

The Florida Senate
BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Committee on Health Policy

BILL: CS/SB 1032

INTRODUCER: Health Policy Committee and Senator Calatayud

SUBJECT: Medical Marijuana

DATE: February 12, 2026

REVISED: _____

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Looke	Brown	HP	Fav/CS
2.			AHS	
3.			AP	

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/SB 1032 amends s. 381.986, F.S., to increase the time before a qualified patient is required to see his or her physician to be recertified to use medical marijuana from 30 weeks to 52 weeks and to increase the corresponding number of supplies of marijuana that a physician may certify a patient to receive to comply with this change. Additionally, the bill provides that any veteran who was honorably discharged from the United States Armed Forces may be charged a fee no greater than \$15 for the issuance, replacement, or renewal of an ID card.

The bill provides an effective date of July 1, 2026.

II. Present Situation:

Medical Marijuana Use Certification and Registry Identification Cards

In order to be able to legally access and use medical marijuana in Florida, a qualified patient¹ must be certified to use medical marijuana by a qualified physician,² be added to the medical marijuana use registry (registry) by that physician, and be issued an ID card. A qualified physician is authorized to certify a qualified patient to use medical marijuana after examining the patient in person and meeting other criteria established in s. 381.986(4), F.S. A qualified physician may only certify a patient to obtain up to three 70-day supplies of marijuana or

¹ Defined in s. 381.986(1)(m), F.S.

² Defined in s. 381.986(1)(n), F.S.

six 35-day supplies of marijuana in a form for smoking at a time unless the qualified physician requests and receives an exception for that patient from the Department of Health (DOH).³ Additionally, a qualified physician is also required to evaluate and re-certify the qualified patient for the use of medical marijuana at least once every 30 weeks.⁴

After a qualified physician issues a certification to a qualified patient, that physician is required to enter the contents of the certification into the registry⁵ and then the qualified patient must apply to the DOH to be issued an ID card. Section 381.986(7), F.S., establishes requirements for ID cards including that ID cards must be renewed annually. Additionally, the DOH is authorized to charge a reasonable fee for the issuance, replacement, and renewal of ID cards, \$10 of which must be allocated to the Division of Research at Florida Agricultural and Mechanical University (FAMU) per ID card issued.⁶

Currently, the DOH charges \$75 for issuing or renewing an ID card and \$15 dollars to replace an ID card.⁷ Currently, the registry contains 932,747 patients with active ID cards, and the time required for processing an ID card application is five days with an additional five days for the printing of the ID card.⁸

III. Effect of Proposed Changes:

CS/SB 1032 amends s. 381.986, F.S., to:

- Increase the time before a qualified patient is required to see his or her physician to be re-certified to use medical marijuana from 30 weeks (approximately seven months) to 52 weeks (one year);
- Increase the number of 70-day supplies of non-smokable marijuana that a qualified physician may certify a qualified patient to receive, from three to five, which would mean a patient would not need a new certification of such supplies for up to 350 days (which is 15 days shy of a year); and
- Increase the number of 35-day supplies of smokable marijuana that a qualified physician may certify a qualified patient to receive, from six to 10, which would mean a patient would not need a new certification of such supplies for up to 350 days.

Additionally, the bill provides that any veteran who was honorably discharged from the United States Armed Forces may be charged a fee no greater than \$15 for the issuance, replacement, or renewal of an ID card.

The bill provides an effective date of July 1, 2026.

³ Section 381.986(4)(f), F.S.

⁴ Section 381.986(4)(g), F.S.

⁵ Section 381.986(4)(a)7.a., F.S.

⁶ Section 381.986(7)(d), F.S. This statute provides that the \$10 per card that is allocated to FAMU is for the purpose of educating minorities about marijuana for medical use and the impact of the unlawful use of marijuana on minority communities. No other purpose is provided.

⁷ Office of Medical Marijuana Use, *MMUR Identification Cards*, available at: <https://knowthefactsmmj.com/patients/cards/#requirements>, (last visited Feb. 6, 2026).

⁸ Office of Medical Marijuana Use, *Weekly Update for January 30, 2026*, available at: https://knowthefactsmmj.com/wp-content/uploads/ommu_updates/2026/013026-OMMU-Update.pdf, (last visited Feb. 6, 2026)

IV. Constitutional Issues:**A. Municipality/County Mandates Restrictions:**

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

V. Fiscal Impact Statement:**A. Tax/Fee Issues:**

None.

B. Private Sector Impact:

CS/SB 1032 may have an indeterminate positive fiscal impact on qualified patients who may visit a qualified physician at a reduced frequency, every year rather than every 30 weeks, to be re-certified. Additionally, CS/SB 1032 may have a further positive fiscal impact on honorably discharged veterans whose ID card fees are capped at \$15 under the bill.⁹

C. Government Sector Impact:**Impact to the DOH**

CS/SB 1032 will likely have a negative fiscal impact on the DOH related to the reduced fee for ID cards for honorably discharged veterans. The current license fee for issuance and renewals is \$75 with an estimated 70,000 veterans holding active ID cards.¹⁰ CS/SB 1032 provides that an honorably discharged veteran may not be charged more than \$15 for the issuance of an ID card. The state's Revenue Estimating Conference reviewed SB 974 which also caps the ID card fees for such veterans at \$15 and

⁹ The current ID card fee is \$75 for issuance and renewal but could be increased or decreased by DOH under current law, and that authority is not amended by the bill.

¹⁰ Revenue Estimating Conference Report on SB 974, Jan. 9, 2026, starting on p. 135, available at: <https://edr.state.fl.us/Content/conferences/revenueimpact/archives/2026/pdf/page171-185.pdf> (last visited Feb. 12, 2026).

determined that the DOH would likely experience a negative impact of approximately \$6 million annually between general revenue and trust funds.¹¹

Impact to FAMU

Current law allows the DOH to charge a reasonable fee for the issuance, renewal, and replacement of ID cards and requires the DOH to allocate \$10 of the ID card fee to the Division of Research at FAMU.¹² The amount allocated to FAMU is set at \$10 regardless of the fee amount charged by the DOH. Therefore, it is likely that \$10 of the \$15 fee allowed to be charged to honorably discharged veterans under the bill will be allocated to FAMU and, as such, FAMU is likely to experience no fiscal impact from the bill.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends section 381.986 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Health Policy on February 11, 2026:

The CS:

- Removes the underlying bill's provision for a medical marijuana ID card to have a two-year lifespan, thereby maintaining the one-year lifespan found in current law.
- Extends the duration of a physician certification of a patient to receive medical marijuana from 30 weeks (as under current law) to one year. The underlying bill would have extended the duration to two years.
- Increases the number of 70-day supplies of non-smokable medical marijuana that a physician may certify a patient to receive, from three 70-day supplies (as under current law) to five 70-day supplies (almost one year's worth). The underlying bill would have increased the number of such supplies to 10 (almost two years' worth).
- Increases the number of 35-day supplies of smokable medical marijuana that a physician may certify a patient to receive, from six 35-day supplies (as under current law) to ten 35-day supplies (almost one year's worth). The underlying bill would have increased the number of such supplies to 20 (almost two years' worth).

¹¹ *Id.*

¹² *Supra* note 6.

- Allows the DOH to charge no more than \$15 to honorably discharged veterans for the issuance and renewing of ID cards rather than exempting such veterans from ID card fees altogether as in the underlying bill.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.
