



LEGISLATIVE ACTION

Senate	.	House
Comm: RCS	.	
02/03/2026	.	
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The Committee on Regulated Industries (Martin) recommended the following:

1                   **Senate Amendment (with title amendment)**

2  
3                   Delete everything after the enacting clause  
4 and insert:

5                   Section 1. Subsection (3) is added to section 180.19,  
6 Florida Statutes, to read:

7                   180.19 Use by other municipalities and by individuals  
8 outside corporate limits.—

9                   (3) (a) A new agreement, or an extension, renewal, or  
10 material amendment of an existing agreement, to provide



11 electric, water, or sewer utility service at retail pursuant to  
12 subsection (1) must be in writing. Such agreement may not become  
13 effective before an appointed representative of the municipality  
14 that provides the service or intends to provide service, in  
15 conjunction with the governing body of each municipality and  
16 unincorporated area served or to be served, has participated in  
17 a public meeting. Such meeting is not required to be a separate  
18 public meeting, but it must be held within each municipality and  
19 unincorporated area served or to be served for purposes of  
20 providing information and soliciting public input on:

21 1. The nature of the services to be provided or changes to  
22 the services being provided;

23 2. The rates, fees, and charges to be imposed for the  
24 services provided or intended to be provided, including any  
25 differential with the rates, fees, and charges imposed for the  
26 same services on customers located within the boundaries of the  
27 serving municipality, the basis for the differential, and the  
28 length of time that the differential is expected to exist;

29 3. The extent to which revenues generated from the  
30 provision of the services will be used to fund or finance  
31 nonutility government functions or services; and

32 4. Any other matter deemed relevant by the parties to the  
33 agreement.

34 (b) Rates, fees, and charges imposed for water or sewer  
35 utility services provided pursuant to subsection (1) must comply  
36 with s. 180.191.

37 (c) A representative of each municipality that provides  
38 electric, water, or sewer utility services pursuant to  
39 subsection (1), in conjunction with the governing body of each



40 municipality and unincorporated area in which it provides  
41 services, shall annually conduct a public customer meeting. Such  
42 meeting is not required to be a separate public meeting, but  
43 must be held within each municipality and unincorporated area  
44 for purposes of soliciting public input on utility-related  
45 matters, including fees, rates, charges, and services.

46 (d) As used in this subsection, the term:

47 1. "Appointed representative" means an executive-level  
48 leadership employee of a municipality, or of such municipality's  
49 related and separate utility authority, board, or commission,  
50 specifically appointed by the governing body to serve as its  
51 representative for the purposes of this subsection.

52 2. "Governing body" means a:

53 a. Governing body of a municipality in which services are  
54 provided or proposed to be extended; or

55 b. Board of county commissioners of a county in which  
56 services are provided or proposed to be extended, if services  
57 are provided or proposed to be extended in an unincorporated  
58 area within the county.

59 Section 2. Subsection (1) of section 180.191, Florida  
60 Statutes, is amended to read:

61 180.191 Limitation on rates charged consumer outside city  
62 limits.—

63 (1) Any municipality within this ~~the~~ state operating a  
64 water or sewer utility outside of the boundaries of such  
65 municipality shall charge consumers outside the boundaries  
66 rates, fees, and charges determined in one of the following  
67 manners:

68 (a) It may charge the same rates, fees, and charges as



69 consumers inside the municipal boundaries. ~~However, in addition~~  
70 ~~thereto, the municipality may add a surcharge of not more than~~  
71 ~~25 percent of such rates, fees, and charges to consumers outside~~  
72 ~~the boundaries.~~ Fixing of such rates, fees, and charges in this  
73 manner may ~~shall~~ not require a public hearing except as may be  
74 provided for service to consumers inside the municipality.

75 (b) It may charge rates, fees, and charges that are just  
76 and equitable and which are based on the same factors used in  
77 fixing the rates, fees, and charges for consumers inside the  
78 municipal boundaries. ~~In addition thereto, the municipality may~~  
79 ~~add a surcharge not to exceed 25 percent of such rates, fees,~~  
80 ~~and charges for said services to consumers outside the~~  
81 ~~boundaries. However, the total of all such rates, fees, and~~  
82 ~~charges for the services to consumers outside the boundaries~~ may  
83 ~~shall~~ not be more than 25 50 percent in excess of the rates,  
84 fees, and charges ~~total amount~~ the municipality charges  
85 consumers served within the municipality for corresponding  
86 service. ~~No~~ Such rates, fees, and charges may not ~~shall~~ be fixed  
87 until after a public hearing at which all of the users of the  
88 water or sewer systems; owners, tenants, or occupants of  
89 property served or to be served thereby; and all others  
90 interested shall have an opportunity to be heard concerning the  
91 proposed rates, fees, and charges. Any change or revision of  
92 such rates, fees, or charges may be made in the same manner as  
93 such rates, fees, or charges were originally established, but if  
94 such change or revision is to be made substantially pro rata as  
95 to all classes of service, both inside and outside the  
96 municipality, no hearing or notice shall be required.

97 (c) Notwithstanding paragraphs (a) and (b), a municipality



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98 may continue to impose a surcharge on consumers outside the  
99 municipal boundaries only to the extent necessary to comply with  
100 the terms of bond covenants in effect as of July 1, 2024. Such  
101 surcharges must be phased out upon retirement, expiration, or  
102 refinancing of the applicable debt obligation.

103       Section 3. Effective July 1, 2027, section 180.192, Florida  
104 Statutes, is created to read:

105       180.192 Reporting requirements related to municipal utility  
106 service.—

107       (1) By January 1, 2028, and annually thereafter, each  
108 municipality that provides electric, water, or sewer utility  
109 services outside of its municipal boundaries shall provide a  
110 report to the Florida Public Service Commission which  
111 identifies, for each type of utility service provided by the  
112 municipality:

113       (a) The number and percentage of customers that receive  
114 utility services provided by the municipality at a location  
115 outside the boundaries of the municipality;

116       (b) The volume and percentage of sales made to such  
117 customers, and the gross revenues generated from such sales; and

118       (c) Whether the rates, fees, and charges imposed on  
119 customers that receive services at a location outside the  
120 municipality's boundaries are different than the rates, fees,  
121 and charges imposed on customers within the boundaries of the  
122 municipality, and, if so, the amount and percentage of the  
123 differential.

124       (2) By March 31, 2028, and annually thereafter, the  
125 commission shall compile the information provided pursuant to  
126 subsection (1) and submit a report containing that information



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127 to the Governor, the President of the Senate, and the Speaker of  
128 the House of Representatives.

129 (3) Notwithstanding s. 367.171, the commission shall have  
130 jurisdiction over all utilities identified in subsection (1) for  
131 the limited purpose of enforcing the requirements of this  
132 section. This section does not otherwise modify or extend the  
133 authority of the commission provided by law with respect to any  
134 municipal utility that is required to comply with subsection  
135 (1).

136 Section 4. Except as otherwise expressly provided in this  
137 act, this act shall take effect July 1, 2026.

138 ===== T I T L E A M E N D M E N T =====

140 And the title is amended as follows:

141 Delete everything before the enacting clause  
142 and insert:

143 A bill to be entitled

144 An act relating to utility services; amending s.  
145 180.19, F.S.; requiring that a new agreement, or an  
146 extension, renewal, or material amendment of an  
147 existing agreement, to provide certain utility  
148 services at retail be in writing; requiring that  
149 certain public meetings be held as a condition  
150 precedent to the effectiveness of a new or extended  
151 agreement under which a municipality will provide  
152 specified utility services in other municipalities or  
153 unincorporated areas; specifying requirements for such  
154 public meetings; requiring a representative from  
155 certain municipalities to annually conduct public



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156 customer meetings; providing requirements for such  
157 meetings; defining the terms "appointed  
158 representative" and "governing body"; amending s.  
159 180.191, F.S.; revising provisions relating to  
160 permissible rates, fees, and charges imposed by  
161 municipal water and sewer utilities on consumers  
162 located outside the municipal boundaries; authorizing  
163 a municipality to continue to impose a surcharge on  
164 certain consumers for a specified purpose; requiring  
165 the phase-out of such surcharges upon retirement,  
166 expiration, or refinancing of the applicable debt  
167 obligation; creating s. 180.192, F.S.; requiring  
168 municipalities that provide specified utility services  
169 to report certain information by a specified date, and  
170 annually thereafter, to the Florida Public Service  
171 Commission; requiring the commission to compile such  
172 information and submit a report by a specified date,  
173 and annually thereafter, to the Governor and the  
174 Legislature; authorizing commission jurisdiction over  
175 specified utilities; providing construction; providing  
176 effective dates.