1 A bill to be entitled 2 An act relating to gold and silver specie as legal 3 tender; creating s. 215.986, F.S; defining terms; 4 specifying that specie legal tender is legal tender; 5 prohibiting specie or specie legal tender from being 6 characterized as personal property for taxation and 7 regulatory purposes under state law; specifying that 8 purchases and sales of specie do not give rise to 9 state tax liability; providing that exchanges or 10 conversions of one type or form of legal tender for 11 another type or form of legal tender do not give rise 12 to state tax liability; prohibiting persons from compelling others to tender or accept specie as legal 13 14 tender; authorizing governmental entities to recognize specie legal tender for certain payments; requiring 15 16 the Chief Financial Officer to adopt rules; providing 17 an effective date. 18 19 Be It Enacted by the Legislature of the State of Florida: 20 21 Section 1. Section 215.986, Florida Statutes, is created 22 to read: 23 215.986 Specie as legal tender; prohibitions; tax 24 liabilities; payment of debts.-25 As used in this section, the term: (1) Page 1 of 6

CODING: Words stricken are deletions; words underlined are additions.

2025

26 "Bullion" means refined gold or silver in any shape or (a) 27 form, as adopted by rule by the Chief Financial Officer, which 28 is valued primarily based on the content of the gold or silver 29 and not on its form and function. 30 "Bullion depository" means an entity providing vault (b) 31 facilities within this state for the storage of bullion which: 32 1. Is accredited by the London Bullion Market Association 33 (LBMA) for storage of gold or silver; 34 2. Complies with the prescribed LBMA best practice 35 guidelines for the storage of bullion; 3. Has a contractual relationship to provide vault 36 37 services to hold and receive deposits of specie legal tender for 38 an authorized precious metals-backed electronic payment system 39 vendor; 4. Maintains an office in this state, with a Florida 40 41 address listed in its articles of incorporation or bylaws, or a 42 Florida address redesignated in a relocation application filed 43 with the office of the Chief Financial Officer; and 5. Receives deposits, allows access to deposits, permits 44 45 the withdraw or transfer of bullion and specie, and serves as the custodian, guardian, and administrator for such purposes of 46 47 any bullion and specie transferred by any state or citizen 48 thereof consistent with the contract with the precious metals-49 backed electronic payment system vendor. 50 "Legal tender" means a recognized medium of exchange (C)

## Page 2 of 6

CODING: Words stricken are deletions; words underlined are additions.

2025

FLORIDA HOUSE OF REF	P R E S E N T A T I V E S
----------------------	---------------------------

2025

51	that is authorized by the United States Congress or by any state
52	pursuant to s. 8 or s. 10, Art. I of the United States
53	Constitution, respectively, for the payment of debts, public
54	charges, taxes, or dues.
55	(d) "Precious metal" means gold or silver.
56	(e) "Precious metals-backed electronic payment system"
57	means an electronic payment system that:
58	1. Uses physical gold or silver held in vault facilities
59	located within this state as backing for electronic
60	transactions;
61	2. Allows for the redemption of physical gold or silver by
62	system participants;
63	3. Enables the account holder to make payments to a
64	participating vendor; and
64 65	
	4. Is a Florida state-chartered bank under license by the
65	4. Is a Florida state-chartered bank under license by the state to provide bullion deposit accounts that:
65 66	4. Is a Florida state-chartered bank under license by the state to provide bullion deposit accounts that: a. Allow account holders to buy, sell, save, or spend
65 66 67	4. Is a Florida state-chartered bank under license by the state to provide bullion deposit accounts that: a. Allow account holders to buy, sell, save, or spend physical gold or silver as a form of currency; and
65 66 67 68	4. Is a Florida state-chartered bank under license by the state to provide bullion deposit accounts that: a. Allow account holders to buy, sell, save, or spend physical gold or silver as a form of currency; and b. Are not insured by, or subject to the regulations of,
65 66 67 68 69	4. Is a Florida state-chartered bank under license by the state to provide bullion deposit accounts that: a. Allow account holders to buy, sell, save, or spend physical gold or silver as a form of currency; and b. Are not insured by, or subject to the regulations of, the Federal Deposit Insurance Corporation.
65 66 67 68 69 70	4. Is a Florida state-chartered bank under license by the state to provide bullion deposit accounts that: a. Allow account holders to buy, sell, save, or spend physical gold or silver as a form of currency; and b. Are not insured by, or subject to the regulations of, the Federal Deposit Insurance Corporation. (f) "Specie" means coin having bullion.
65 66 67 68 69 70 71	4. Is a Florida state-chartered bank under license by the   state to provide bullion deposit accounts that:   a. Allow account holders to buy, sell, save, or spend   physical gold or silver as a form of currency; and   b. Are not insured by, or subject to the regulations of,   the Federal Deposit Insurance Corporation.   (f)   (g)   "Specie legal tender" means:
65 66 67 68 69 70 71 72	4. Is a Florida state-chartered bank under license by the   state to provide bullion deposit accounts that:   a. Allow account holders to buy, sell, save, or spend   physical gold or silver as a form of currency; and   b. Are not insured by, or subject to the regulations of,   the Federal Deposit Insurance Corporation.   (f)   (g)   "Specie legal tender" means:
65 66 67 68 69 70 71 72 73	4. Is a Florida state-chartered bank under license by the   state to provide bullion deposit accounts that:   a. Allow account holders to buy, sell, save, or spend   physical gold or silver as a form of currency; and   b. Are not insured by, or subject to the regulations of,   the Federal Deposit Insurance Corporation.   (f) "Specie" means coin having bullion.   (g) "Specie legal tender" means:   1. Specie issued by the Federal Government at any time; or   2. Any other specie recognized by this state or any other

## Page 3 of 6

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

76	Constitution.
77	(h) "System participant" means an individual or entity
78	that:
79	1. Maintains an account with a precious metals-backed
80	electronic payment system vendor;
81	2. Conducts transactions using the precious metals-backed
82	electronic payment system; or
83	3. Holds redemption rights for precious metals within the
84	precious metals-backed electronic payment system.
85	(i) "Transactional gold and silver" means a representation
86	of physical gold, silver, specie, or bullion which may be
87	transferred via electronic or written instruction through a
88	transaction by the owner of such currency and which is fully
89	redeemable as physical gold, silver, specie, or bullion. Such
90	representation must reflect the exact units of physical gold,
91	silver, specie, or bullion in its fractional troy ounce
92	measurement or grams.
93	(2)(a) Specie legal tender is legal tender.
94	(b) Specie or specie legal tender may not be characterized
95	as personal property for taxation or regulatory purposes.
96	(c) The purchase or sale of any type or form of specie
97	does not give rise to any state tax liability.
98	(d) The exchange or conversion of one type or form of
99	legal tender for another type or form of legal tender does not
100	give rise to any state tax liability.

## Page 4 of 6

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

2025

2025

101	(e) Unless specifically provided by the State Constitution
102	or general law or by contract, a person may not compel another
103	person to tender specie or to accept specie as legal tender.
104	(f) Specie legal tender may be recognized to pay private
105	debts, taxes, and fees levied by the state or local government
106	or any subdivision thereof if the governmental entity consents
107	to payment with gold or silver and possesses the regulatory
108	authority and technical ability to accept gold or silver
109	payments.
110	(g) Information, including, but not limited to, the
111	identity of an account holder, an account balance, an account
112	transaction, or related data maintained by a vendor providing
113	precious metals-backed electronic payment system services, a
114	bullion depository, or any of their subcontractors or agents,
115	shall be released only with the account holder's consent, or in
116	any civil or criminal action, unless otherwise prohibited by
117	law, upon the issuance of a subpoena from a court of competent
118	jurisdiction with proper notice to the account holder or the
119	account holder's legal representative by the party seeking such
120	records, with an opportunity for a hearing upon request before
121	the court. Any records obtained in violation of this paragraph
122	are inadmissible in any proceeding if a timely objection is
123	made.
124	(3) The Office of Financial Regulation shall adopt rules
125	regarding:
	Page 5 of 6

## Page 5 of 6

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

2025

126	(a) The ability of a vendor to elect payment for goods or
127	services from a system participant to be in either bullion or
128	dollars at no additional cost to the vendor;
129	(b) The provision that depositors in a bullion depository
130	shall be insured for 100 percent of their deposit against all
131	risks through a non-governmental operated insurer;
132	(c) The provision that physical specie sufficient to cover
133	deposits is held by a bullion depository within this state;
134	(d) The security of the specie, bullion, and transactional
135	gold and silver;
136	(e) The provision that all account costs, conversion fees,
137	or other costs associated with a transactional gold or silver
138	account remain with the system participant, the provider of the
139	precious metals-backed electronic payment system, and the
140	bullion depository, as agreed to between them pursuant to their
141	contract; and
142	(f) Fraud prevention.
143	Section 2. This act shall take effect July 1, 2025.
	Page 6 of 6

CODING: Words stricken are deletions; words <u>underlined</u> are additions.