing and Urban Development Risk-Sharing

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Program, original guarantee amount, guarantee amount at the close of the fiscal year, status of guaranteed loans, and total outstanding Florida Housing Finance Corporation Affordable Housing Guarantee Program revenue bonds at the close of the most recent fiscal year.

- (k) Any other information the corporation deems appropriate.
- (4) Within 6 months after the end of its fiscal year, the corporation shall submit audited financial statements, prepared in accordance with generally accepted accounting principles, which include all assets, liabilities, revenues, and expenses of the corporation, and a list of all bonds outstanding at the end of its fiscal year. The audit must be conducted by an independent certified public accountant, performed in accordance with generally accepted auditing standards and government auditing standards, and incorporate all reports, including compliance reports, as required by such auditing standards.
- (5) The Auditor General shall conduct an operational audit of the accounts and records of the corporation and provide a written report on the audit to the President of the Senate and the Speaker of the House of Representatives by December 1, 2016.

Section 18. Paragraph (a) of subsection (6) of section 489.145, Florida Statutes, is amended to read:

- 489.145 Guaranteed energy, water, and wastewater performance savings contracting.—
- (6) PROGRAM ADMINISTRATION AND CONTRACT REVIEW.—The Department of Management Services, with the assistance of the Office of the Chief Financial Officer, shall, within available resources, provide technical content assistance to state

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agencies contracting for energy, water, and wastewater efficiency and conservation measures and engage in other activities considered appropriate by the department for promoting and facilitating guaranteed energy, water, and wastewater performance contracting by state agencies. The Department of Management Services shall review the investmentgrade audit for each proposed project and certify that the cost savings are appropriate and sufficient for the term of the contract. The Office of the Chief Financial Officer, with the assistance of the Department of Management Services, shall, within available resources, develop model contractual and related documents for use by state agencies. Before entering into a guaranteed energy, water, and wastewater performance savings contract, a contract or lease for third-party financing, or any combination of such contracts, a state agency shall submit such proposed contract or lease to the Office of the Chief Financial Officer for review and approval. The Office of the Chief Financial Officer shall complete its review and approval within 10 business days after receiving the proposed contract or lease. A proposed contract or lease with a state agency must include the following:

(a) Supporting information required by $\underline{s.\ 216.023(4)(i)}\ \underline{s.}\ 216.023(4)(a)9.$ in ss. 287.063(5) and 287.064(11). For contracts approved under this section, the criteria may, at a minimum, include the specification of a benchmark cost of capital and minimum real rate of return on energy, water, or wastewater savings against which proposals shall be evaluated.

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The Office of the Chief Financial Officer shall not approve any

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contract submitted under this section from a state agency that does not meet the requirements of this section.

Section 19. Paragraph (c) of subsection (5) of section 985.619, Florida Statutes, is amended to read:

985.619 Florida Scholars Academy.-

(5) FUNDING.-

(c) The fiscal year for the Florida Scholars Academy is the fiscal year of the state as defined in $\underline{s.\ 216.011(1)(n)}\ \underline{s.}$

Section 20. Paragraph (a) of subsection (2) of section 1002.37, Florida Statutes, is amended to read:

1002.37 The Florida Virtual School.-

- of trustees comprised of seven members appointed by the Governor to 4-year staggered terms. The board of trustees shall be a public agency entitled to sovereign immunity pursuant to s. 768.28, and board members shall be public officers who shall bear fiduciary responsibility for the Florida Virtual School. The board of trustees shall have the following powers and duties:
- (a)1. The board of trustees shall meet at least 4 times each year, upon the call of the chair, or at the request of a majority of the membership.
- 2. The fiscal year for the Florida Virtual School shall be the state fiscal year as provided in $\underline{s.\ 216.011(1)(p)}\ \underline{s.}$ $\underline{216.011(1)(q)}$.

The Governor shall designate the initial chair of the board of trustees to serve a term of 4 years. Members of the board of

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trustees shall serve without compensation, but may be reimbursed for per diem and travel expenses pursuant to s. 112.061. The board of trustees shall be a body corporate with all the powers of a body corporate and such authority as is needed for the proper operation and improvement of the Florida Virtual School. The board of trustees is specifically authorized to adopt rules, policies, and procedures, consistent with law and rules of the State Board of Education related to governance, personnel, budget and finance, administration, programs, curriculum and instruction, travel and purchasing, technology, students, contracts and grants, and property as necessary for optimal, efficient operation of the Florida Virtual School. Tangible personal property owned by the board of trustees shall be subject to the provisions of chapter 273.

Section 21. For the purpose of incorporating the amendment made by this act to section 216.013, Florida Statutes, in a reference thereto, paragraph (d) of subsection (5) of section 402.56, Florida Statutes, is reenacted to read:

402.56 Children's cabinet; organization; responsibilities; annual report.—

- (5) DUTIES AND RESPONSIBILITIES.—The Children and Youth Cabinet shall:
- (d) Design and implement actions that will promote collaboration, creativity, increased efficiency, information sharing, and improved service delivery between and within state governmental organizations that provide services for children and youth and their families. In particular, the efforts shall include the long-range planning process mandated by s. 216.013.

Section 22. This act shall take effect July 1, 2025.