

The Florida Senate
BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Committee on Education Pre-K -12

BILL: SB 1136

INTRODUCER: Senator Calatayud

SUBJECT: Dental Screenings for K-12 Students

DATE: January 16, 2026

REVISED: _____

ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1. Brick	Bouck	ED	Pre-meeting
2. _____	_____	HP	_____
3. _____	_____	RC	_____

I. Summary:

SB 1136 clarifies that a dental screening included in the preventive dental program may be provided at a student's school after written notice to the student's parent and a reasonable opportunity for the parent to deny consent or opt the student out. The bill defines "dental screening" as a limited, noninvasive visual inspection of the oral cavity and specifies that the screening does not include diagnosis or treatment, may not use instruments that penetrate tissue, and is not a comprehensive dental examination. The bill also creates a corresponding exception to the written parental consent requirement for health care services to minors for such dental screenings.

The bill takes effect July 1, 2026.

II. Present Situation:

Oral Health Need and School-Based Preventive Programs

Statewide school-based oral health surveillance of Florida public-school students reflects measurable levels of untreated decay and treatment need. Among third grade students, 29.3 percent have untreated decay; 36.9 percent have at least one dental sealant; 27.8 percent have early dental treatment needs; and 1.7 percent have urgent dental treatment needs.¹ Among ninth grade students, 20.7 percent have untreated decay; 29.2 percent have at least one dental sealant; 18.6 percent have early dental treatment needs; and 2.7 percent have urgent dental treatment needs.²

¹ Florida Department of Health, *Oral Health Status of Florida's Third Grade Students, 2021–2022* (report), available at <https://www.astdd.org/www/docs/florida-3rd-grade-2021-2022.pdf>, at 6, 11.

² Florida Department of Health, *Oral Health Status of Florida's Ninth Grade Students, 2025* (report), available at <https://www.floridahealth.gov/wp-content/uploads/2026/01/oral-health-status-florida-ninth-grade-students-2025-1.pdf>, at 6, 9.

County health departments administer school-based sealant programs that offer preventive dental services, which may include screenings or assessments, fluoride varnish, dental sealants, and referrals; 42 counties provide school-based services, with programs focusing on children at high risk of cavities and those less likely to access dental care.³ National evidence reviews identify school-based dental sealant delivery programs as increasing sealant receipt and reducing tooth decay, with economic evidence indicating benefits can exceed costs when implemented in schools serving children at high risk for cavities.⁴ Centers for Disease Control (CDC) materials similarly report that school sealant programs can reduce treatment costs (including reporting savings per sealed tooth) when targeted to children at high risk for tooth decay.⁵

School Health Services Program

Each school health services plan developed jointly by the county health department and district school board is required to include a preventive dental program.⁶ The plan includes a range of health services, including health appraisal, records review, nurse assessment, nutrition assessment, and health counseling, and screenings for vision, hearing, scoliosis, and growth and development.⁷

“Screening” means presumptive identification of unknown or unrecognized diseases or defects by the application of tests that can be given with ease and rapidity to apparently healthy persons.⁸

“Invasive screening” means any screening procedure in which the skin or any body orifice is penetrated.⁹

Participating nonpublic schools inform parents at the beginning of each school year that students will receive specified health services under the district health services plan, and a student is exempt from any of those services if the parent requests an exemption in writing.¹⁰ That notice provision is not construed to authorize invasive screening, and written parental consent is obtained before an invasive screening is performed.¹¹

District schools inform parents at the beginning of each school year that students will receive specified health services under the district health services plan, and a student is exempt from any of those services if the parent requests an exemption in writing.¹² That notice provision is not

³ Florida Department of Health, *School-Based Sealant Programs*, <https://www.floridahealth.gov/individual-family-health/dental-health/school-based-sealant-programs/> (last visited Jan. 14, 2026).

⁴ The Community Guide, *Dental Caries (Cavities): School-Based Dental Sealant Delivery Programs (findings summary and economic evidence)*, <https://www.thecommunityguide.org/findings/dental-carries-cavities-school-based-dental-sealant-delivery-programs.html> (last visited Jan. 14, 2026).

⁵ Centers for Disease Control and Prevention, *Return on Investment: School Sealant Programs* (infographic text), <https://www.cdc.gov/oral-health/php/infographics/roi-school-sealant.html> (last visited Jan. 14, 2026).

⁶ Section 381.0056(4)(a)5., F.S.

⁷ Section 381.0056(4)(a)1.-10., F.S.

⁸ Section 381.0056(2)(f), F.S.

⁹ Section 381.0056(2)(c), F.S.

¹⁰ Section 381.0056(5)(g), F.S.

¹¹ Section 381.0056(5)(g), F.S.

¹² Section 381.0056(6)(e), F.S.

construed to authorize invasive screening, and written parental consent is obtained before an invasive screening is performed.¹³

Parental Rights and Consent for Health Care Services to Minors

Parents retain the right to direct the education and care of their minor children and to make health care decisions for their minor children, unless otherwise prohibited by law.¹⁴ Health care practitioners may not provide, solicit, or arrange to provide health care services or prescribe medicinal drugs to a minor child without first obtaining written parental consent, except as otherwise provided by law.¹⁵

District School Board Notice of School-Based Health Care Services

Each school district notifies parents at the beginning of the school year of each health care service offered at the student's school and the option to withhold consent or decline any specific service in accordance with requirements for parental consent for health care services. Parental consent to a health care service does not waive the parent's right to access the student's educational or health records or to be notified about a change in the student's services or monitoring.¹⁶

III. Effect of Proposed Changes:

SB 1136 clarifies that a dental screening included in the preventive dental program may be provided at a student's school after written notice to the student's parent and a reasonable opportunity for the parent to deny consent or opt the student out. The bill defines "dental screening" as a limited, noninvasive visual inspection of the oral cavity and specifies that the screening does not include diagnosis or treatment, may not use instruments that penetrate tissue, and is not a comprehensive dental examination. The bill also creates a corresponding exception to the written parental consent requirement for health care services to minors for such dental screenings.

District School Board Parent Notification of School-Based Health Care Services

The bill amends s. 1001.42, F.S., to clarify that a preventive dental program dental screening may be provided at a student's school after written notice to the student's parent and a reasonable opportunity for the parent to deny consent or opt the student out of the screening.

Definition and Scope of Dental Screening

The bill defines "dental screening" as a limited, noninvasive visual inspection of the oral cavity to identify obvious signs of dental disease or abnormality. The bill provides that a dental screening does not include diagnosis or treatment, may not use instruments that penetrate tissue, and does not constitute a comprehensive dental examination.

¹³ Section 381.0056(6)(e), F.S.

¹⁴ Section 1014.04(1)(a), (e), F.S.

¹⁵ Section 1014.06(1), F.S.

¹⁶ Section 1001.42(8)(c)5., F.S.

Parental Consent for Health Care Services

The bill amends s. 1014.06, F.S., to authorize a preventive dental program dental screening for a public school student after written notice to the student's parent and a reasonable opportunity for the parent to deny consent or opt the student out of the screening.

The bill takes effect July 1, 2026.

IV. Constitutional Issues:**A. Municipality/County Mandates Restrictions:**

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

V. Fiscal Impact Statement:**A. Tax/Fee Issues:**

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

VI. Technical Deficiencies:

The bill appears to provide that a parent may opt his or her student out of dental screenings, but the use of the phrase "deny consent" alongside "opt his or her student out" may be read to suggest an affirmative consent (opt-in) framework, creating ambiguity regarding implementation.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 1001.42 and 1014.06.

IX. Additional Information:**A. Committee Substitute – Statement of Changes:**

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.
