

HB 1127

2026

A bill to be entitled
An act relating to victims of violence; providing a short title; amending s. 776.012, F.S.; defining terms; creating a rebuttable presumption that persons who use force in accordance with specified provisions against a known abuser act with a reasonable fear of imminent peril of death or great bodily harm; specifying when the rebuttable presumption applies; requiring a court to instruct a jury regarding the existence of the rebuttable presumption and the shift in the burden of proof if the rebuttable presumption applies; authorizing the court to determine whether the defendant has met the rebuttable presumption; specifying the admissibility of specified evidence at trial; creating s. 943.1721, F.S.; requiring the Department of Law Enforcement, in consultation with specified persons, to develop, implement, and mandate an evidence-based, trauma-informed training program for specified persons; providing training program requirements; requiring the department to adopt rules and submit annual reports beginning on a specified date; creating s. 947.271, F.S.; requiring the Florida Commission on Offender Review to establish the Survivor Self-Defense Case Review Panel; requiring the panel to perform specified tasks; requiring the

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26 commission to adopt rules and submit annual reports
27 beginning on a specified date; providing an effective
28 date.

29
30 Be It Enacted by the Legislature of the State of Florida:

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32 **Section 1.** This act may be cited as the "Survivor Safety
33 Act."

34 **Section 2. Section 776.012, Florida Statutes, is amended**
35 **to read:**

36 776.012 Use or threatened use of force in defense of
37 person.—

38 (1) As used in this section, the term:
39 (a) "Child" has the same meaning as in s. 39.01.
40 (b) "Documented history" means the existence of one or
41 more of any of the following records regarding a person and a
42 known abuser:

43 1. A valid and unexpired injunction issued for protection
44 against domestic violence under s. 741.30 or repeat violence,
45 sexual violence, or dating violence under s. 784.046.

46 2. A prior sworn criminal complaint, police report, arrest
47 affidavit, or conviction record evidencing an act of domestic
48 violence as defined in s. 741.28 or dating violence as defined
49 in s. 784.046.

50 3. Medical records or forensic examination reports

51 documenting injuries consistent with domestic violence, repeat
52 violence, sexual violence, or dating violence attributed to the
53 known abuser.

54 4. Certified records from a domestic violence center or
55 similar agency documenting the person's status as a victim of
56 abuse by the known abuser.

57 (c) "Known abuser" means the recorded perpetrator of
58 domestic violence, repeat violence, sexual violence, or dating
59 violence against the person or the person's child, provided that
60 this same individual is the person against whom force was used
61 in the incident giving rise to the claim of self-defense.

62 (2) A person is justified in using or threatening to use
63 force, except deadly force, against another when and to the
64 extent that the person reasonably believes that such conduct is
65 necessary to defend himself or herself or another against the
66 other's imminent use of unlawful force. A person who uses or
67 threatens to use force in accordance with this subsection does
68 not have a duty to retreat before using or threatening to use
69 such force.

70 (3) (2) A person is justified in using or threatening to
71 use deadly force if he or she reasonably believes that using or
72 threatening to use such force is necessary to prevent imminent
73 death or great bodily harm to himself or herself or another or
74 to prevent the imminent commission of a forcible felony. A
75 person who uses or threatens to use deadly force in accordance

76 with this subsection does not have a duty to retreat and has the
77 right to stand his or her ground if the person using or
78 threatening to use the deadly force is not engaged in a criminal
79 activity and is in a place where he or she has a right to be.

80 (4) There is a rebuttable presumption that a person who
81 uses force in accordance with subsection (2) or subsection (3)
82 against a known abuser acts with a reasonable fear of imminent
83 peril of death or great bodily harm if the person establishes by
84 a preponderance of the evidence that he or she has a documented
85 history of domestic violence, repeat violence, sexual violence,
86 or dating violence perpetrated by the known abuser against
87 himself or herself or his or her child.

88 (a) The rebuttable presumption applies if:

89 1. A person presents credible evidence of a documented
90 history;

91 2. The person used force in response to an objectively
92 reasonable apprehension of imminent peril of death or great
93 bodily harm, sexual assault, or kidnapping based on the totality
94 of the circumstances, taking into account the history of
95 violence. The presumption acknowledges that prior violence
96 informs the reasonableness of the person's perception of
97 imminent harm;

98 3. The person did not provoke or initiate the
99 confrontation that led to the use of force, and was not engaged
100 in any unlawful activity at the time; and

101 4. The use of force occurred in a place where the person
102 had a legal right to be.

103 (b) If the rebuttable presumption applies, the court shall
104 instruct the jury regarding the existence of this presumption
105 and the shift in the burden of proof, and the prosecution bears
106 the burden of rebutting the presumption beyond a reasonable
107 doubt that a defendant acted with a reasonable fear of imminent
108 peril of death or great bodily harm.

109 (c) The court may determine in a pretrial evidentiary
110 hearing whether the defendant has met the threshold showing of a
111 documented history sufficient to meet the presumption for trial
112 purposes.

113 (d) Evidence of the documented history of domestic
114 violence, repeat violence, sexual violence, or dating violence,
115 including the specific acts underlying that history, are
116 admissible at trial to support the defendant's claim of self-
117 defense and the applicability of the rebuttable presumption.
118 Such evidence is admissible regardless of whether the defendant
119 knew of its existence at the precise moment force was used, to
120 establish the context of the relationship and reasonableness of
121 fear.

122 **Section 3. Section 943.1721, Florida Statutes, is created**
123 **to read:**

124 943.1721 Trauma-informed training for legal personnel in
125 domestic violence cases.—

126 (1) The department, in consultation with the Office of the
127 State Courts Administrator and recognized experts in domestic
128 violence and dating violence trauma, shall develop, implement,
129 and mandate an evidence-based, trauma-informed training program.

130 This training must be required for:

131 (a) Law enforcement officers, including patrol officers,
132 detectives, and supervisors, involved in responding to or
133 investigating domestic or dating violence incidents.

134 (b) State attorneys and assistant state attorneys
135 prosecuting criminal cases.

136 (c) Judges presiding over criminal cases, including
137 pretrial hearings, trials, and sentencing, involving allegations
138 of domestic violence or dating violence or related self-defense
139 claims.

140 (2) The training program must provide practical
141 instruction on recognizing common trauma responses in survivors,
142 including, but not limited to, freezing, dissociation, memory
143 fragmentation, and fear-based compliance; understanding dynamics
144 of coercive control and entrapment; and applying trauma-informed
145 techniques or interviews and evidence collection and assessing
146 the context of self-defense claims to avoid misinterpreting
147 survival behaviors.

148 (3) The department shall adopt rules to establish a
149 trauma-informed training program for the persons specified in
150 paragraphs (1) (a) - (c), which rules must include standards for

151 curriculum, frequency, and certification. The persons specified
152 in paragraphs (1) (a)–(c) must complete training according to
153 such rules.

154 (4) The department shall submit a report by December 1,
155 2027, and annually thereafter, to the Attorney General, the
156 President of the Senate, and the Speaker of the House of
157 Representatives regarding compliance and program effectiveness.

158 (5) Federal and state grants may supplement any
159 legislative appropriation to ensure continued funding and
160 operation of the training program.

161 **Section 4. Section 947.271, Florida Statutes, is created**
162 **to read:**

163 947.271 Survivor Self-Defense Case Review Panel.—
164 (1) ESTABLISHMENT.—The commission shall establish a
165 Survivor Self-Defense Case Review Panel to evaluate convictions
166 where evidence of domestic violence, dating violence, or
167 coercive control may have materially impacted the adjudication
168 of self-defense claims.

169 (2) PANEL FUNCTIONS.—The panel shall do all of the
170 following:

171 (a) Review petitions from incarcerated individuals
172 convicted of offenses involving the use of force against an
173 intimate partner or family or household member as defined in s.
174 741.28 where:

175 1. The petitioner presents documented evidence of prior

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176 abuse as a victim; and

177 2. Self-defense was asserted at trial or would be relevant
178 under s. 776.012.

179 (b) Recommend appropriate remedies to the commission,
180 including sentence reduction, conditional release, or support
181 for postconviction relief motions.

182 (c) Facilitate pro bono legal counsel for petitioners
183 through partnerships with nonprofit legal service providers.

184 (3) IMPLEMENTATION.—The commission shall adopt rules
185 governing all of the following:

186 (a) Application procedures and eligibility criteria.

187 (b) Panel composition and operating standards.

188 (c) Prioritization of cases based on length of
189 incarceration, age, health, or other humanitarian factors.

190 (d) Coordination with state attorneys, victim advocates,
191 and the Justice Administrative Commission.

192 (4) REPORTING.—The commission shall submit a report by
193 December 1, 2027, and annually thereafter, to the Governor, the
194 Attorney General, the President of the Senate, and the Speaker
195 of the House of Representatives. The report must include all of
196 the following:

197 (a) The number of petitions received and reviewed;

198 (b) Any recommended remedies; and

199 (c) Any barriers to justice identified through panel work.

200 **Section 5.** This act shall take effect July 1, 2026.