

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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Prepared By: The Professional Staff of the Committee on Governmental Oversight and Accountability

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BILL: SPB 7032

INTRODUCER: For consideration by the Governmental Oversight and Accountability Committee

SUBJECT: Fleet Management

DATE: January 23, 2026

REVISED: \_\_\_\_\_

ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1. Harmsen	McVaney		<b>Pre-meeting</b>

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## **I. Summary:**

SPB 7032 removes the Department of Management Services' (department's) required involvement in all aspects of purchasing, maintaining, and disposing of state agency motor vehicles, watercraft, and aircraft. Instead, the bill allows each state agency to make such determinations, subject to appropriations and state purchasing laws. However, a state agency may still contract with the department to perform these functions if the agency does not wish to take on these roles.

Additionally, the bill vests with individual agencies the duty to keep records of, and make reports on their fleet vehicles. The agencies must transmit their records to the department each quarter. The department must then compile the reports and forward them to legislative appropriations committees.

The bill is not expected to impact state or local government revenues or expenditures.

The bill takes effect July 1, 2026.

## **II. Present Situation:**

### **Department of Management Services Fleet Management Duties**

Section 287.16(2), F.S., directs the Department of Management Services (DMS) to establish and operate centralized processes for the purchase, maintenance, storage, and disposal of all state-owned motor vehicles, and to operate any state facilities for those purposes. In furtherance of this duty, the DMS is also designated as the state-level fleet manager responsible for maintaining a centralized database that supports statewide operations.<sup>1</sup> More plainly, the DMS sets statewide fleet policy and its Bureau of Fleet Management and Federal Property performs the fleet-related functions, including maintaining the state's centralized fleet database, negotiating vehicle pricing

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<sup>1</sup> Section 287.16(8), F.S. and r. 60B-1.010, F.A.C.

for state-term contracts, and approving vehicle acquisitions and disposals.<sup>2</sup> The bureau has six staff positions and funds fleet management activities with statutorily authorized per vehicle assessments that state agencies pay monthly.<sup>3</sup>

In 2021, the DMS launched FleetWave to serve as its statewide fleet management system. The FleetWave software allows the DMS to determine management and cost information required to effectively and efficiently manage the state's fleet. FleetWave also provides accountability of equipment use and expenditures.<sup>4</sup> As of September 2025, there were 27,404 agency vehicle records across more than 30 entities in FleetWave.<sup>5</sup>

DMS purchased FleetWave from a private vendor in Fiscal Year 2021-22 for \$506,551. FleetWave incurs recurring costs ranging from \$461,520 to \$554,238 per fiscal year for annual software and other licensing fees.

### ***2025 Auditor General Report***

In January 2025, the Florida Auditor General published an operational audit of the DMS fleet management activities.<sup>6</sup> The audit made nine findings pertinent to the FleetWave system:

- The DMS' oversight and administration of the State's fleet is challenged by limited centralized fleet management resources, the absence of clear guidance, the cycling through three fleet management information systems in less than 3 years, and ineffective data analysis.
- The DMS's Fleetwave had unmatched, inconsistent, missing, or incomplete vehicle records, often as the result of omissions or inaccuracies in vehicle identification numbers and serial numbers.
- The DMS' policies and procedures did not reflect current operating practices for fleet management.
- The DMS did not use reasonable criteria to set the FleetWave access and support fees it charged agencies.
- The DMS did not consistently process state agency vehicle purchase requests in a timely manner, or properly communicate approvals.
- The DMS' control over the approval of state agency vehicle disposal requests needs improvement.
- The DMS' control over the approval of state vehicle disposals and sale at public auction needs improvement.
- The DMS needs to institute better information technology controls relating to FleetWave to prevent and detect inappropriate access of the system.

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<sup>2</sup> Section 287.16(2), F.S. and r. 60B-1.001, F.A.C. *See also*, Department of Management Services, *Fleet Management*, [https://www.dms.myflorida.com/business\\_operations/fleet\\_management\\_and\\_federal\\_property\\_assistance/fleet\\_management](https://www.dms.myflorida.com/business_operations/fleet_management_and_federal_property_assistance/fleet_management) (last visited Jan. 22, 2026).

<sup>3</sup> Section 287.16(5), F.S.

<sup>4</sup> Department of Management Services, *Fleet Management*, [https://www.dms.myflorida.com/business\\_operations/fleet\\_management\\_and\\_federal\\_property\\_assistance/fleet\\_management](https://www.dms.myflorida.com/business_operations/fleet_management_and_federal_property_assistance/fleet_management) (last visited Jan. 22, 2026).

<sup>5</sup> Department of management Services, Fleet Management Update Presentation to the Senate Governmental Oversight and Accountability Committee on Oct. 14, 2025, available at <https://flsenate.gov/Committees/DownloadMeetingDocument/7825>.

<sup>6</sup> Department of Management Services—Fleet management, Selected Administrative Activities, and Prior Audit Follow-Up, Florida Auditor General Report 2025-096, January 2025.

- FleetWave controls need improvement to better ensure that state agency fuel and vehicle expense reports are accurately uploaded to the system.

The DMS responded to the Auditor General’s findings and generally stated that it plans to update its policies and procedures, or otherwise standardize them, to better address many of the issues raised.

### Agency Fleet Tracking

Each agency is tasked with the day-to-day operations of its fleet vehicles, such as fueling and maintenance. According to DMS procedures, agencies are required to submit certain standardized forms to request and receive authorization to acquire<sup>7</sup> or dispose of motor vehicles.<sup>8</sup> Department rules also require state agencies to maintain records and submit data to DMS’s fleet management information system by the 15th of each month and add vehicle acquisitions and remove vehicle disposals within 30 days.<sup>9</sup> When acquiring new vehicles, agency staff completes a standardized acquisition form and emails it to DMS for approval.<sup>10</sup> Agency staff must manually enter various other information about their vehicles into FleetWave, including the vehicle identification number, maintenance information, or assignment to individuals, but fueling data is imported through a linked WEX card, which the vehicle user uses as a credit card.

The State Auditor General 2025 report found that “[I]n practice, the State’s fleet is managed and maintained by dozens of State agencies which largely exercise near-autonomous discretion over fleet management.”<sup>11</sup>

Several agencies use their own fleet management software to help maintain their agency vehicles. For example, the Florida Department of Agriculture and Consumer Services, which has approximately 2,613 wheeled passenger vehicles, spent \$804,000 for its department-wide tracking solution. Its software links to an individual tracker on approximately 48 percent of its fleet vehicles, which allows for immediate updates on the vehicle’s fuel usage and location, among other information.<sup>12</sup> The Department also reports that it expects the tracker to help keep track of required vehicle maintenance.

The Florida Wildlife Commission (FWC), with approximately 4,255 total vehicles (including ATVs, heavy equipment, and vessels), uses Samsara to track its fleet. The FWC reports that Samsara allows for greater data collection than FleetWave, including vehicle diagnostics, daily odometer and fuel reading, real-time location tracking, and general fleet reporting.<sup>13</sup>

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<sup>7</sup> DMS form, *Request for Acquisition of Motor Vehicles, Watercraft, Aircraft, and Mobile Equipment*, <https://dms-media.ccplatform.net/content/download/109300/file/MP6301%202025.pdf> (last visited Jan. 22, 2026); DMS FMP1

<sup>8</sup> DMS form, *Request for Disposal of Motor Vehicles, Watercraft, Aircraft, and Mobile Equipment*, <https://dms-media.ccplatform.net/content/download/3980/file/MP6401%202025.pdf> (last visited Jan. 22, 2026).

<sup>9</sup> Rule 60B-1.010(2) and (3), F.A.C.

<sup>10</sup> Rule 60B-1.010, F.A.C.

<sup>11</sup> Fla. Aud. Gen. Report No. 2025-096, p. 4 (Jan. 2025),

<sup>12</sup> Florida Department of Agriculture and Consumer Services Presentation to the Senate Governmental Oversight and Accountability Committee on Dec. 2, 2025, <https://flsenate.gov/Committees/DownloadMeetingDocument/7975> (last visited Jan. 22, 2026).

<sup>13</sup> Florida Fish and Wildlife Commission Presentation to the Senate Governmental Oversight and Accountability Committee on Dec. 2, 2025, <https://flsenate.gov/Committees/DownloadMeetingDocument/7975> (last visited Jan. 22, 2026).

The Florida Department of Highway Safety and Motor Vehicles, with approximately 3,066 total vehicles, uses WEX.<sup>14</sup> This Department reports better integration of collected data in their WEX software, and easier access to said data.<sup>15</sup>

### III. Effect of Proposed Changes:

The bill removes the DMS' *required* involvement in all aspects of purchasing, maintaining, and disposing of state agency motor vehicles, watercraft, and aircraft. Instead, the bill grants each state agency the authority to make such determinations, subject to appropriations and state purchasing laws. A state agency retains the authority to contract with the DMS to perform these functions if the agency does not wish to take on these roles.

#### Transfer of Authority from the Department of Management Services

**Section 1** repeals s. 287.15, F.S., which requires the DMS's approval of any agency purchase, lease, or acquisition of a vehicle.

**Section 2** allows a state agency to purchase vehicles, pursuant to appropriation, from nonstate term contract vendors if it is able to secure a contract for a similar class of vehicle at a lesser cost than it was negotiated for on the state-term contract by the DMS. The DMS will continue its role as the negotiator of state-term contracts for vehicles—but its terms and procurement processes will apply only when the agency cannot find a less expensive alternative.

**Section 3** amends s. 287.155, F.S., to eliminate the DMS's role in the purchase of automobiles, trucks, tractors, and other automotive equipment by the Department of Children and Families, the Agency for Persons with Disabilities, the Department of Health, the Department of Juvenile Justice, and the Department of Corrections for use in institutions or developmental disabilities centers under their management.

**Section 5** amends s. 287.16, F.S., to eliminate the current law grant of authority to DMS to supervise and control agency vehicles and to require every state agency to transfer its ownership of an aircraft, motor vehicle, associated maintenance facilities and equipment to the DMS.

This section also revises the DMS' authority to record and report fleet management data by eliminating its authority to require a state agency to keep records. Instead, the DMS is required to compile reports from the individual agencies and submit a quarterly consolidated report to the legislative appropriation committees.

**Section 6** amends s. 287.18, F.S., to allow the DMS to request, rather than require, that a department or agency share its vehicle repair or gasoline facilities with other departments or agencies.

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<sup>14</sup> Although WEX operates the state-level purchasing card for fuel and maintenance purchases, it also operates fleet management software, which, according to the DHSMV “offers easier access [to data] and greater detail.”

<sup>15</sup> Florida Department of Highway Safety and Motor Vehicles Presentation to the Senate Governmental Oversight and Accountability Committee on Dec. 2, 2025, <https://flsenate.gov/Committees/DownloadMeetingDocument/7975> (last visited Jan. 22, 2026).

**Section 7** amends s. 287.19, F.S., to require an agency to transfer funds appropriated for the use, operation, maintenance, repair, or replacement of a state-owned or leased motor vehicle or aircraft to the DMS only when it has rendered services to the agency.

**Section 8** amends s. 273.055, F.S., to delete the requirement that the DMS give prior approval for an agency's disposal of its motor vehicle, watercraft, or aircraft.

### **Transfer of Authority and Duties to Individual Agencies**

**Section 4** creates s. 287.156, F.S., to specifically delegate powers and duties to individual agencies regarding the acquisition (purchase, lease, or other), maintenance, management, and disposal of its fleet vehicles—including motor vehicles, watercraft, and aircraft. This authority also extends to the creation of facilities for the repair, storage, and maintenance of its vehicles.

Additionally, this section requires each agency to keep records of its fleets and transmit those records to the DMS on a quarterly basis. The DMS must then forward a consolidated report to the legislative appropriations committees each quarter. The agency records must include the following information:

- The number of motor vehicles and aircraft, including a unique entry for each motor vehicle and aircraft which details its make, model, year, and vehicle identification number or tail number.
- The disposal of a motor vehicle or aircraft and any associated costs and proceeds, and the reason for the disposal.
- The use of motor vehicles and aircraft, including total mileage or hours flown.
- The fuel usage and costs related to the motor vehicles and aircraft.
- Maintenance operations and costs related to the motor vehicle and aircraft.
- Any planned upgrade or replacement of motor vehicles or aircraft, and an estimate of associated costs.

### **Effective Date**

The bill takes effect July 1, 2026.

## **IV. Constitutional Issues:**

### **A. Municipality/County Mandates Restrictions:**

Not applicable. The bill does not require municipalities or counties to spend funds, reduce the authority of municipalities or counties to raise revenue, or reduce the percentage of state tax shared with municipalities and counties.

### **B. Public Records/Open Meetings Issues:**

None identified.

C. Trust Funds Restrictions:

None identified.

D. State Tax or Fee Increases:

None identified.

E. Other Constitutional Issues:

None identified.

**V. Fiscal Impact Statement:**

A. Tax/Fee Issues:

None identified.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The DMS will not need to continue to maintain the FleetWave contract; this may result in a cost savings. Agencies will be required to implement fleet management practices, which may require the expenditure of funds, however, many individual agencies already pay for such software, and therefore will not be required to purchase any additional program. As a result, agencies may see an overall cost benefit because they will no longer be subject to the per-vehicle FleetWave fees, particularly for those vehicles no longer in service.

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

None.

**VIII. Statutes Affected:**

This bill repeals section 287.15 of the Florida Statutes.

This bill substantially amends sections 287.151, 287.155, 287.16, 287.18, 287.19, and 273.055, of the Florida Statutes.

This bill creates section 287.156 of the Florida Statutes.

**IX. Additional Information:**

**A. Committee Substitute – Statement of Changes:**

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

**B. Amendments:**

None.

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This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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