

COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 1039 (2026)

Amendment No.

COMMITTEE/SUBCOMMITTEE ACTION

ADOPTED	<u> </u>	(Y/N)
ADOPTED AS AMENDED	<u> </u>	(Y/N)
ADOPTED W/O OBJECTION	<u> </u>	(Y/N)
FAILED TO ADOPT	<u> </u>	(Y/N)
WITHDRAWN	<u> </u>	(Y/N)
OTHER	<u> </u>	

Committee/Subcommittee hearing bill: Insurance & Banking
Subcommittee

Representative Snyder offered the following:

Amendment (with title amendment)

Remove everything after the enacting clause and insert:

**Section 1. Section 215.987, Florida Statutes, is created
to read:**

215.987 State cryptocurrency reserve.—

(1) DEFINITIONS.—As used in this section, the term:

(a) "Airdrop" means a gratuitous distribution of
cryptocurrency to users of a blockchain or protocol, generally
made in a broad, equitable, and nondiscretionary manner.

"Blockchain" means a mathematically secured, chronological,
decentralized, distributed, and digital ledger or database that

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16 consists of records of transactions that cannot be altered
17 retroactively.

18 (b) "Committee" means the Florida Strategic Cryptocurrency
19 Reserve Advisory Committee established in this section.

20 (c) "Cryptocurrency" means a virtual currency that is not
21 issued by any central authority, is designed to function as a
22 medium of exchange, and uses encryption technology to regulate
23 the generation of units of currency, to verify fund transfers,
24 and to prevent counterfeiting.

25 (d) "Distributed ledger" means technology in which data is
26 shared across a network that creates a public digital ledger of
27 verified transactions or information among network participants
28 and cryptography is used to link the data to maintain the
29 integrity of the public ledger and execute other functions.

30 (e) "Fork" means a change to the protocol of a distributed
31 ledger system which creates a separate ledger, which may result
32 in a new cryptocurrency that shares a common transaction history
33 with the previous cryptocurrency up to the point of change.

34 (f) "Governmental entity" has the same meaning as in s.
35 215.986.

36 (g) "Private key" means a unique element of cryptographic
37 data used for signing transactions on blockchain, known only to
38 the owner.

39 (h) "Qualified custodian" means a state or federally
40 chartered financial institution or other entity regulated by

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41 this state which is authorized to have custody of virtual
42 currencies on behalf of its clients.

43 (i) "Qualified liquidity provider" means an entity that
44 meets all of the following requirements:

45 1. Is licensed or regulated under applicable federal or
46 state law.

47 2. Maintains audited financial statements prepared by a
48 regulated auditor.

49 3. Has at least 5 years of experience trading in the
50 digital assets industry.

51 4. Maintains an office and has registered principal in
52 this state.

53 5. Has certified in a manner prescribed by the State Board
54 of Administration that the provider meets the requirements of
55 subparagraphs 1.-4.

56 (j) "Reserve" means the Florida Strategic Cryptocurrency
57 Reserve established in this section.

58 (k) "Secure custody solution" means a technological
59 product or blended product and service meeting all of the
60 following criteria:

61 1. The cryptographic private keys are:

62 a. Exclusively known by and accessible to the governmental
63 entity or the qualified custodian.

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64 b. Contained within an encrypted, hardware-secured
65 environment and used only to sign and authorize cryptocurrency
66 transactions through end-to-end encrypted channels.

67 c. Never stored on or accessible through a smartphone.

68 2. The hardware containing the cryptographic private keys
69 is maintained in a secure data center.

70 3. A multiparty governance structure for authorizing
71 transactions is implemented, user access control is enforced,
72 and all user-initiated actions are logged. A smartphone may be
73 used, but only to authenticate authorized users of the secure
74 custody solution, including through biometric authentication.

75 4. The provider of the technological product or blended
76 product and service has implemented a disaster recovery protocol
77 ensuring state access to assets if the provider becomes
78 unavailable.

79 5. The technological product or blended product and
80 service undergoes regular code audits and penetration testing,
81 with identified vulnerabilities promptly addressed.

82 (1) "Secure Data Center" means a physical facility that
83 maintains third-party certifications, utilizes certified
84 cryptographic hardware, enforces physical and environmental
85 security, and ensures logical isolation.

86 (2) ESTABLISHMENT; ADMINISTRATION.—

87 (a) The Florida Strategic Cryptocurrency Reserve is
88 established as a special fund assigned to the State Board of

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Administration. The Executive Director has custody of and shall administer and manage the reserve. The reserve consists of:

1. Money transferred or deposited to the credit of the reserve by legislative appropriation.

2. Revenue that the Legislature by general law dedicates for deposit to the credit of the reserve.

3. Cryptocurrency purchased using money in or received by the reserve, including any cryptocurrency:

a. Derived from the fork of a distributed ledger; or

b. Distributed pursuant to an airdrop to this state's cryptocurrency addresses.

4. Investment earnings and interest or rewards earned on assets in the reserve.

(b) To administer and manage the reserve, the Executive Director may acquire, exchange, sell, supervise, manage, or retain any kind of investments that a prudent investor exercising reasonable care, skill, and caution would acquire, exchange, sell, supervise, manage, or retain in light of the purposes, terms, distribution requirements, and other circumstances then prevailing for the reserve, taking into consideration the investment of all the assets of the reserve rather than a single investment.

(c) The Legislature may appropriate funds for deposit to the credit of the reserve for the purposes of:

1. Investing in cryptocurrency.

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2. Administering and managing the reserve.

(d) The Executive Director may spend cryptocurrency in the reserve or use the net proceed from the sale of cryptocurrency in the reserve to pay the reasonable costs associated with administering and managing the reserve.

(e) Money in the reserve may be invested with the State Treasury pool.

(f) The Executive Director may transfer money in the reserve to the State Treasury only when authorized by the Legislature in the General Appropriations Act or other law.

(3) MARKET CAPITALIZATION REQUIREMENT.—To be eligible to be purchased for the reserve, a cryptocurrency must have an average market capitalization of at least \$100 billion over the most recent 12-month period.

(4) THIRD-PARTY CONTRACTS AND PERMISSIBLE TRANSACTIONS; AUDITS.—

(a) The Executive Director may contract with one or more third-party entities for the administration or management of the reserve, including:

1. A technology provider of a secure custody solution.

2. A qualified custodian that uses a secure custody solution.

3. A qualified liquidity provider to facilitate the purchase and sale of assets in the reserve.

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138 (b) If the Executive Director determines it is in the best
139 interest of the reserve, the Executive Director may use
140 derivatives.

141 (c) The Executive Director may contract with a certified
142 public accountant to perform an independent audit of the
143 reserve.

144 (5) FLORIDA STRATEGIC CRYPTOCURRENCY RESERVE ADVISORY
145 COMMITTEE.—

146 (a) There is established the Florida Strategic
147 Cryptocurrency Reserve Advisory Committee within the State Board
148 of Administration.

149 (b) The committee shall be composed of the following five
150 members:

151 1. The State Board of Administration Executive Director,
152 who shall serve as the chair.

153 2. Four members of the committee shall be appointed by the
154 Board as a resource to the Board of Trustees of the State Board
155 of Administration and shall be subject to confirmation by the
156 Senate as follows:

157 a. Three members with expertise in cryptocurrency
158 investments.

159 b. One member with expertise in digital asset security.

160 (c) The committee shall advise the Executive Director
161 regarding the administration and management of the reserve,
162 including:

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163 1. Recommendations for valuing assets in the reserve.

164 2. The establishment of prudent investment policies
165 relating to the investment objectives of and asset allocation in
166 the reserve.

167 3. Recommendations for the establishment of prudent
168 custody and security policies for the reserve.

169 (d) A member of the committee is not entitled to receive
170 compensation for service on the committee.

171 (e) Appointed members shall serve for 4-year terms. A
172 vacancy shall be filled for the remainder of the unexpired term.

173 (6) BIENNIAL REPORT.—

174 (a) No later than December 31 of each even-numbered
175 calendar year, the Executive Director shall publish and submit
176 to the President of the Senate and the Speaker of the House of
177 Representatives a report that includes:

178 1. The amount of cryptocurrency held in the reserve on the
179 last day of the preceding fiscal year biennium.

180 2. An estimate of the monetary value of the cryptocurrency
181 held in the reserve on the last day of the preceding fiscal year
182 biennium.

183 3. Any changes in the amount and estimated monetary value
184 of cryptocurrency in the reserve during the period the
185 cryptocurrency has been held in the reserve, disaggregated by
186 the cryptocurrency type.

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187 4. A description of the actions taken by the Executive
188 Director to administer and manage the reserve during the
189 preceding fiscal year biennium.

190 (8) RULEMAKING.—The State Board of Administration shall
191 adopt rules as necessary to administer the Florida Strategic
192 Cryptocurrency Reserve.

193 **Section 2.** This act shall take effect July 1, 2026.

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196 **T I T L E A M E N D M E N T**

197 Remove everything before the enacting clause and insert:

198 An act relating to the establishment and

199 administration of a state cryptocurrency reserve;

200 creating s. 215.987, F.S.; providing definitions;

201 establishing the Florida Strategic Cryptocurrency

202 Reserve as a special fund outside the State Treasury;

203 providing sources of the reserve; providing for the

204 administration and management of the reserve;

205 authorizing the Executive Director of the State Board

206 of Administration to pay certain costs using the

207 cryptocurrency in the reserve or the net proceed from

208 the sale of cryptocurrency in the reserve; providing

209 for investment of money in the reserve; authorizing

210 transfer of the reserve money to the State Treasury

211 under certain circumstances; providing exceptions;

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212 providing requirements for cryptocurrency to be
213 purchased for the reserve; authorizing contracts with
214 third parties for the administration and management of
215 the reserve; authorizing the Executive Director of the
216 State Board of Administration to use derivatives under
217 certain circumstances; authorizing contracts with
218 certified public accountants for independent audits;
219 authorizing temporary transfers of money from the
220 reserve for specified purposes; establishing the
221 Florida Strategic Cryptocurrency Reserve Advisory
222 Committee within the State Board of Administration;
223 providing for committee membership; providing duties
224 of committee members; providing reporting
225 requirements; requiring the State Board of
226 Administration to adopt rules; providing an effective
227 date.

228
229 WHEREAS, cryptocurrencies are assets with
230 strategic potential for enhancing this state's
231 financial resilience and positioning this state for
232 the future digital economy, and

233 WHEREAS, cryptocurrencies can serve as a hedge
234 against inflation and economic volatility, and

235 WHEREAS, the establishment of a cryptocurrency
236 reserve serves the public purpose of providing

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237 | enhanced financial security to residents of this
238 | state, NOW, THEREFORE,