

# FLORIDA HOUSE OF REPRESENTATIVES BILL ANALYSIS

*This bill analysis was prepared by nonpartisan committee staff and does not constitute an official statement of legislative intent.*

**BILL #:** [HM 4009](#)

**TITLE:** No Tax Dollars for Terrorists Act

**SPONSOR(S):** Holcomb

**COMPANION BILL:** None

**LINKED BILLS:** None

**RELATED BILLS:** None

## Committee References

[Intergovernmental Affairs](#)

12 Y, 2 N

[Security & Threat Assessment](#)

[State Affairs](#)

## SUMMARY

### **Effect of the Bill:**

The memorial urges the United States Congress to pass H.R. 260, the No Tax Dollars for Terrorists Act, which would require the United States Department of State to develop and implement a strategy to discourage foreign counties and nongovernmental organizations from providing financial or material assistance to the Taliban.

### **Fiscal or Economic Impact:**

None

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## ANALYSIS

### **EFFECT OF THE BILL:**

The memorial urges the United States Congress to pass H.R. 260, the [No Tax Dollars for Terrorists Act](#), which would require the United States Department of State to develop and implement a strategy to discourage foreign counties and nongovernmental organizations from providing financial or material assistance to the [Taliban](#).

The memorial directs the Secretary of State to dispatch copies of the memorial to the President of the United States, the President of the United States Senate, the Speaker of the United States House of Representatives, and to each member of the Florida delegation to the United States Congress.

Legislative memorials are not subject to the Governor's veto power and are not presented to the Governor for review. Memorials have no force of law, as they are mechanisms for formally petitioning the federal government to act on a particular subject.

## RELEVANT INFORMATION

### **SUBJECT OVERVIEW:**

#### **[No Tax Dollars for Terrorists Act](#)**

The No Tax Dollars for Terrorists Act, H.R. 260, was introduced on January 9, 2025.<sup>1</sup> The bill would require the United States Department of State to develop and implement a strategy to discourage foreign countries and nongovernmental organizations (NGOs) from providing financial or material support to the Taliban. The bill requires the Secretary of State to report to Congress on:

- Foreign counties and NGOs that have provided support to the Taliban and any efforts undertaken by the United States government since August 2021 to oppose that support.

<sup>1</sup> United States Congress, [H.R.260 - No Tax Dollars for Terrorists Act](#) (last visited Jan. 13, 2026).

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- A strategy to discourage foreign countries and NGOs from providing foreign assistance to the Taliban.
- The status of U.S.-funded direct cash assistance programs in Afghanistan.
- The status of the Afghan Fund, including Taliban influence over Da Afghanistan Bank.

The bill was passed in the U.S. House on June 23, 2025 and has been referred to the Committee on Foreign Relations in the Senate.

### Taliban

The Taliban are a predominantly Pashtun Islamic fundamentalist group operating in Afghanistan.<sup>2</sup> The group, which controlled Afghanistan from 1994 to 2001, regained power in August 2021 after waging a twenty-year insurgency. Since regaining power, the Taliban has engaged in widespread serious abuses, including public executions,<sup>3</sup> mass floggings,<sup>4</sup> sexual violence,<sup>5</sup> and a systematic campaign to remove women and girls from public life.<sup>6</sup>

According to the Department of Defense's Special Inspector General for Afghanistan Reconstruction (SIGAR), an audit of U.S. government donor support found that \$10.9 million of U.S. taxpayer money has been paid for taxes, fees, duties, or utilities to the Taliban-controlled government since August 2021.<sup>7</sup> Additionally, SIGAR found the \$10.9 million is likely only a fraction of the total amount of U.S. assistance funds provided to the Taliban due to the United Nations (UN) not collecting data on payments by sub awardees.<sup>8</sup>

From October 2021 through September 2023, the UN received \$1.6 billion in U.S. funding for programming in Afghanistan, approximately 63 percent of all U.S. funding assistance for Afghanistan during that period.<sup>9</sup> In 2022 and 2023, the UN flew at least \$3.6 billion in cash into the country. This amounted to roughly \$40 million in cash per week, money intended to fund the work of 19 UN entities, the World Bank, the Asian Development Bank, and 49 NGOs.<sup>10</sup>

SIGAR determined that the Taliban benefits from the cash shipments because many private banks, some of which are depositories for UN aid funds, purchase local currency from the Taliban-controlled Da Afghanistan Bank. This has led Da Afghanistan Bank, and thereby the Taliban, to accumulate a large supply of U.S. dollars through the conversion process of U.S. dollars for local currency.<sup>11</sup>

<sup>2</sup> Council on Foreign Relations, [The Taliban in Afghanistan](#) (last visited Jan. 13, 2026).

<sup>3</sup> Associated Press, [The Taliban publicly flogs 63 people including women accused of crimes. The UN condemns it](#) (June 5, 2024) (last visited Jan. 13, 2026).

<sup>4</sup> *Id.*

<sup>5</sup> U.S. Policy Advocates for Afghan and Women and Girls Working Group, [Shadow Brief: The Human Rights Situation of Women and Girls in Afghanistan \(Jan.2024-Aug.2025\)](#) (last visited Jan. 13, 2026).

<sup>6</sup> United Nations Assistance Mission in Afghanistan, [Summary report of country-wide women's consultations \(Feb. 2024\)](#), p. 1 (last visited Jan. 13, 2026).

<sup>7</sup> Department of Defense Lead Inspector General Report to the United States Congress, [Operation Enduring Sentinel and Other U.S. Government Activities Related to Afghanistan](#), p. 39 (April 1, 2024-June 30-2024) (last visited Jan. 13, 2026).

<sup>8</sup> *Id.*

<sup>9</sup> *Id.*

<sup>10</sup> Special Inspector General for Afghanistan Reconstruction, [A Broken Aid System: Delivering U.S. Assistance to Taliban-Controlled Afghanistan](#), p. 31 (last visited Jan. 13, 2026).

<sup>11</sup> *Id.* at 34.

**BILL HISTORY**

<b>COMMITTEE REFERENCE</b>	<b>ACTION</b>	<b>DATE</b>	<b>STAFF DIRECTOR/ POLICY CHIEF</b>	<b>ANALYSIS PREPARED BY</b>
<a href="#">Intergovernmental Affairs Subcommittee</a>	12 Y, 2 N	1/20/2026	Darden	Burgess
<a href="#">Security &amp; Threat Assessment Committee</a>				
<a href="#">State Affairs Committee</a>				