

HB 1291

2026

A bill to be entitled  
An act relating to the Florida Birth-Related Neurological Injury Compensation Association; amending s. 409.910, F.S.; requiring the agency to recover the full amount of medical assistance from the neurological injury compensation association; amending s. 766.302, F.S.; providing and revising definitions; amending s. 766.303, F.S.; revising the exclusiveness of remedy under the Florida Birth-Related Neurological Injury Compensation Plan; amending s. 766.305, F.S.; revising provisions relating to filing claims; amending s. 766.309, F.S.; conforming a cross-reference; amending s. 766.31, F.S.; revising items that are eligible for an award providing compensation; requiring compensation to be provided for certain actual expenses; requiring compensation for the costs of major medical health coverage; requiring the plan to reimburse certain payments made for services provided; exempting expenses for professional custodial care in certain circumstances; requiring that, upon entry of a final order for compensation, parents or legal guardians obtain private health insurance or submit an application for the Medicare program; amending s. 766.314, F.S.; requiring the directors to maintain a plan of operation; requiring

HB 1291

2026

26 certain assessments to be paid into the Florida Birth-  
27 Related Neurological Injury Compensation Association  
28 at certain times for certain purposes; requiring the  
29 plan of operation to include a provision for fraud;  
30 removing obsolete provisions; revising provisions  
31 relating to an actuarial valuation of the plan;  
32 requiring the association to submit quarterly  
33 estimates; requiring the association to state whether  
34 the plan is actuarially sound; authorizing a transfer  
35 of funds to the association from the Insurance  
36 Regulatory Trust Fund if the plan is not actuarially  
37 sound; requiring the association to require each  
38 entity to issue casualty insurance and pay an annual  
39 assessment; providing requirements for annual  
40 assessments; requiring an increase in assessments  
41 after certain findings; requiring the association to  
42 determine whether the plan is actuarially sound after  
43 certain revisions; providing criteria for such  
44 determination; requiring notification to the Governor,  
45 Legislature, and Office of Insurance Regulation after  
46 certain findings; amending s. 766.315, F.S.; revising  
47 membership of the directors of the association;  
48 providing an effective date.

49

50 Be It Enacted by the Legislature of the State of Florida:

51  
52       **Section 1. Paragraph (a) of subsection (7) of section**  
53       **409.910, Florida Statutes, is amended to read:**

54       409.910 Responsibility for payments on behalf of Medicaid-  
55 eligible persons when other parties are liable.—

56       (7) The agency shall recover the full amount of all  
57 medical assistance provided by Medicaid on behalf of the  
58 recipient to the full extent of third-party benefits.

59       (a) Recovery of such benefits shall be collected directly  
60 from:

61       1. Any third party;  
62       2. The recipient or legal representative, if he or she has  
63 received third-party benefits;

64       3. The provider of a recipient's medical services if  
65 third-party benefits have been recovered by the provider;  
66 notwithstanding any provision of this section, to the contrary,  
67 however, no provider shall be required to refund or pay to the  
68 agency any amount in excess of the actual third-party benefits  
69 received by the provider from a third-party payor for medical  
70 services provided to the recipient; ~~or~~

71       4. Any person who has received the third-party benefits;  
72 or

73       5. The Florida Birth-Related Neurological Injury  
74 Compensation Association for plan participant costs incurred  
75 under s. 766.31.

HB 1291

2026

76  
77 The provisions of this subsection do not apply to any proceeds  
78 received by the state, or any agency thereof, pursuant to a  
79 final order, judgment, or settlement agreement, in any matter in  
80 which the state asserts claims brought on its own behalf, and  
81 not as a subrogee of a recipient, or under other theories of  
82 liability. The provisions of this subsection do not apply to any  
83 proceeds received by the state, or an agency thereof, pursuant  
84 to a final order, judgment, or settlement agreement, in any  
85 matter in which the state asserted both claims as a subrogee and  
86 additional claims, except as to those sums specifically  
87 identified in the final order, judgment, or settlement agreement  
88 as reimbursements to the recipient as expenditures for the named  
89 recipient on the subrogation claim.

90       **Section 2. Section 766.302, Florida Statutes, is amended  
91 to read:**

92       766.302 Definitions; ss. 766.301-766.316.—As used in ss.  
93 766.301-766.316, the term:

94       (1) "Actuarially sound" means that the total plan assets  
95 available to fund future liabilities are equal to or greater  
96 than 90 percent of the present value of total estimated  
97 liabilities excluding any risk margin.

98       (2)-(4) "Administrative law judge" means an administrative  
99 law judge appointed by the division.

100       (3)-(1) "Association" means the Florida Birth-Related

HB 1291

2026

101 Neurological Injury Compensation Association established in s.  
102 766.315 to administer the Florida Birth-Related Neurological  
103 Injury Compensation Plan and the plan of operation established  
104 in s. 766.314.

105 (4)~~(2)~~ "Birth-related neurological injury" means injury to  
106 the brain or spinal cord of a live infant weighing at least  
107 2,500 grams for a single gestation or, in the case of a multiple  
108 gestation, a live infant weighing at least 2,000 grams at birth  
109 caused by oxygen deprivation or mechanical injury occurring in  
110 the course of labor, delivery, or resuscitation in the immediate  
111 postdelivery period in a hospital, which renders the infant  
112 permanently and substantially mentally and physically impaired.  
113 This definition shall apply to live births only and shall not  
114 include disability or death caused by genetic or congenital  
115 abnormality.

116 (5)~~(3)~~ "Claimant" means any person who files a claim  
117 pursuant to s. 766.305 ~~for compensation~~ for a birth-related  
118 neurological injury to an infant. Such a claim may be filed by  
119 any legal representative on behalf of an injured infant; and, in  
120 the case of a deceased infant, the claim may be filed by an  
121 administrator, personal representative, or other legal  
122 representative thereof.

123 (6)~~(5)~~ "Division" means the Division of Administrative  
124 Hearings of the Department of Management Services.

125 (7)~~(9)~~ "Family member" means a father, mother, or legal

HB 1291

2026

126 guardian.

127        (8)-(10) "Family residential or custodial care" means care  
128 normally rendered by trained professional attendants which is  
129 beyond the scope of child care duties, but which is provided by  
130 family members. Family members who provide nonprofessional  
131 residential or custodial care may not be compensated under this  
132 act for care that falls within the scope of child care duties  
133 and other services normally and gratuitously provided by family  
134 members. Family residential or custodial care shall be performed  
135 only at the direction and control of a physician when such care  
136 is medically necessary. Reasonable charges for expenses for  
137 family residential or custodial care provided by a family member  
138 shall be determined as follows:

139        (a) If the family member is not employed, the per-hour  
140 value equals the federal minimum hourly wage.

141        (b) If the family member is employed and elects to leave  
142 that employment to provide such care, the per-hour value of that  
143 care shall equal the rates established by Medicaid for private  
144 duty services provided by a home health aide. A family member or  
145 a combination of family members providing care in accordance  
146 with this definition may not be compensated for more than a  
147 total of 10 hours per day. Family care is in lieu of  
148 professional residential or custodial care, and no professional  
149 residential or custodial care may be awarded for the period of  
150 time during the day that family care is being provided.

HB 1291

2026

151        (9)-(6) "Hospital" means any hospital licensed in Florida.

152        (10) "Participant" means the person who suffered a birth-  
153 related neurological injury as an infant and who accepted  
154 compensation under the plan by final order entered by an  
155 administrative law judge pursuant to s. 766.309.

156        (11)+(7) "Participating physician" means a physician  
157 licensed in Florida to practice medicine who practices  
158 obstetrics or performs obstetrical services either full time or  
159 part time and who had paid or was exempted from payment at the  
160 time of the injury the assessment required for participation in  
161 the birth-related neurological injury compensation plan for the  
162 year in which the injury occurred. Such term shall not apply to  
163 any physician who practices medicine as an officer, employee, or  
164 agent of the Federal Government.

165        (12)+(8) "Plan" means the Florida Birth-Related  
166 Neurological Injury Compensation Plan established under s.  
167 766.303.

168        (13) "Risk margin" means an additional, explicit allowance  
169 above the best-estimate reserve to reflect uncertainty in future  
170 claim payments, including variation in claimant life expectancy  
171 and the number and cost of pending or unreported claims. The  
172 risk margin is not included in the reserve amount used to  
173 calculate the funding ratio.

174        **Section 3. Section 766.303, Florida Statutes, is amended  
175 to read:**

HB 1291

2026

176        766.303 Florida Birth-Related Neurological Injury  
177        Compensation Plan; exclusiveness of remedy.—  
178        (1) There is established the Florida Birth-Related  
179        Neurological Injury Compensation Plan for the purpose of  
180        providing compensation, irrespective of fault, for birth-related  
181        neurological injuries ~~injury claims~~. Such plan shall apply to  
182        births occurring on or after January 1, 1989, and shall be  
183        administered by the Florida Birth-Related Neurological Injury  
184        Compensation Association.  
185        (2) The rights and remedies granted by this plan on  
186        account of a birth-related neurological injury shall exclude all  
187        other rights and remedies of such infant, her or his personal  
188        representative, family members ~~parents~~, dependents, and next of  
189        kin, at common law or otherwise, against any person or entity  
190        directly involved with the labor, delivery, or immediate  
191        postdelivery resuscitation during which such injury occurs,  
192        arising out of or related to a medical negligence claim with  
193        respect to such injury; except that a civil action shall not be  
194        foreclosed where there is clear and convincing evidence of bad  
195        faith or malicious purpose or willful and wanton disregard of  
196        human rights, safety, or property, provided that such suit is  
197        filed prior to and in lieu of payment of an award under ss.  
198        766.301-766.316. Such suit shall be filed before the award of  
199        the division becomes conclusive and binding as provided for in  
200        s. 766.311.

HB 1291

2026

201       (3) Sovereign immunity is hereby waived on behalf of the  
202 Florida Birth-Related Neurological Injury Compensation  
203 Association solely to the extent necessary to assure payment of  
204 compensation as provided in s. 766.31.

205       (4) The association shall administer the plan in a manner  
206 that promotes and protects the health and best interests of  
207 participants ~~children~~ with birth-related neurological injuries.

208       **Section 4. Subsections (1) and (3) of section 766.305,  
209 Florida Statutes, are amended to read:**

210       766.305 Filing of claims and responses; medical  
211 disciplinary review.—

212       (1) All claims filed ~~for compensation~~ under the plan shall  
213 commence by the claimant filing with the division a petition  
214 ~~that seeking compensation. Such petition~~ shall include the  
215 following information:

216       (a) The name and address of the legal representative and  
217 the basis for her or his representation of the injured infant.

218       (b) The name and address of the injured infant.

219       (c) The name and address of any physician providing  
220 obstetrical services who was present at the birth and the name  
221 and address of the hospital at which the birth occurred.

222       (d) A description of the disability for which the claim is  
223 made.

224       (e) The time and place the injury occurred.

225       (f) A brief statement of the facts and circumstances

HB 1291

2026

226 surrounding the injury and giving rise to the claim.

227 (3) The claimant shall furnish to the ~~Florida Birth-~~  
228 ~~Related Neurological Injury Compensation~~ association the  
229 following information, which must be filed with the association  
230 within 10 days after the filing of the petition as set forth in  
231 subsection (1):

232 (a) All available relevant medical records relating to the  
233 birth-related neurological injury and a list identifying any  
234 unavailable records known to the claimant and the reasons for  
235 the records' unavailability.

236 (b) Appropriate assessments, evaluations, and prognoses  
237 and such other records and documents as are reasonably necessary  
238 for the determination of the amount of compensation to be paid  
239 to, or on behalf of, the injured infant on account of the birth-  
240 related neurological injury.

241 (c) Documentation of expenses and services incurred to  
242 date which identifies any payment made for such expenses and  
243 services and the payor.

244 (d) Documentation of any applicable private or  
245 governmental source of services or reimbursement relative to the  
246 impairments.

247

248 The information required by paragraphs (a)-(d) shall remain  
249 confidential and exempt under the provisions of s.

250 766.315(5)(b).

251       **Section 5. Paragraph (a) of subsection (1) of section**  
252       **766.309, Florida Statutes, is amended to read:**

253       766.309 Determination of claims; presumption; findings of  
254       administrative law judge binding on participants.—

255       (1) The administrative law judge shall make the following  
256       determinations based upon all available evidence:

257       (a) Whether the injury claimed is a birth-related  
258       neurological injury. If the claimant has demonstrated, to the  
259       satisfaction of the administrative law judge, that the infant  
260       has sustained a brain or spinal cord injury caused by oxygen  
261       deprivation or mechanical injury and that the infant was thereby  
262       rendered permanently and substantially mentally and physically  
263       impaired, a rebuttable presumption shall arise that the injury  
264       is a birth-related neurological injury as defined in s. 766.302  
265       s. 766.302(2).

266       **Section 6. Section 766.31, Florida Statutes, is amended to**  
267       **read:**

268       766.31 Administrative law judge awards for birth-related  
269       neurological injuries; notice of award.—

270       (1) Upon determining that an infant has sustained a birth-  
271       related neurological injury and that obstetrical services were  
272       delivered by a participating physician at the birth, the  
273       administrative law judge shall make an award providing  
274       compensation for the following items relative to such injury:

275       (a) Actual expenses since date of birth for medically  
276 necessary and reasonable:

- 277       1. Medical and hospital care and services.,
- 278       2. Habilitative services. and training,
- 279       3. Dental services.
- 280       4. Family residential or custodial care.,
- 281       5. Professional residential care., and
- 282       6. Professional custodial care. and service,
- 283       7. for medically necessary Drugs.,
- 284       8. Special equipment., and facilities, and
- 285       9. for Related travel.

286       (b) At a minimum, compensation must be provided for the  
287 following actual expenses:

288       1. Psychotherapeutic services for A total annual benefit  
289 ~~of up to \$10,000 for immediate family members and other~~  
290 ~~relatives who have resided reside with the participant, which~~  
291 ~~are infant for psychotherapeutic services obtained from a~~  
292 ~~psychiatrist licensed under chapter 458 or chapter 459, a~~  
293 ~~provider providers licensed under chapter 490 or chapter 491, or~~  
294 ~~a psychiatrist or provider who has equivalent licensure by~~  
295 ~~another jurisdiction. This benefit for such family members and~~  
296 ~~relatives shall be up to a total of \$10,000 annually during the~~  
297 ~~participant's lifetime and up to a total of \$20,000 subsequent~~  
298 ~~to the participant's death.~~

299       2. For the life of the participant child, providing family

300 members parents or legal guardians with a reliable method of  
301 transporting transportation for the care of the participant and  
302 child or reimbursing the cost of upgrading an existing vehicle  
303 to accommodate the participant's wheelchair and medically  
304 necessary equipment child's needs when it becomes medically  
305 necessary for wheelchair transportation. The mode of  
306 transportation must take into account the special accommodations  
307 required for the specific child. The plan may not limit such  
308 transportation assistance based on the participant's child's age  
309 or weight. The plan must replace any vehicles vans purchased by  
310 the plan every 7 years or 150,000 miles, whichever comes first.

311 3. Housing assistance of up to \$100,000 for the life of  
312 the participant child, including, but not limited to, a down  
313 payment on a new home, moving expenses, and home construction  
314 and modification costs.

315 4. Legal costs associated with establishing and  
316 maintaining guardianship for a participant.

317 (c) The costs of major medical health coverage for the  
318 participant obtained pursuant to subsection (3), including, but  
319 not limited to, the premium and out-of-pocket costs. For  
320 participants enrolled in Florida Medicaid, the plan must  
321 reimburse fee-for-service paid claims and capitation payments,  
322 as applicable, for services to persons enrolled in the Medicaid  
323 program for compensation pursuant to this section and for the  
324 administrative and support costs associated with the provided

325 medical assistance. Such funds shall be credited to the Agency  
326 for Health Care Administration Medical Care Trust Fund.

327 (d) ~~(b)~~ However, the following expenses are not subject to  
328 compensation:

329 1. Expenses for items or services that the ~~infant~~  
330 participant has received, or is entitled to receive, under the  
331 laws of any state or the Federal Government, except to the  
332 extent such exclusion may be prohibited by federal law.

333 2. Expenses for items or services that the participant  
334 ~~infant~~ has received, or is contractually entitled to receive,  
335 from any prepaid health plan, health maintenance organization,  
336 or other private insuring entity.

337 3. Expenses for which the participant ~~infant~~ has received  
338 reimbursement, or for which the participant ~~infant~~ is entitled  
339 to receive reimbursement, under the laws of any state or the  
340 Federal Government, except to the extent such exclusion may be  
341 prohibited by federal law.

342 4. Expenses for which the participant ~~infant~~ has received  
343 reimbursement, or for which the participant ~~infant~~ is  
344 contractually entitled to receive reimbursement, pursuant to the  
345 provisions of any health or sickness insurance policy or other  
346 private insurance program.

347 5. Expenses for professional custodial care provided by a  
348 family member while:

349 a. Care and supervision of the participant is

350 simultaneously being provided by another person or entity; or  
351 b. The family member receives compensation from another  
352 source for work performed during the same time for which  
353 compensation is sought from the association.

354 (e) (e) Expenses included under paragraphs paragraph (a)  
355 and (b) are limited to reasonable charges prevailing in the same  
356 community for similar treatment of injured persons when such  
357 treatment is paid for by the injured person.

358 (f) 1. A family member The parents or legal guardians  
359 receiving benefits under the plan may file a petition with the  
360 division of Administrative Hearings to dispute the amount of  
361 actual expenses reimbursed or a denial of reimbursement.

362 2. In the case of an alleged overpayment of an expense  
363 reimbursement by the association to a family member, if the  
364 family member does not agree that an overpayment has occurred,  
365 the association may file a petition for division review of the  
366 overpayment for a determination of the amount, if any, to be  
367 recouped by the association.

368 (g) 1. (d) 1.a. Periodic payments of an award to the family  
369 members parents or legal guardians of the participant infant  
370 found to have sustained a birth-related neurological injury,  
371 which award may not exceed \$100,000. However, at the discretion  
372 of the administrative law judge, such award may be made in a  
373 lump sum. Beginning on January 1, 2021, the award may not exceed  
374 \$250,000, and each January 1 thereafter, the maximum award

HB 1291

2026

375 authorized under this paragraph shall increase by 3 percent.

376 ~~b. Parents or legal guardians who received an award~~  
377 ~~pursuant to this section before January 1, 2021, must receive a~~  
378 ~~retroactive payment in an amount sufficient to bring the total~~  
379 ~~award paid to the parents or legal guardians pursuant to sub-~~  
380 ~~subparagraph a. to \$250,000. This additional payment may be made~~  
381 ~~in a lump sum or in periodic payments as designated by the~~  
382 ~~parents or legal guardians and must be paid by July 1, 2021.~~

383 2.a. Death benefit for the participant ~~infant~~ in an amount  
384 of \$50,000.

385 ~~b. Parents or legal guardians who received an award~~  
386 ~~pursuant to this section, and whose child died since the~~  
387 ~~inception of the program, must receive a retroactive payment in~~  
388 ~~an amount sufficient to bring the total award paid to the~~  
389 ~~parents or legal guardians pursuant to sub-subparagraph a. to~~  
390 ~~\$50,000. This additional payment may be made in a lump sum or in~~  
391 ~~periodic payments as designated by the parents or legal~~  
392 ~~guardians and must be paid by July 1, 2021.~~

393 (h) ~~(e)~~ Reasonable expenses incurred in connection with the  
394 filing of a claim under ss. 766.301-766.316, including  
395 reasonable attorney's fees, which shall be subject to the  
396 approval and award of the administrative law judge. In  
397 determining an award for attorney's fees, the administrative law  
398 judge shall consider the following factors:

399 1. The time and labor required, the novelty and difficulty

HB 1291

2026

400 of the questions involved, and the skill requisite to perform  
401 the legal services properly.

402 2. The fee customarily charged in the locality for similar  
403 legal services.

404 3. The time limitations imposed by the claimant or the  
405 circumstances.

406 4. The nature and length of the professional relationship  
407 with the claimant.

408 5. The experience, reputation, and ability of the lawyer or  
409 lawyers performing services.

410 6. The contingency or certainty of a fee.

411

412 Should there be a final determination of compensability, and the  
413 claimants accept an award under this section, the claimants  
414 shall are not be liable for any expenses, including attorney  
415 fees, incurred in connection with the filing of a claim under  
416 ss. 766.301-766.316 other than those expenses awarded under this  
417 section.

418 (2) The award shall require the immediate payment of  
419 expenses previously incurred and shall require that future  
420 expenses be paid as incurred.

421 (3) A family member must continuously maintain  
422 comprehensive major medical health coverage for the participant.

423 (a) If the participant does not have such coverage at the  
424 time of entry of a final order by an administrative law judge

HB 1291

2026

425 approving a claim for compensation, the family member must  
426 obtain coverage within 60 days after entry of such order or  
427 apply for Medicaid coverage within 30 days after entry of such  
428 order.

429 (b) If the participant is determined to be ineligible for  
430 Medicaid, the family member must obtain other coverage within 60  
431 days after receiving the Medicaid application denial.

432 (c) A family member of an individual who is a participant  
433 on June 30, 2026, must obtain the required coverage for the  
434 participant by January 1, 2027.

435 (4)-(3) A copy of the award shall be sent immediately by  
436 registered or certified mail to each person served with a copy  
437 of the petition under s. 766.305(2).

438 **Section 7. Section 766.314, Florida Statutes, is amended**  
439 **to read:**

440 766.314 Assessments; plan of operation.—

441 (1) The assessments established pursuant to this section  
442 shall be used to finance the Florida Birth-Related Neurological  
443 Injury Compensation Plan.

444 (2) The assessments and appropriations dedicated to the  
445 plan shall be administered by the Florida Birth-Related  
446 Neurological Injury Compensation Association established in s.  
447 766.315, in accordance with the following requirements:

448 (a) ~~On or before July 1, 1988, The directors of the~~  
449 association shall maintain ~~submit to the~~ ~~Department of Insurance~~

HB 1291

2026

450 ~~for review~~ a plan of operation which shall provide for the  
451 efficient administration of the plan and for prompt processing  
452 of claims against and awards made on behalf of the plan. The  
453 plan of operation shall include provision for:

454 1. Establishment of necessary facilities;

455 2. Management of the funds collected on behalf of the

456 plan;

457 3. Processing of claims against the plan;

458 4. Assessment of the persons and entities listed in

459 subsections (4) and (7) ~~(5)~~ to pay awards and expenses, ~~which~~  
460 ~~assessments shall be on an actuarially sound basis subject to~~  
461 ~~the limits set forth in subsections (4) and (5);~~

462 5. A fraud and overpayment prevention and detection  
463 program; and

464 6.5. Any other matters necessary for the efficient  
465 operation of the birth-related neurological injury compensation  
466 plan.

467 (b) Amendments to the plan of operation may be made by the  
468 directors of the plan, subject to the approval of the office of  
469 ~~Insurance Regulation of the Financial Services Commission.~~

470 (3) All assessments shall be deposited with the ~~Florida~~  
471 ~~Birth-Related Neurological Injury Compensation~~ association. The  
472 funds collected by the association and any income therefrom  
473 shall be disbursed only for the payment of awards under ss.  
474 766.301-766.316 and for the payment of the reasonable expenses

475 of administering the plan.

476 (4) The following persons and entities shall pay into the  
477 association assessments as follows ~~an initial assessment in~~  
478 ~~accordance with the plan of operation:~~

479 (a) 1. ~~On or before October 1, 1988,~~ Each hospital licensed  
480 under chapter 395 shall pay an initial assessment of \$50 per  
481 infant delivered in ~~that~~ ~~the hospital during the prior calendar~~  
482 ~~year~~, as reported to the Agency for Health Care Administration;  
483 provided, however, that a hospital owned or operated by the  
484 state or a county, special taxing district, or other political  
485 subdivision of the state shall not be required to pay ~~the~~  
486 ~~initial assessment or~~ any assessment required by this subsection  
487 or subsection (7) (5). The term "infant delivered" includes live  
488 births and not stillbirths, but the term does not include  
489 infants delivered by employees or agents of the board of  
490 trustees of a state university, those born in a teaching  
491 hospital as defined in s. 408.07, or those born in a teaching  
492 hospital as defined in s. 395.806 that have been deemed by the  
493 association as being exempt from assessments since fiscal year  
494 1997 to fiscal year 2001. The initial assessment and any  
495 assessment imposed pursuant to subsection (7) (5) may not  
496 include any infant born to a charity patient (as defined by rule  
497 of the Agency for Health Care Administration) or born to a  
498 patient for whom the hospital receives Medicaid reimbursement,  
499 if the sum of the annual charges for charity patients plus the

500 annual Medicaid contractuals of the hospital exceeds 10 percent  
501 of the total annual gross operating revenues of the hospital.  
502 The hospital is responsible for documenting, to the satisfaction  
503 of the association, the exclusion of any birth from the  
504 computation of the assessment. Upon demonstration of financial  
505 need by a hospital, the association may provide for installment  
506 payments of assessments.

507 2. Assessments shall be due, and hospitals shall pay, all  
508 assessments required under this section by December 31 of the  
509 calendar year immediately subsequent to the birth year.

510 (b) 1.a. On or before October 15, 1988, All physicians  
511 licensed pursuant to chapter 458 or chapter 459 as of October 1,  
512 1988, other than participating physicians, shall be assessed an  
513 annual initial assessment of \$250.

514 b. Payment for all assessments required under this  
515 paragraph is due on or before December 31 of each year which  
516 must be paid no later than December 1, 1988.

517 2. Any such physician who becomes licensed after September  
518 30, 1988, and before January 1, 1989, shall pay into the  
519 association an initial assessment of \$250 upon licensure.

520 3. Any such physician who becomes licensed on or after  
521 January 1, 1989, shall pay an initial assessment equal to the  
522 most recent assessment made pursuant to this paragraph,  
523 paragraph (5)(a), or paragraph (7)(b).

524 2.4. However, if the physician is a physician specified in

HB 1291

2026

525 this subparagraph, the assessment is not applicable:

526 a. A resident physician, assistant resident physician, or  
527 intern in an approved postgraduate training program, as defined  
528 by the Board of Medicine or the Board of Osteopathic Medicine by  
529 rule;

530 b. A retired physician who has withdrawn from the practice  
531 of medicine but who maintains an active license as evidenced by  
532 an affidavit filed with the Department of Health. Prior to  
533 reentering the practice of medicine in this state, a retired  
534 physician as herein defined must notify the Board of Medicine or  
535 the Board of Osteopathic Medicine and pay the appropriate  
536 assessments pursuant to this section;

537 c. A physician who holds a limited license pursuant to s.  
538 458.317 and who is not being compensated for medical services;

539 d. A physician who is employed full time by the United  
540 States Department of Veterans Affairs and whose practice is  
541 confined to United States Department of Veterans Affairs  
542 hospitals; or

543 e. A physician who is a member of the Armed Forces of the  
544 United States and who meets the requirements of s. 456.024.

545 f. A physician who is employed full time by the State of  
546 Florida and whose practice is confined to state-owned  
547 correctional institutions, a county health department, or state-  
548 owned mental health or developmental services facilities, or who  
549 is employed full time by the Department of Health.

HB 1291

2026

(c) On or before December 1, 1988, Each physician licensed pursuant to chapter 458 or chapter 459 who wishes to participate in the Florida Birth-Related Neurological Injury Compensation Plan and who otherwise qualifies as a participating physician under ss. 766.301-766.316 shall pay an annual initial assessment of \$5,000 and any assessment required under paragraph (7) (d), if assessed. However, if the physician is either a resident physician, assistant resident physician, or intern in an approved postgraduate training program, as defined by the Board of Medicine or the Board of Osteopathic Medicine by rule, and is supervised in accordance with program requirements established by the Accreditation Council for Graduate Medical Education or the American Osteopathic Association by a physician who is participating in the plan, such resident physician, assistant resident physician, or intern is deemed to be a participating physician without the payment of the assessment. Participating physicians also include any employee of the board of trustees of a state university who has paid the assessment required by this paragraph and, if assessed, paragraph (7) (d) (5) (a), and any certified nurse midwife supervised by such employee. Participating physicians include any certified nurse midwife who has paid 50 percent of the physician assessment required by this paragraph and, if assessed, paragraph (7) (d) (5) (a) and who is supervised by a participating physician who has paid the assessment required by this paragraph and, if

HB 1291

2026

575 assessed, paragraph (7) (d) ~~(5) (a)~~. Supervision for nurse  
576 midwives shall require that the supervising physician will be  
577 easily available and have a prearranged plan of treatment for  
578 specified patient problems which the supervised certified nurse  
579 midwife may carry out in the absence of any complicating  
580 features. ~~Any physician who elects to participate in such plan~~  
581 ~~on or after January 1, 1989, who was not a participating~~  
582 ~~physician at the time of such election to participate and who~~  
583 ~~otherwise qualifies as a participating physician under ss.~~  
584 ~~766.301-766.316 shall pay an additional initial assessment equal~~  
585 ~~to the most recent assessment made pursuant to this paragraph,~~  
586 ~~paragraph (5) (a), or paragraph (7) (b).~~

587 2. Payment of assessments required by this paragraph is  
588 due on or before December 31 of each year for qualification as a  
589 participating physician during the next calendar year. If  
590 payment of the assessments is received by the association on or  
591 before January 31 of any calendar year, the physician shall  
592 qualify as a participating physician for that entire calendar  
593 year. If the payment is received after January 31, the physician  
594 shall qualify as a participating physician for that calendar  
595 year only from the date the payment was received by the  
596 association.

597 (d) Any hospital located in a county with a population in  
598 excess of 1.1 million as of January 1, 2003, as determined by  
599 the Agency for Health Care Administration under the Health Care

600 Responsibility Act, may elect to pay the assessments required by  
601 paragraph (c) fee for the participating physician and the  
602 certified nurse midwife if the hospital first determines that  
603 the primary motivating purpose for making such payment is to  
604 ensure coverage for the hospital's patients under the provisions  
605 of ss. 766.301-766.316; however, no hospital may restrict any  
606 participating physician or nurse midwife, directly or  
607 indirectly, from being on the staff of hospitals other than the  
608 staff of the hospital making the payment. ~~Each hospital shall~~  
609 ~~file with the association an affidavit setting forth~~  
610 ~~specifically the reasons why the hospital elected to make the~~  
611 ~~payment on behalf of each participating physician and certified~~  
612 ~~nurse midwife. The payments authorized under this paragraph~~  
613 ~~shall be in addition to the assessment set forth in paragraph~~  
614 ~~(5)(a).~~

615 (5)(a) ~~Beginning January 1, 1990, the persons and entities~~  
616 ~~listed in paragraphs (4)(b) and (c), except those persons or~~  
617 ~~entities who are specifically excluded from said provisions, as~~  
618 ~~of the date determined in accordance with the plan of operation,~~  
619 ~~taking into account persons licensed subsequent to the payment~~  
620 ~~of the initial assessment, shall pay an annual assessment in the~~  
621 ~~amount equal to the initial assessments provided in paragraphs~~  
622 ~~(4)(b) and (c). If payment of the annual assessment by a~~  
623 ~~physician is received by the association by January 31 of any~~  
624 ~~calendar year, the physician shall qualify as a participating~~

625 physician for that entire calendar year. If the payment is  
626 received after January 31 of any calendar year, the physician  
627 shall qualify as a participating physician for that calendar  
628 year only from the date the payment was received by the  
629 association. On January 1, 1991, and on each January 1  
630 thereafter, the association shall determine the amount of  
631 additional assessments necessary pursuant to subsection (7), in  
632 the manner required by the plan of operation, subject to any  
633 increase determined to be necessary by the Office of Insurance  
634 Regulation pursuant to paragraph (7)(b). On July 1, 1991, and on  
635 each July 1 thereafter, the persons and entities listed in  
636 paragraphs (4)(b) and (c), except those persons or entities who  
637 are specifically excluded from said provisions, shall pay the  
638 additional assessments which were determined on January 1.  
639 Beginning January 1, 1990, the entities listed in paragraph  
640 (4)(a), including those licensed on or after October 1, 1988,  
641 shall pay an annual assessment of \$50 per infant delivered  
642 during the prior calendar year. The additional assessments which  
643 were determined on January 1, 1991, pursuant to the provisions  
644 of subsection (7) shall not be due and payable by the entities  
645 listed in paragraph (4)(a) until July 1.

646 (b) If the assessments collected pursuant to subsection  
647 (4) and the appropriation of funds provided by s. 76, chapter  
648 88-1, Laws of Florida, as amended by s. 41, chapter 88-277, Laws  
649 of Florida, to the plan from the Insurance Regulatory Trust Fund

650 are insufficient to maintain the plan on an actuarially sound  
651 basis, there is hereby appropriated for transfer to the  
652 association from the Insurance Regulatory Trust Fund an  
653 additional amount of up to \$20 million.

654 (c)1. Taking into account the assessments collected  
655 pursuant to subsection (4) and appropriations from the Insurance  
656 Regulatory Trust Fund, if required to maintain the plan on an  
657 actuarially sound basis, the Office of Insurance Regulation  
658 shall require each entity licensed to issue casualty insurance  
659 as defined in s. 624.605(1)(b), (k), and (q) to pay into the  
660 association an annual assessment in an amount determined by the  
661 office pursuant to paragraph (7)(a), in the manner required by  
662 the plan of operation.

663 2. All annual assessments shall be made on the basis of  
664 net direct premiums written for the business activity which  
665 forms the basis for each such entity's inclusion as a funding  
666 source for the plan in the state during the prior year ending  
667 December 31, as reported to the Office of Insurance Regulation,  
668 and shall be in the proportion that the net direct premiums  
669 written by each carrier on account of the business activity  
670 forming the basis for its inclusion in the plan bears to the  
671 aggregate net direct premiums for all such business activity  
672 written in this state by all such entities.

673 3. No entity listed in this paragraph shall be  
674 individually liable for an annual assessment in excess of 0.25

675 percent of that entity's net direct premiums written.

676 4. Casualty insurance carriers shall be entitled to  
677 recover their initial and annual assessments through a surcharge  
678 on future policies, a rate increase applicable prospectively, or  
679 a combination of the two.

680 (5)(6)(a) The association shall make all assessments  
681 required by this section, except initial assessments of  
682 physicians newly licensed by the Department of Health, which  
683 assessments shall be made by the Department of Health, and  
684 except assessments of casualty insurers pursuant to paragraph  
685 (7)(c) subparagraph (5)(c)1., which assessments will be made by  
686 the office ~~of Insurance Regulation~~. The Department of Health  
687 shall provide the association, in an electronic format, with a  
688 monthly report of the names and license numbers of all  
689 physicians licensed under chapter 458 or chapter 459.

690 (b)1. The association may enforce collection of  
691 assessments required to be paid pursuant to ss. 766.301-766.316  
692 by suit filed in county court, or in circuit court if the amount  
693 due could exceed the jurisdictional limits of county court. The  
694 association is entitled to an award of attorney fees, costs, and  
695 interest upon the entry of a judgment against a physician for  
696 failure to pay such assessment, with such interest accruing  
697 until paid. Notwithstanding chapters 47 and 48, the association  
698 may file such suit in either Leon County or the county of the  
699 residence of the defendant. The association shall notify the

HB 1291

2026

700 Department of Health and the applicable board of any unpaid  
701 final judgment against a physician within 7 days after the entry  
702 of final judgment.

703       2. The Department of Health, upon notification by the  
704 association that an assessment has not been paid and that there  
705 is an unsatisfied judgment against a physician, shall refuse to  
706 renew any license issued to such physician under chapter 458 or  
707 chapter 459 until the association notifies the Department of  
708 Health that the judgment is satisfied in full.

709       (c) The Agency for Health Care Administration shall, upon  
710 notification by the association that an assessment has not been  
711 timely paid, enforce collection of such assessments required to  
712 be paid by hospitals pursuant to ss. 766.301-766.316. Failure of  
713 a hospital to pay such assessment is grounds for disciplinary  
714 action pursuant to s. 395.1065 notwithstanding any law to the  
715 contrary.

716       (6)-(9)(a) Within 60 days after a claim is filed, the  
717 association shall estimate the present value of the total cost  
718 of the claim, including the estimated amount to be paid to the  
719 claimant, the claimant's attorney, the attorney's fees of the  
720 association incident to the claim, and any other expenses that  
721 are reasonably anticipated to be incurred by the association in  
722 connection with the adjudication and payment of the claim. For  
723 purposes of this estimate, the association should include the  
724 maximum benefits for noneconomic damages.

725       (b) The association shall revise these estimates quarterly  
726 based upon the actual costs incurred and any additional  
727 information that becomes available to the association since the  
728 last review of this estimate. The estimate shall be reduced by  
729 any amounts paid by the association that were included in the  
730 current estimate. The association must submit such quarterly  
731 estimates to the office within 10 business days after  
732 completion.

733       (c) After the revisions of estimates required under  
734 paragraph (b), each quarter, the association shall calculate  
735 whether the plan is actuarially sound. If the association's  
736 calculation indicates that the plan is not actuarially sound,  
737 the association shall immediately notify the office as described  
738 in subsection (7). The office must review the association's  
739 calculations and, within 60 days after the association's  
740 notification, determine whether to initiate an actuarial  
741 valuation as described in subsection (7), and notify the  
742 association of its determination. At a minimum, the office shall  
743 make its determination based on the degree to which the  
744 association's calculations indicate that the plan is not  
745 actuarially sound, the direction and consistency of recent  
746 trends in the calculations of the plan's actuarial soundness,  
747 and the length of time since the most recent actuarial valuation  
748 conducted by the office and until the next biennial valuation.  
749 The office shall initiate such actuarial valuation within 30

HB 1291

2026

750 days after its determination that there is a need for a  
751 valuation.

752 ~~1. If the total of all current estimates equals or exceeds~~  
753 ~~100 percent of the funds on hand and the funds that will become~~  
754 ~~available to the association within the next 12 months from all~~  
755 ~~sources described in subsection (4) and paragraph (5) (a), the~~  
756 ~~association may not accept any new claims without express~~  
757 ~~authority from the Legislature. This section does not preclude~~  
758 ~~the association from accepting any claim if the injury occurred~~  
759 ~~18 months or more before the effective date of this suspension.~~  
760 ~~Within 30 days after the effective date of this suspension, the~~  
761 ~~association shall notify the Governor, the Speaker of the House~~  
762 ~~of Representatives, the President of the Senate, the Office of~~  
763 ~~Insurance Regulation, the Agency for Health Care Administration,~~  
764 ~~and the Department of Health of this suspension.~~

765 ~~2. Notwithstanding this paragraph, the association is~~  
766 ~~authorized to accept new claims during the 2025-2026 fiscal year~~  
767 ~~if the total of all current estimates exceeds the limits~~  
768 ~~described in subparagraph 1. during that fiscal year. This~~  
769 ~~subparagraph expires July 1, 2026.~~

770 ~~(d) If any person is precluded from asserting a claim~~  
771 ~~against the association because of paragraph (c), the plan shall~~  
772 ~~not constitute the exclusive remedy for such person, his or her~~  
773 ~~personal representative, parents, dependents, or next of kin.~~

774 (7) (a) The office of Insurance Regulation shall undertake

775 an actuarial investigation of the requirements of the plan based  
776 on the plan's experience in the first year of operation and any  
777 additional relevant information, including without limitation  
778 the assets and liabilities of the plan. Pursuant to such  
779 investigation, the Office of Insurance Regulation shall  
780 establish the rate of contribution of the entities listed in  
781 paragraph (5)(c) for the tax year beginning January 1, 1990.  
782 Following the initial valuation, the Office of Insurance  
783 Regulation shall cause an actuarial valuation to be made of the  
784 assets and liabilities of the plan at a minimum no less  
785 frequently than biennially on or before December 31 of even-  
786 numbered years and as provided in subsection (6). Such valuation  
787 shall be based on the assets and liabilities of the plan for the  
788 calendar year before the year in which the actuarial valuation  
789 is due. The office shall also determine whether the plan has  
790 adequate estimated cash flow for the following fiscal year,  
791 whether, based on the actuarial valuation, the plan is  
792 actuarially sound, and if not, whether the plan is likely to  
793 return to actuarial soundness before the next biennial review.  
794 Pursuant to the results of such valuations, the Office of  
795 Insurance Regulation shall prepare a statement as to the  
796 contribution rate applicable to the entities listed in paragraph  
797 (5)(c). However, at no time shall the rate be greater than 0.25  
798 percent of net direct premiums written.

799 (b) If the office determines that the plan lacks adequate

800 cash flow for the following fiscal year pursuant to the review  
801 in paragraph (a), the office shall authorize a transfer of up to  
802 up to \$50 million from the Insurance Regulatory Trust Fund to  
803 the association within 30 calendar days.

804 (c) (b) If the office of Insurance Regulation finds that the  
805 plan is not likely to return to actuarial soundness before the  
806 next biennial review pursuant to the review in paragraph (a),  
807 the office shall, within 60 calendar days after this finding,  
808 order one or more of the following actions:

809 1. Require each entity licensed to issue casualty  
810 insurance as defined in s. 624.605(1)(b), (k), and (q) to pay  
811 into the association an annual assessment that is calculated to  
812 generate a total amount no greater than the amount required to  
813 achieve actuarial soundness of the plan within 5 years after the  
814 date of the order, subject to the limitations of this  
815 subparagraph.

816 a. These assessments shall be made on the basis of net  
817 direct premiums written for the business activity which forms  
818 the basis for each such entity's inclusion as a funding source  
819 for the plan in the state during the prior year ending December  
820 31, as reported to the office, and shall be in the proportion  
821 that the net direct premiums written by each carrier on account  
822 of the business activity forming the basis for its inclusion in  
823 the plan bears to the aggregate net direct premiums for all such  
824 business activity written in this state by all such entities.

825        b. No entity shall be individually liable for an annual  
826        assessment in excess of 0.25 percent of that entity's net direct  
827        premiums written.

828        c. Casualty insurance carriers shall be entitled to  
829        recover their assessments through a surcharge on future  
830        policies, a rate increase applicable prospectively, or a  
831        combination of the two.

832        d. An assessment under this paragraph must not extend 5  
833        years after the date of the order.

834        2. If actuarial soundness cannot be achieved after using  
835        the remedy in subparagraph 1., increase the assessments  
836        specified in subsection (4) on a proportional basis that is  
837        calculated to generate a total amount no greater than the amount  
838        required to maintain the plan on an actuarially sound basis.

839        (d) If the office finds that the plan is not actuarially  
840        sound pursuant to the review in paragraph (a), the plan shall  
841        provide the office with quarterly reports projecting the plan's  
842        financial health and, if assessments were ordered by the office  
843        under this paragraph, projected revenues for such assessments.

844        (e) If the association finds that the plan is not  
845        actuarially sound and the remedies provided under subsection (7)  
846        are insufficient to reestablish the actuarial soundness of the  
847        plan, the association shall, within 60 days after such finding,  
848        notify the Governor, the President of the Senate, the Speaker of  
849        the House of Representatives, and the office. If the plan issues

850 the notice, the association may not accept any new claims  
851 without express authority from the Legislature. This paragraph  
852 does not preclude the association from accepting any claim if  
853 the injury occurred 18 months or more before the effective date  
854 of this suspension cannot be maintained on an actuarially sound  
855 basis based on the assessments and appropriations listed in  
856 subsections (4) and (5), the office shall increase the  
857 assessments specified in subsection (4) on a proportional basis  
858 as needed.

859 ~~(8) The association shall report to the Legislature its~~  
860 ~~determination as to the annual cost of maintaining the fund on~~  
861 ~~an actuarially sound basis. In making its determination, the~~  
862 ~~association shall consider the recommendations of all hospitals,~~  
863 ~~physicians, casualty insurers, attorneys, consumers, and any~~  
864 ~~associations representing any such person or entity.~~  
865 ~~Notwithstanding the provisions of s. 395.3025, all hospitals,~~  
866 ~~casualty insurers, departments, boards, commissions, and~~  
867 ~~legislative committees shall provide the association with all~~  
868 ~~relevant records and information upon request to assist the~~  
869 ~~association in making its determination. All hospitals shall,~~  
870 ~~upon request by the association, provide the association with~~  
871 ~~information from their records regarding any live birth. Such~~  
872 ~~information shall not include the name of any physician, the~~  
873 ~~name of any hospital employee or agent, the name of the patient,~~  
874 ~~or any other information which will identify the infant involved~~

HB 1291

2026

875 in the birth. Such information thereby obtained shall be  
876 utilized solely for the purpose of assisting the association and  
877 shall not subject the hospital to any civil or criminal  
878 liability for the release thereof. Such information shall  
879 otherwise be confidential and exempt from the provisions of s.  
880 119.07(1) and s. 24(a), Art. I of the State Constitution.

881 **Section 8. Subsection (1) of section 766.315, Florida  
882 Statutes, is amended to read:**

883 766.315 Florida Birth-Related Neurological Injury  
884 Compensation Association; board of directors; notice of  
885 meetings; report.—

886 (1) (a) The Florida Birth-Related Neurological Injury  
887 Compensation Plan shall be governed by a board of seven  
888 directors which shall be known as the Florida Birth-Related  
889 Neurological Injury Compensation Association. The association is  
890 not a state agency, board, or commission. Notwithstanding the  
891 provision of s. 15.03, the association is authorized to use the  
892 state seal.

893 (b) The directors shall be appointed for staggered terms  
894 of 3 years or until their successors are appointed and have  
895 qualified; however, a director may not serve for more than 6  
896 consecutive years.

897 (c) The directors shall be appointed by the Chief  
898 Financial Officer as follows:

899 1. One citizen representative who is not affiliated with

HB 1291

2026

900 any of the groups identified in subparagraphs 2.-7.

901 2. One representative of participating physicians.

902 3. One representative of hospitals.

903 4. One representative of casualty insurers.

904 5. One representative of physicians other than

905 participating physicians.

906 6. One family member of a participant parent or legal  
~~guardian representative of an injured infant under the plan.~~

907 7. One representative of an advocacy organization for

908 children with disabilities.

910 **Section 9.** This act shall take effect July 1, 2026.