

By Senator Brodeur

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A bill to be entitled

An act relating to long-range program plans; amending s. 216.013, F.S.; revising the purpose of long-range program plans; requiring that plans of state agencies be based on statutorily established policies and driven by priorities and outcomes to achieve certain goals, objectives, and policies; requiring that the plans of the judicial branch be policy based, priority driven, accountable, and developed through careful examination and justification of programs and activities; requiring that such plans provide the framework for development of legislative budget requests; requiring that plans identify specified performance measures, trends and conditions relevant to the performance measures and state goals, agency programs implementing statutorily established policies, and the judicial branch programs implementing state policy; requiring that such plans include certain information regarding the implementation status of enacted laws; requiring that such information also include laws enacted in specified years; requiring that the implementation status information include specified information; requiring that long-range program plans remain in effect until replaced or adjusted as provided by specified provisions; deleting a requirement that written notice be provided to the Governor and Legislature upon the publishing of such plans on the agency or judicial branch website; requiring state

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agencies and the judicial branch annually, by a specified date, to submit their long-range program plans to the Legislative Budget Commission for approval; providing that if a state agency or the judicial branch receives a certain notification of failure to comply, such agency or the judicial branch is prohibited from submitting amendments to or otherwise making changes to its approved budget for certain expenditures until compliance is achieved; deleting obsolete language; amending s. 216.1827, F.S.; requiring state agencies and the judicial branch to maintain performance measures, outcomes, and standards; requiring state agencies to adopt specified and applicable performance measures, outcomes, and standards; requiring state agencies to develop and adopt a certain number of additional specified performance measures, outcomes, and standards; requiring state agencies to consider specified factors when developing such additional performance measures, outcomes, and standards; requiring the judicial branch to adopt certain performance measures, outcomes, and standards established by the Supreme Court; requiring state agencies and the judicial branch to maintain justifications for and sources of data to be used for each performance measure adopted; requiring that the long-range program plans contain performance measures in a specified form, manner, and timeframe; requiring that such plans provide specified information and data; requiring state agencies and the judicial branch

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to submit performance measures, outcomes, standards, and certain information to the Office of Program Policy Analysis and Government Accountability upon request; requiring that certain performance measures be adopted by the Legislative Budget Commission; authorizing the submission of requests to delete or amend performance measures, outcomes, and standards to the Legislative Budget Commission; requiring that such requests include the justification for the deletion, amendment, or addition; providing that such deletions, amendments, or additions are subject to review and approval by the Legislative Budget Commission; requiring state agencies and the judicial branch to make appropriate adjustments to their performance measures, outcomes, and standards to be consistent with certain enacted legislation; providing that state agencies and the judicial branch have a specified timeframe to make such adjustments; deleting obsolete language; requiring new state agencies created by the Legislature to establish initial performance measures, outcomes, and standards that are subject to review and approval by the Legislative Budget Commission; requiring state agencies and the judicial branch to submit to the Legislative Budget Commission new performance measures, outcomes, and standards and specified information by a specified date; providing for the scheduled repeal of such provision; amending s. 20.055, F.S.; conforming provisions to changes made by the act; amending s. 186.021, F.S.; revising

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requirements for state agencies' long-range program plans; amending s. 420.0003, F.S.; providing that a certain long-range plan is from the Florida Housing Finance Corporation and not from the Department of Commerce; conforming provisions to changes made by the act; amending s. 420.511, F.S.; replacing references to a "long-range program plan" with references to a "long-range plan"; deleting a requirement that such plan be developed in coordination with the Department of Commerce; deleting a provision relating to the Secretary of Commerce, or his or her designee, serving as the Florida Housing Finance Corporation's liaison for a specified purpose; reenacting ss. 216.011(1)(ee) and 402.56(5)(d), F.S., relating to the definition of the term "long-range program plan" and the duty of the Children and Youth Cabinet to design and implement a long-range program plan, respectively, to incorporate the amendment made to s. 216.013, F.S., in references thereto; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 216.013, Florida Statutes, is amended to read:

216.013 Long-range program plans ~~plan~~.—State agencies and the judicial branch shall develop long-range program plans to achieve state goals and objectives using an interagency planning process ~~that includes the development of integrated agency program service outcomes~~. The plans of state agencies must ~~shall~~

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117 be ~~policy~~ based on statutorily established policies; ~~priority~~  
118 driven by priorities and outcomes to achieve state goals,  
119 objectives, and policies; ~~accountable;~~ and developed through  
120 careful examination and justification of all agency and judicial  
121 branch programs and activities. The plans of the judicial branch  
122 must be policy based, including consideration of any statutory  
123 policy; driven by priorities and outcomes to achieve state  
124 goals, objectives, and policies; accountable; and developed  
125 through careful examination and justification of all judicial  
126 branch programs and activities.

127 (1) Long-range program plans must ~~shall~~ provide the  
128 framework for the development of legislative budget requests.

129 (2) Long-range program plans must ~~and shall~~ identify ~~or~~  
130 update:

131 (a) The mission of the agency or judicial branch.

132 (b) The performance measures required pursuant to s.  
133 216.1827 goals established to accomplish the mission.

134 (c) ~~The objectives developed to achieve state goals.~~

135 ~~(d)~~ The trends and conditions relevant to the mission, the  
136 performance measures, and the state goals, ~~and objectives.~~

137 ~~(d)(e)~~ The state agency ~~or judicial branch~~ programs that  
138 will be used to implement statutorily established state policy,  
139 or the judicial branch programs that will be used to implement  
140 state policy, and achieve state goals and objectives.

141 ~~(f)~~ ~~The program outcomes and standards to measure progress~~  
142 ~~toward program objectives.~~

143 ~~(g)~~ ~~Information regarding performance measurement, which~~  
144 ~~includes, but is not limited to, how data is collected, the~~  
145 ~~methodology used to measure a performance indicator, the~~

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~~validity and reliability of a measure, the appropriateness of a measure, and whether, in the case of agencies, the agency inspector general has assessed the reliability and validity of agency performance measures, pursuant to s. 20.055(2).~~

~~(h) Legislatively approved output and outcome performance measures. Each performance measure must identify the associated activity contributing to the measure from those identified in accordance with s. 216.023(4) (b).~~

~~(i) Performance standards for each performance measure and justification for the standards and the sources of data to be used for measurement. Performance standards must include standards for each affected activity and be expressed in terms of the associated unit of activity.~~

~~(j) Prior year performance data on approved performance measures and an explanation of deviation from expected performance. Performance data must be assessed for reliability in accordance with s. 20.055.~~

~~(k) Proposed performance incentives and disincentives.~~

(3) (a) 1. Long-range program plans must include information about the implementation status of any law enacted in the previous legislative session. The implementation status must be provided until all provisions of the law related to the agency have been fully implemented.

2. For purposes of initial implementation of this subsection, in addition to laws enacted pursuant to the 2026 Regular Session, an agency must also provide information on recently enacted laws for the 2024 and 2025 Regular Sessions which have provisions not fully implemented. This subparagraph expires on June 30, 2027.

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175 (b) Implementation status information must include, at a  
176 minimum, all of the following:

177 1. Actions or steps taken to implement the law, and actions  
178 or steps planned for implementation, including, but not limited  
179 to, all of the following, as applicable:

180 a. Administrative rules proposed for implementation.

181 b. Procurements required.

182 c. Contracts executed to assist the agency in  
183 implementation.

184 d. Contracts executed to implement or administer the law.

185 e. Programs started, offices established, or other  
186 organizational administrative changes made, including personnel  
187 changes.

188 f. Federal waivers requested.

189 2. The status of any required appointments and all  
190 scheduled board, commission, or related public meetings.

191 3. A description of the agency programs, outputs, and  
192 activities implemented or changed related to the law.

193 4. All expenditures made that were directly related to the  
194 implementation.

195 5. Any provisions remaining to be implemented.

196 6. A description of any impediment or delay in the  
197 implementation, including, but not limited to, challenges of  
198 administrative rules or identification of any policy issue that  
199 needs to be resolved by the Legislature to ensure timely and  
200 effective implementation.

201 7. Information related to any litigation related to the law  
202 which is not provided under subparagraph 6.

203 8. Any performance measure developed and the specific data

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204 identified, including data regarding enrollments, participants,  
205 loans, and other data elements of programs, outputs, and  
206 activities.

207 (4)-(2) ~~Each~~ Long-range program plans must ~~plan shall~~ cover  
208 a period of 5 fiscal years, ~~be revised annually,~~ and remain in  
209 effect until replaced or adjusted as provided in this section  
210 ~~revised.~~

211 (5)-(3) Long-range program plans or revisions must ~~shall~~ be  
212 presented by state agencies and the judicial branch in a form,  
213 manner, and timeframe prescribed in written instructions  
214 prepared by the Executive Office of the Governor in consultation  
215 with the chairs of the legislative appropriations committees.

216 (6)-(4) Each state executive agency and the judicial branch  
217 shall post their long-range program plans on their ~~Internet~~  
218 websites not later than September 30 ~~30th~~ of each year, ~~and~~  
219 ~~provide written notice to the Governor and the Legislature that~~  
220 ~~the plans have been posted.~~

221 (7)-(5) Each state agency ~~The state agencies~~ and the  
222 judicial branch shall make appropriate adjustments to their  
223 long-range program plans, excluding adjustments to performance  
224 measures, outcomes, and standards, to be consistent with the  
225 appropriations in the General Appropriations Act, ~~and~~  
226 legislation implementing the General Appropriations Act, and  
227 other enacted legislation. Agencies and the judicial branch have  
228 30 days subsequent to the effective date of the General  
229 Appropriations Act and implementing legislation to make  
230 adjustments to their plans as posted on their Internet websites.

231 (8) Annually, no later than September 15, each state agency  
232 and the judicial branch shall submit their long-range program



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plans to the Legislative Budget Commission for approval,  
including any update on meeting their plans' approved  
performance measures and any deviation from expected performance  
measures.

(9) If the chairs of the legislative appropriations  
committees notify a state agency or the judicial branch that the  
agency or the judicial branch has failed to comply with this  
section or s. 216.1827, the agency or the judicial branch may  
not submit amendments or otherwise make changes to its approved  
budget for operations and fixed capital outlay pursuant to s.  
216.181 until the agency or the judicial branch has corrected  
its deficiency.

~~(10)(6)~~ Long-range program plans developed pursuant to this  
chapter are not rules and, therefore, are not subject to the  
provisions of chapter 120.

~~(7) Notwithstanding the provisions of this section, each  
state executive agency and the judicial branch are not required  
to develop or post a long-range program plan by September 30,  
2025, for the 2026-2027 fiscal year, except in circumstances  
outlined in any updated written instructions prepared by the  
Executive Office of the Governor in consultation with the chairs  
of the legislative appropriations committees. This subsection  
expires July 1, 2026.~~

Section 2. Section 216.1827, Florida Statutes, is amended  
to read:

216.1827 Requirements for performance measures, outcomes,  
and standards.—

(1) Each state agency ~~Agencies~~ and the judicial branch  
shall maintain ~~a comprehensive performance accountability system~~

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~~containing, at a minimum, a list of performance measures,~~  
~~outcomes, and standards as required by that are adopted by the~~  
~~Legislature and subsequently amended pursuant to this section.~~

(2) Each state agency shall adopt the following performance  
measures, outcomes, and standards:

(a) Administrative costs as a percentage of total agency  
costs, including salaries and benefits and excluding fixed  
capital outlay.

(b) Percentage of vacant positions filled within 180 days  
after becoming vacant.

(c) Total dollar amount of salary increases awarded,  
delineated by the subtotal dollar amount of the increases  
specifically authorized in the General Appropriations Act or  
other law and the subtotal dollar amount of the increases  
awarded without specific legislative authorization.

(d) Percentage of corrective actions taken within 6 months  
after receipt of audit findings and management letters issued to  
resolve such findings or letters from financial and operational  
audits conducted pursuant to s. 11.45.

(e) Private attorney service costs dollar amounts, by case  
and as a percentage of total agency legal costs; legal costs  
paid to the Attorney General's office, by case and as a  
percentage of total agency legal costs; and total agency legal  
costs as a percentage of total agency budget.

(f) Total dollar amount of expenditures by state term  
contract as defined in s. 287.012, contracts procured using  
alternative purchasing methods as authorized pursuant to s.  
287.042(16), and agency procurements through request for  
proposal, invitation to negotiate, invitation to bid, single

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source, and emergency purchases.

(g) If applicable, the number of complete applications received and the average number of days to complete a permit, licensure, registration, or certification process, from the date of the receipt of initial application to final agency action, for each permit, license, registration, or certification issued by the agency or judicial branch.

(h) If applicable, the total number of required inspections, total number of inspections completed, and percentage of required inspections completed.

(i) If applicable, the average number of calendar days to award and contract for noncompetitive projects or grant programs for state or federal funds from the date of receipt of funds by the agency or receipt of budget authority, whichever is later.

(3) In addition to the performance measures, outcomes, and standards required by subsection (2), each agency shall develop and adopt at least five additional performance measures, outcomes, and standards. Additional performance measures, outcomes, and standards must include key state agency functions. When developing the additional performance measures, outcomes, and standards, each state agency shall take all of the following into consideration:

(a) The mission of the agency, state goals and objectives, and statutory policy.

(b) Programs, outputs, and activities that are key agency functions.

(c) Selection of data elements that best and most accurately measure progress toward state goals and objectives, including facilitating analysis of any deviation from expected

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performance.

(4) The judicial branch shall adopt performance measures, outcomes, and standards established by the Supreme Court, which must be substantially similar to the measures, outcomes, and standards in subsection (2) and the considerations outlined in subsection (3).

(5) Each state agency and the judicial branch shall maintain the justification for each performance measure, outcome, or standard, and the sources of data to be used.

~~(6)-(2)-(a)~~ Each state agency ~~Agencies~~ and the judicial branch shall submit long-range program plans with performance measures in the form, manner, and timeframe ~~output and outcome measures and standards, as well as historical baseline and performance data pursuant to s. 216.013. The long-range program plan must provide:~~

(a) Information regarding measurement of the performance measures, including how the data is collected, baseline data, the methodology used for measurement, the reason for the measurement, and the validity and reliability of the measurement; and

(b) Data for the previous 5 years related to the performance measures, outcomes, and standards and an explanation of deviation from expected performance.

(7) Each state agency ~~Agencies~~ and the judicial branch shall ~~also~~ submit performance data, measures, outcomes, and standards, including any information required by this section, to the Office of Program Policy Analysis and Government Accountability upon request ~~for review of the adequacy of the legislatively approved measures and standards.~~

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349       (8) For each state agency and the judicial branch,  
350 performance measures, outcomes, and standards, including any  
351 amendments thereto, must be adopted by the Legislative Budget  
352 Commission.

353       ~~(3)~~ (a) At least 30 days before the scheduled annual  
354 legislative session, a state an agency or the Chief Justice of  
355 the Supreme Court may submit requests to delete or amend ~~its~~  
356 ~~existing approved~~ performance measures, outcomes, and standards  
357 ~~or activities, including alignment of activities to performance~~  
358 ~~measures,~~ or submit requests to create additional performance  
359 measures, outcomes, and standards or activities to the  
360 Legislature ~~Executive Office of the Governor for review and~~  
361 ~~approval.~~ The request must ~~shall~~ document the justification for  
362 the change and ensure that the ~~revision,~~ deletion, amendment, or  
363 addition is consistent with legislative intent. Such deletion,  
364 amendment, or addition is subject to review and approval by the  
365 Legislative Budget Commission ~~Revisions or deletions to or~~  
366 ~~additions of performance measures and standards approved by the~~  
367 ~~Executive Office of the Governor are subject to the review and~~  
368 ~~objection procedure set forth in s. 216.177.~~

369       (b) Each state agency and the judicial branch shall make  
370 appropriate adjustments to their performance measures, outcomes,  
371 and standards to be consistent with the appropriations in the  
372 General Appropriations Act, legislation implementing the General  
373 Appropriations Act, and other enacted legislation. State  
374 agencies and the judicial branch have 30 days after the  
375 effective date of the General Appropriations Act or other  
376 enacted legislation to propose adjustments to their plans for  
377 review and approval by the Legislative Budget Commission ~~The~~

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~~Chief Justice of the Supreme Court may submit deletions or amendments of the judicial branch's existing approved performance measures and standards or may submit additional performance measures and standards to the Legislature accompanied with justification for the change and ensure that the revision, deletion, or addition is consistent with legislative intent. Revisions or deletions to, or additions of performance measures and standards submitted by the Chief Justice of the Supreme Court are subject to the review and objection procedure set forth in s. 216.177.~~

~~(4) (a) The Legislature may create, amend, and delete performance measures and standards. The Legislature may confer with the Executive Office of the Governor for state agencies and the Chief Justice of the Supreme Court for the judicial branch prior to any such action.~~

~~(b) The Legislature may require state agencies to submit requests for revisions, additions, or deletions to approved performance measures and standards to the Executive Office of the Governor for review and approval, subject to the review and objection procedure set forth in s. 216.177.~~

~~(c) The Legislature may require the judicial branch to submit revisions, additions, or deletions to approved performance measures and standards to the Legislature, subject to the review and objection procedure set forth in s. 216.177.~~

~~(d) Any new state agency created by the Legislature shall establish is subject to the initial performance measures, outcomes, and standards thereof, subject to review and approval by the Legislative Budget Commission established by the Legislature. The Legislature may require state agencies and the~~

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~~judicial branch to provide any information necessary to create  
initial performance measures and standards.~~

(d) Each state agency and the judicial branch shall submit  
new performance measures, outcomes, and standards, including the  
information required by this section, to the Legislative Budget  
Commission by December 1, 2026. This paragraph expires on  
December 31, 2027.

Section 3. Paragraphs (a) and (b) of subsection (2) of  
section 20.055, Florida Statutes, are amended to read:

20.055 Agency inspectors general.—

(2) An office of inspector general is established in each  
state agency to provide a central point for coordination of and  
responsibility for activities that promote accountability,  
integrity, and efficiency in government. It is the duty and  
responsibility of each inspector general, with respect to the  
state agency in which the office is established, to:

(a) Advise in the development of performance measures,  
outcomes, standards, and procedures for the evaluation of state  
agency programs.

~~(b) Assess the reliability and validity of the information  
provided by the state agency on performance measures and  
standards, and make recommendations for improvement, if  
necessary, before submission of such information pursuant to s.  
216.1827.~~

Section 4. Section 186.021, Florida Statutes, is amended to  
read:

186.021 Long-range program plans.—Pursuant to s. 216.013,  
each state agency shall develop a long-range program plan ~~on an~~  
~~annual basis.~~ The plan must ~~shall~~ provide the framework and

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context for designing and interpreting the agency budget request. The plan must ~~will~~ be developed through careful examination and justification of agency functions ~~and their associated costs~~. An agency shall use the long-range program plan ~~It shall be used by the agency~~ to implement the state's goals and objectives. The agency shall also develop performance measures, outcomes, and standards to measure programs, outputs, ~~Indicators shall be developed to measure service and activity~~ performance.

Section 5. Paragraph (b) of subsection (3) of section 420.0003, Florida Statutes, is amended to read:

420.0003 State housing strategy.—

(3) IMPLEMENTATION.—The state, in carrying out the strategy articulated in this section, shall have the following duties:

(b) The long-range ~~program~~ plan of the corporation ~~department~~ must include specific performance measures, goals, and objectives, ~~and strategies~~ that implement the housing policies in this section.

Section 6. Section 420.511, Florida Statutes, is amended to read:

420.511 Strategic business plan; long-range ~~program~~ plan; annual report; audited financial statements.—

(1) The corporation shall develop a strategic business plan for the provision of affordable housing for the state. The plan must be consistent with the long-range ~~program~~ plan prepared pursuant to subsection (2) and must ~~shall~~ contain performance measures and specific performance targets for the following:

(a) The ability of low-income and moderate-income Floridians to access housing that is decent and affordable.



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(b) The continued availability and affordability of housing financed by the corporation to target populations.

(c) The availability of affordable financing programs, including equity and debt products, and programs that reduce gaps in conventional financing in order to increase individual access to housing and stimulate private production of affordable housing.

(d) The establishment and maintenance of efficiencies in the delivery of affordable housing.

(e) Such other measures as directed by the corporation's board of directors.

(2) The corporation, ~~in coordination with the department,~~ shall annually develop a long-range ~~program~~ plan for the provision of affordable housing in this state as required pursuant to chapter 186. In part, the plan must include provisions that maximize the abilities of the corporation to implement the state housing strategy established under s. 420.0003, to respond to federal housing initiatives, and to develop programs in a manner that is more responsive to the needs of public and private partners. The plan must ~~shall~~ be developed on a schedule consistent with that established by s. 186.021. ~~For purposes of this section, the Secretary of Commerce or his or her designee shall serve as the corporation's representative to achieve a coordinated and integrated planning relationship with the department.~~

(3) The corporation shall submit to the Governor and the presiding officers of each house of the Legislature, within 6 months after the end of its fiscal year, a complete and detailed report setting forth the corporation's state and federal program

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accomplishments using the most recent available data. The report must include, but is not limited to:

(a) The following tenant characteristics in the existing rental units financed through corporation-administered programs:

1. The number of households served, delineated by income, race, ethnicity, and age of the head of household.

2. The number of households served in large, medium, and small counties as described in s. 420.5087(1) and the extent to which geographic distribution has been achieved in accordance with s. 420.5087.

3. The number of farmworker and commercial fishing worker households served.

4. The number of homeless households served.

5. The number of special needs households served.

6. By county, the average rent charged based on unit size.

(b) The number of rental units to which resources have been allocated in the last fiscal year, including income and demographic restrictions.

(c) The estimated average cost of producing units under each rental or homeownership unit financed under each program in the last fiscal year.

(d) By county, the average sales price of homeownership units financed in the last fiscal year.

(e) The number of households served by homeownership programs in the last fiscal year, including the income, race, ethnicity, and age of the homeowner of each household.

(f) The percentage of homeownership loans that are in foreclosure.

(g) The percentage of properties in the corporation's

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rental portfolio which have an occupancy rate below 90 percent.

(h) The amount of economic stimulus created by the affordable housing finance programs administered by the corporation for the most recent year available.

(i) For the State Apartment Incentive Loan Program (SAIL), a comprehensive list of all closed loans outstanding at the end of the most recent fiscal year, including, but not limited to, development name, city, county, developer, set-aside type, set-aside percentage, affordability term, total number of units, number of set-aside units, lien position, original loan amount, loan maturity date, loan balance at close of year, status of loan, rate of interest, and interest paid.

(j) For the Florida Affordable Housing Guarantee Program, a list of all guaranteed loans through the close of the most recent fiscal year, including, but not limited to, development name, city, county, developer, total number of units, issuer of the bonds, loan maturity date, participation in the United States Department of Housing and Urban Development Risk-Sharing Program, original guarantee amount, guarantee amount at the close of the fiscal year, status of guaranteed loans, and total outstanding Florida Housing Finance Corporation Affordable Housing Guarantee Program revenue bonds at the close of the most recent fiscal year.

(k) Any other information the corporation deems appropriate.

(4) Within 6 months after the end of its fiscal year, the corporation shall submit audited financial statements, prepared in accordance with generally accepted accounting principles, which include all assets, liabilities, revenues, and expenses of

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the corporation, and a list of all bonds outstanding at the end of its fiscal year. The audit must be conducted by an independent certified public accountant, performed in accordance with generally accepted auditing standards and government auditing standards, and incorporate all reports, including compliance reports, as required by such auditing standards.

(5) The Auditor General shall conduct an operational audit of the accounts and records of the corporation and provide a written report on the audit to the President of the Senate and the Speaker of the House of Representatives by December 1, 2016.

Section 7. For the purpose of incorporating the amendment made by this act to section 216.013, Florida Statutes, in a reference thereto, paragraph (ee) of subsection (1) of section 216.011, Florida Statutes, is reenacted to read:

216.011 Definitions.—

(1) For the purpose of fiscal affairs of the state, appropriations acts, legislative budgets, and approved budgets, each of the following terms has the meaning indicated:

(ee) "Long-range program plan" means a plan developed pursuant to s. 216.013.

Section 8. For the purpose of incorporating the amendment made by this act to section 216.013, Florida Statutes, in a reference thereto, paragraph (d) of subsection (5) of section 402.56, Florida Statutes, is reenacted to read:

402.56 Children's cabinet; organization; responsibilities; annual report.—

(5) DUTIES AND RESPONSIBILITIES.—The Children and Youth Cabinet shall:

(d) Design and implement actions that will promote

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collaboration, creativity, increased efficiency, information  
sharing, and improved service delivery between and within state  
governmental organizations that provide services for children  
and youth and their families. In particular, the efforts shall  
include the long-range planning process mandated by s. 216.013.

Section 9. This act shall take effect July 1, 2026.