A bill to be entitled An act relating to public records; amending s. 119.011, F.S.; revising the definition of the term "actual cost of duplication"; amending s. 119.07, F.S.; providing that it is a violation of ch. 119, F.S., to fail to acknowledge a public records request promptly and respond to such request in good faith; requiring a custodian of public records to perform specified actions within a specified timeframe; prohibiting an agency from imposing costs or fees if the custodian fails to take such actions in the required timeframe; requiring a custodian to state in writing certain justifications and citations; prohibiting an agency from asserting that a record was exempt or confidential and exempt under specified circumstances; prohibiting an agency from asserting certain justifications under specified circumstances; removing provisions authorizing a fee for accessing a public record electronically under a contractual agreement; defining the term "any electronic medium stored, maintained, or used by an agency"; requiring an agency to provide public records requests in specified formats; authorizing an agency to charge a fee for such provision; prohibiting an agency from

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charging certain costs or fees for specified public records requests; providing for the reduction or waiver of fees under specified conditions; requiring a written, detailed cost estimate to be provided upon request to persons seeking to inspect or copy a public record; prohibiting an agency from charging fees for review and redaction of certain records; amending s. 119.10, F.S.; providing that a violation of any law that provides access to public records is a violation of ch. 119, F.S.; providing a civil penalty for a person who violates provisions relating to accessing public records; providing criminal penalties for a person outside this state who knowingly violates such provisions; requiring the court to assess specified penalties if it makes certain determinations; amending s. 119.12, F.S.; requiring the court to assess and award against the agency certain costs and fees; removing a provision exempting a complainant from providing certain written notice; authorizing agency reimbursement of attorney fees under specified conditions; amending s. 119.15, F.S.; requiring certain provisions authorizing a public records exemption to be repealed after a specified timeframe unless the Legislature reenacts the exemption;

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repealing s. 282.711, F.S., relating to remote electronic access services, to conform to changes made by the act; amending s. 921.0022, F.S.; conforming a provision to changes made by the act; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (1) of section 119.011, Florida Statutes, is amended to read:

119.011 Definitions.—As used in this chapter, the term:

(1) "Actual cost of duplication" means the cost of the material and supplies used to duplicate the public record. The term includes the cost of agency resources, including the cost of clerical and supervisory assistance and costs incurred for the use of agency information technology associated with such duplication which are incurred by the agency in complying with a request for public records. The cost of clerical or supervisory assistance may not be greater than the base hourly rate of the lowest paid personnel capable of providing such clerical or supervisory assistance. The term does not include overhead costs associated with duplication of a public record, but does not include labor cost or overhead cost associated with such duplication.

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Section 2. Paragraphs (c), (f), and (g) of subsection (1), paragraph (c) of subsection (2), paragraph (d) of subsection (3), and subsection (4) of section 119.07, Florida Statutes, are amended to read:

119.07 Inspection and copying of records; photographing public records; fees; exemptions.—

(1)

- (c) 1. A custodian of public records and his or her designee must acknowledge requests to inspect or copy records promptly and respond to such requests in good faith. A good faith response includes making reasonable efforts to determine from other officers or employees within the agency whether such a record exists and, if so, the location at which the record can be accessed. Failure to acknowledge a public records request promptly and respond to such request in good faith is a violation of this chapter.
- 2.a. No later than 3 business days after receiving a
 public records request, a custodian of public records must:
 - (I) Provide the requested records;
- (II) Provide the requester a good faith estimate of a reasonable amount of time in which the custodian will provide the records and a good faith estimate of any costs that will be assessed for complying with the request; or
 - (III) To the extent any records request, or any portion

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thereof, is denied, deny the request, in whole or in part, and cite the statutory exemption authorizing the denial as provided in paragraphs (e) and (f).

- b. If the custodian of public records fails to take any of the actions described in sub-subparagraph a. within 3 business days after receiving the public records request, the agency may not impose costs or fees for providing the requested public record.
- c. Notwithstanding sub-subparagraph a., there is no presumption in any civil action brought to enforce a requester's right to inspect or copy public records that a request was not unlawfully delayed because an agency complied with sub-subparagraph a.
- (f) If requested by the person seeking to inspect or copy the record, the custodian of public records shall state in writing and with particularity:
- 1. The reasons for taking more than 15 days to provide the requested record; or
- 2. The reasons for the conclusion that the record is exempt or confidential, including all statutory citations relied upon in determining that the record is exempt or confidential.
- (g) $\underline{1}$. In any civil action in which an exemption to this section is asserted, if the exemption is alleged to exist under or by virtue of s. 119.071(1)(d) or (f), (2)(d), (e), or (f), or

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(4)(c), the public record or part thereof in question shall be submitted to the court for an inspection in camera. If an exemption is alleged to exist under or by virtue of s. 119.071(2)(c), an inspection in camera is discretionary with the court. If the court finds that the asserted exemption is not applicable, it shall order the public record or part thereof in question to be immediately produced for inspection or copying as requested by the person seeking such access.

- 2. In any civil action brought by a requester to enforce the right to public records, an agency may not assert any exemption or justification for not providing the public records requested which it has not previously raised in a written response to the requester before the civil action was filed to justify the agency's nondisclosure or delay in providing the public records requested.
- 3. In any civil action brought by a requester alleging that an agency unlawfully delayed providing public records, a public records request backlog or other unfulfilled public records requests to the agency is not deemed a justification, in whole or in part, for the alleged delay.

(2)

(c) Unless otherwise required by law, the custodian of public records may charge a fee for remote electronic access, granted under a contractual arrangement with a user, which fee

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may include the direct and indirect costs of providing such access. Fees for remote electronic access provided to the general public shall be in accordance with the provisions of this section.

(3)

- (d) Photographing of public records shall be done in the room where the public records are kept. If, in the judgment of the custodian of public records, this is impossible or impracticable, photographing shall be done in another room or place, as nearly adjacent as possible to the room where the public records are kept, to be determined by the custodian of public records. Where provision of another room or place for photographing is required, the expense of providing the same shall be paid by the person desiring to photograph the public record pursuant to paragraph (4)(h) $\frac{(4)(e)}{(4)(e)}$.
- (4) The custodian of public records shall furnish a copy or a certified copy of the record upon payment of the fee prescribed by law.
- (a) If a fee is not prescribed by law, the following fees are authorized:

(a)

- 1. Up to 15 cents per one-sided copy for duplicated copies of not more than 14 inches by 8 1/2 inches;
 - 2. No more than an additional 5 cents for each two-sided

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169 copy; and

3. For all other copies, the actual cost of duplication of the public record.

- If the nature or volume of the public records requested to be inspected or copied is such that they require less than 30 minutes to prepare, the agency may not charge the actual cost of duplication or any other costs or fees to the requester.
- (b) 1. For purposes of this paragraph, the term "any electronic medium stored, maintained, or used by an agency" means any electronic format that the agency can reasonably provide as part of the standard operation of its electronic recordkeeping system. If an agency is able to convert the record into the electronic format requested as a step in the process of copying or exporting the requested record, the agency must provide the record in the format requested and may charge a fee authorized by this subsection.
- 2. For a copy of a public record in any electronic medium stored, maintained, or used by an agency, the actual cost of duplication. However, if the nature or volume of the public records requested to be duplicated is such that such duplication requires less than 30 minutes, the agency may not charge the actual cost of duplication or any other costs or fees to the requester.

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	3.	An	age	ncy	may	not	ch	arge	a	reque	ester	the	actua	al	cost	of
dupli	cat	ion	or	any	othe	er co	ost	or	fee	for	prov	iding	g any	pι	ublic	
recor	d tl	hat	has	bee	en pi	revi	ous	ly d	lisc	closec	d unde	er ar	nothei	r r	oubli	C
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- (c) (b) The charge for copies of county maps or aerial photographs supplied by county constitutional officers may also include a reasonable charge for the labor and overhead associated with their duplication.
- $\underline{\text{(d)}}$ (c) An agency may charge up to \$1 per copy for a certified copy of a public record.
- (e) All fees authorized under this subsection may be reduced or waived in full, or in part, for a public purpose, including public agency program support, nonprofit activities, journalistic activities, and academic or other research. For a public records request meeting the public purposes provided in this paragraph, an agency may not charge the requester any cost or fee for the first 10 hours of time the agency estimates it would take to comply with the request.
- (f) If requested by the person seeking to inspect or copy the record, the custodian of public records must provide the person a written, detailed estimate of all costs associated with the request sufficient to permit the person to assess the lawfulness of the estimate.
 - (g) An agency may not charge a fee for costs associated

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with review and redaction of exempt or confidential and exempt information from a public record that has been requested to be inspected or copied.

- (d) If the nature or volume of public records requested to be inspected or copied pursuant to this subsection is such as to require extensive use of information technology resources or extensive clerical or supervisory assistance by personnel of the agency involved, or both, the agency may charge, in addition to the actual cost of duplication, a special service charge, which shall be reasonable and shall be based on the cost incurred for such extensive use of information technology resources or the labor cost of the personnel providing the service that is actually incurred by the agency or attributable to the agency for the clerical and supervisory assistance required, or both.
- $\underline{\text{(h)}}$ (e)1. When Where provision of another room or place is necessary to photograph public records, the expense of providing the same $\underline{\text{must}}$ shall be paid by the person desiring to photograph the public records.
- 2. The custodian of public records may charge the person making the photographs for supervision services at a rate of compensation to be agreed upon by the person desiring to make the photographs and the custodian of public records. If they fail to agree as to the appropriate charge, the charge shall be determined by the custodian of public records.

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241 	Section 3. Section 119.10, Florida Statutes, is amended to
242	read:
243	(Substantial rewording of section. See
244	s. 119.10, F.S., for present text.)
245	119.10 Violation of chapter; penalties.—
246	(1) A violation of any law that provides access to public
247	records, including those laws that limit public access to such
248	records, is a violation of this chapter.
249	(2) A person who violates this section commits a
250	noncriminal infraction, punishable by a fine not to exceed \$500.
251	(3) A person who willfully and knowingly violates this
252	chapter commits a misdemeanor of the first degree, punishable as
253	provided in s. 775.082 or s. 775.083.
254	(4) A person outside this state who knowingly violates
255	this chapter commits a misdemeanor of the first degree,
256	punishable as provided in s. 775.082 or s. 775.083.
257	(5) A court must assess a penalty against the agency
258	payable to the requester in an amount equal to twice the amount
259	awarded pursuant to s. 119.12, in addition to a penalty of \$200
260	for each day the agency unlawfully denied the right to inspect
261	or copy the public records, if the court determines that an
262	agency has:
263	(a) Violated s. 119.07(1); and
264	(b) Shown intentional disregard for the public's

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265	constitutional right of access under s. 24(a), Art. I of the
266	State Constitution; or
267	(c) Engaged in a pattern or practice of abuse of the
268	requirements of this chapter.
269	Section 4. Section 119.12, Florida Statutes, is amended to
270	read:
271	119.12 Attorney fees
272	(1) The court must assess and award against the agency
273	responsible the reasonable costs of enforcement, including
274	reasonable attorney fees and costs incurred in litigation, if:
275	(a) A civil action is filed against an agency to seek
276	access to records under enforce the provisions of this chapter
277	or any other law that relates to access to public records.
278	(b) The court determines that such agency violated such
279	<pre>law.</pre>
280	(2) Fees assessed pursuant to this section may not be
281	assessed against a person acting on the advice of an agency
282	attorney but must be assessed against the agency., the court
283	shall assess and award the reasonable costs of enforcement,
284	including reasonable attorney fees, against the responsible
285	agency if the court determines that:
286	(a) The agency unlawfully refused to permit a public

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(b) The complainant provided written notice identifying

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to be inspected or copied; and

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the public record request to the agency's custodian of public records at least 5 business days before filing the civil action, except as provided under subsection (2). The notice period begins on the day the written notice of the request is received by the custodian of public records, excluding Saturday, Sunday, and legal holidays, and runs until 5 business days have elapsed.

- (2) The complainant is not required to provide written notice of the public record request to the agency's custodian of public records as provided in paragraph (1) (b) if the agency does not prominently post the contact information for the agency's custodian of public records in the agency's primary administrative building in which public records are routinely created, sent, received, maintained, and requested and on the agency's website, if the agency has a website.
- (3) The court shall determine whether the complainant requested to inspect or copy a public record or participated in the civil action for an improper purpose. If the court determines there was an improper purpose, the court may not assess and award the reasonable costs of enforcement, including reasonable attorney fees, to the complainant, and shall assess and award against the complainant and to the agency the reasonable costs, including reasonable attorney fees, incurred by the agency in responding to the civil action. For purposes of this subsection, the term "improper purpose" means a request to

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inspect or copy a public record or to participate in the civil action primarily to cause a violation of this chapter or for a frivolous purpose.

- (4) This section does not create a private right of action authorizing the award of monetary damages for a person who brings an action to enforce the provisions of this chapter. Payments by the responsible agency may include only the reasonable costs of enforcement, including reasonable attorney fees, directly attributable to a civil action brought to enforce the provisions of this chapter.
- (5) If a person is charged with a violation of this chapter and is subsequently acquitted, the agency may reimburse the person for any portion of his or her reasonable attorney fees.

Section 5. Subsections (3) and (4) of section 119.15, Florida Statutes, are amended to read:

- 119.15 Legislative review of exemptions from public meeting and public records requirements.—
- (3) (a) In the 5th year after enactment of a new exemption or substantial amendment of an existing exemption, the exemption shall be repealed on October $\underline{2}$ $\underline{2}$ nd of the 5th year, unless the Legislature acts to reenact the exemption.
- (b) In the 10th year after reenactment, the exemption must be repealed on October 2 of the 10th year, unless the

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	337	Legislature	acts	to	reenact	the	exemption.
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- (4)(a) A law that enacts a new exemption or substantially amends an existing exemption must state that the record or meeting is:
 - 1. Exempt from s. 24, Art. I of the State Constitution;
 - 2. Exempt from s. 119.07(1) or s. 286.011; and
- 3. Repealed at the end of 5 years and that the exemption must be reviewed by the Legislature before the scheduled repeal date, and every 10 years thereafter.
- (b) For purposes of this section, an exemption is substantially amended if the amendment expands the scope of the exemption to include more records or information or to include meetings as well as records. An exemption is not substantially amended if the amendment narrows the scope of the exemption.
- (c) This section is not intended to repeal an exemption that has been amended following legislative review before the scheduled repeal of the exemption if the exemption is not substantially amended as a result of the review.
 - Section 6. Section 282.711, Florida Statutes, is repealed.
- Section 7. Paragraph (c) of subsection (3) of section 921.0022, Florida Statutes, is amended to read:
- 921.0022 Criminal Punishment Code; offense severity ranking chart.—
 - (3) OFFENSE SEVERITY RANKING CHART

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361	(c) LEVEL 3		
362			
	Florida	Felony	
	Statute	Degree	Description
363			
	119.10(2)(b)	3rd	Unlawful use of confidential
			information from police
			reports.
364			
	316.066	3rd	Unlawfully obtaining or using
	(3) (b) - (d)		confidential crash reports.
365			
	316.193(2)(b)	3rd	Felony DUI, 3rd conviction.
366			
	316.1935(2)	3rd	Fleeing or attempting to elude
			law enforcement officer in
			patrol vehicle with siren and
			lights activated.
367			
	319.30(4)	3rd	Possession by junkyard of motor
			vehicle with identification
			number plate removed.
368			
	319.33(1)(a)	3rd	Alter or forge any certificate
1			Page 16 of 28

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			of title to a motor vehicle or mobile home.
369	319.33(1)(c)	3rd	Procure or pass title on stolen vehicle.
370	319.33(4)	3rd	With intent to defraud, possess, sell, etc., a blank, forged, or unlawfully obtained title or registration.
371			-
372	327.35(2)(b)	3rd	Felony BUI.
	328.05(2)	3rd	Possess, sell, or counterfeit fictitious, stolen, or fraudulent titles or bills of sale of vessels.
373			
	328.07(4)	3rd	Manufacture, exchange, or possess vessel with counterfeit or wrong ID number.
374			
	376.302(5)	3rd	Fraud related to reimbursement for cleanup expenses under the

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			Inland Protection Trust Fund.
375			
	379.2431	3rd	Taking, disturbing, mutilating,
	(1)(e)5.		destroying, causing to be
			destroyed, transferring,
			selling, offering to sell,
			molesting, or harassing marine
			turtles, marine turtle eggs, or
			marine turtle nests in
			violation of the Marine Turtle
			Protection Act.
376			
	379.2431	3rd	Possessing any marine turtle
	(1) (e) 6.		species or hatchling, or parts
			thereof, or the nest of any
			marine turtle species described
			in the Marine Turtle Protection
			Act.
377			
	379.2431	3rd	Soliciting to commit or
	(1)(e)7.		conspiring to commit a
			violation of the Marine Turtle
			Protection Act.
378			
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	400.9935(4)(a)	3rd	Operating a clinic, or offering
	or (b)		services requiring licensure,
			without a license.
379			
	400.9935(4)(e)	3rd	Filing a false license
			application or other required
			information or failing to
			report information.
380			
	440.1051(3)	3rd	False report of workers'
			compensation fraud or
			retaliation for making such a
			report.
381			
	501.001(2)(b)	2nd	Tampers with a consumer product
			or the container using
			materially false/misleading
			information.
382			
	624.401(4)(a)	3rd	Transacting insurance without a
			certificate of authority.
383			
	624.401(4)(b)1.	3rd	Transacting insurance without a
			certificate of authority;
			D 40 400

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204			premium collected less than \$20,000.
384	626.902(1)(a) & (b)	3rd	Representing an unauthorized insurer.
386	697.08	3rd	Equity skimming.
	790.15(3)	3rd	Person directs another to discharge firearm from a vehicle.
387	794.053	3rd	Lewd or lascivious written solicitation of a person 16 or 17 years of age by a person 24 years of age or older.
388	800.045(3)	3rd	Possess, control, or intentionally view any photographic material, motion picture, etc., which includes a
389	806.10(1)	3rd	lewd or lascivious image. Maliciously injure, destroy, or

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			<pre>interfere with vehicles or equipment used in firefighting.</pre>
390			equipment used in filelighting.
	806.10(2)	3rd	Interferes with or assaults
			firefighter in performance of
391			duty.
391	810.09(2)(b)	3rd	Trespass on property other than
			structure or conveyance armed
			with firearm or dangerous
			weapon.
392	810.145(2)(c)	3rd	Digital voyeurism; 19 years of
	010.143(2)(0)	JIU	age or older.
393			
	812.014(2)(c)2.	3rd	Grand theft; \$5,000 or more but
			less than \$10,000.
394	812.0145(2)(c)	3rd	Theft from person 65 years of
	012.0110(2)(0)	314	age or older; \$300 or more but
			less than \$10,000.
395			
	812.015(8)(b)	3rd	Retail theft with intent to
			sell; conspires with others.

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396			
	812.081(2)	3rd	Theft of a trade secret.
397			
	815.04(4)(b)	2nd	Computer offense devised to
			defraud or obtain property.
398			
	817.034(4)(a)3.	3rd	Engages in scheme to defraud
			(Florida Communications Fraud
			Act), property valued at less
			than \$20,000.
399			
	817.233	3rd	Burning to defraud insurer.
400			
	817.234	3rd	Unlawful solicitation of
	(8)(b) & (c)		persons involved in motor
			vehicle accidents.
401			
	817.234(11)(a)	3rd	Insurance fraud; property value
			less than \$20,000.
402			
	817.236	3rd	Filing a false motor vehicle
			insurance application.
403			
	817.2361	3rd	Creating, marketing, or
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			presenting a false or
			fraudulent motor vehicle
			insurance card.
404			
	817.413(2)	3rd	Sale of used goods of \$1,000 or
			more as new.
405			
	817.49(2)(b)1.	3rd	Willful making of a false
			report of a crime causing great
			bodily harm, permanent
			disfigurement, or permanent
			disability.
406			
	831.28(2)(a)	3rd	Counterfeiting a payment
			instrument with intent to
			defraud or possessing a
			counterfeit payment instrument
			with intent to defraud.
407			
	831.29	2nd	Possession of instruments for
			counterfeiting driver licenses
			or identification cards.
408			
	836.13(2)	3rd	Generating an altered sexual
			Page 23 of 28

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			depiction of an identifiable person without consent.
409			-
	836.13(4)	3rd	Promoting, or possessing with
			intent to promote, an altered
			sexual depiction of an
			identifiable person without
410			consent.
110	838.021(3)(b)	3rd	Threatens unlawful harm to
			public servant.
411			
	847.01385	3rd	Harmful communication to a
			minor.
412	0.60 15 (2)	21	
	860.15(3)	3rd	Overcharging for repairs and parts.
413			pares.
	870.01(2)	3rd	Riot.
414			
	870.01(4)	3rd	Inciting a riot.
415			
	893.13(1)(a)2.	3rd	Sell, manufacture, or deliver
			cannabis (or other s.

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416			893.03(1)(c), (2)(c)1., (2)(c)2., (2)(c)3., (2)(c)6., (2)(c)7., (2)(c)8., (2)(c)9., (2)(c)10., (3), or (4) drugs).
417	893.13(1)(d)2.	2nd	Sell, manufacture, or deliver s. 893.03(1)(c), (2)(c)1., (2)(c)2., (2)(c)3., (2)(c)6., (2)(c)7., (2)(c)8., (2)(c)9., (2)(c)10., (3), or (4) drugs within 1,000 feet of university.
	893.13(1)(f)2.	2nd	Sell, manufacture, or deliver s. 893.03(1)(c), (2)(c)1., (2)(c)2., (2)(c)3., (2)(c)6., (2)(c)7., (2)(c)8., (2)(c)9., (2)(c)10., (3), or (4) drugs within 1,000 feet of public housing facility.
418	893.13(4)(c)	3rd	Use or hire of minor; deliver to minor other controlled substances.

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419			
	893.13(6)(a)	3rd	Possession of any controlled
			substance other than felony
			possession of cannabis.
420			
	893.13(7)(a)8.	3rd	Withhold information from
			practitioner regarding previous
			receipt of or prescription for
			a controlled substance.
421			
	893.13(7)(a)9.	3rd	Obtain or attempt to obtain
			controlled substance by fraud,
			forgery, misrepresentation,
			etc.
422			
	893.13(7)(a)10.	3rd	Affix false or forged label to
			package of controlled
			substance.
423			
	893.13(7)(a)11.	3rd	Furnish false or fraudulent
			material information on any
			document or record required by
			chapter 893.
424			

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	893.13(8)(a)1.	3rd	Knowingly assist a patient,
			other person, or owner of an
			animal in obtaining a
			controlled substance through
			deceptive, untrue, or
			fraudulent representations in
			or related to the
			practitioner's practice.
425			
	893.13(8)(a)2.	3rd	Employ a trick or scheme in the
			practitioner's practice to
			assist a patient, other person,
			or owner of an animal in
			obtaining a controlled
			substance.
426			
	893.13(8)(a)3.	3rd	Knowingly write a prescription
			for a controlled substance for
			a fictitious person.
427			
	893.13(8)(a)4.	3rd	Write a prescription for a
			controlled substance for a
			patient, other person, or an
			animal if the sole purpose of
			Page 27 of 28

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			writing the prescription is a
			monetary benefit for the
			practitioner.
428			
	918.13(1)	3rd	Tampering with or fabricating
			physical evidence.
429			
	944.47	3rd	Introduce contraband to
	(1)(a)1. & 2.		correctional facility.
430			
	944.47(1)(c)	2nd	Possess contraband while upon
			the grounds of a correctional
			institution.
431			
	985.721	3rd	Escapes from a juvenile
			facility (secure detention or
			residential commitment
			facility).
432			
433	Section 8.	This act s	hall take effect July 1, 2026.

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