

FLORIDA HOUSE OF REPRESENTATIVES

FINAL BILL ANALYSIS

This bill analysis was prepared by nonpartisan committee staff and does not constitute an official statement of legislative intent.

BILL #: [CS/HB 885](#)

TITLE: Transportation Facility Designations

SPONSOR(S): Brannan

COMPANION BILL: [SB 628](#) (Gaetz)

LINKED BILLS: None

RELATED BILLS: None

FINAL HOUSE FLOOR ACTION: 81 Y's 22 N's **GOVERNOR'S ACTION:** Approved

SUMMARY

Effect of the Bill:

The bill designates 17 transportation facilities for honorary or memorial purposes and directs the Florida Department of Transportation (FDOT) to erect suitable markers for each designation.

Fiscal or Economic Impact:

The bill will have an insignificant negative impact on state government expenditures.

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ANALYSIS

EFFECT OF THE BILL:

CS/HB 885 passed as [SB 628](#).

The bill requires the Florida Department of Transportation (FDOT) to erect suitable markers for the following transportation facility designations:

Warrior Sacrifice Way

That portion of S.R. 295/Navy Boulevard between Duncan Road and S.R. 292/Gulf Beach Highway in Escambia County is designated as "Warrior Sacrifice Way." (Section 1)

State Representative/Circuit Judge John J. Crews, Jr. Memorial Highway

That portion of U.S. 90 between the intersection of North 3rd Street in Baker County and the Nassau County line is designated as "State Representative/Circuit Judge Hon. John J. Crews, Jr., Memorial Highway." (Section 1)

Dickey Betts Memorial Highway

That portion of U.S. 41 between North Creek and Blackburn Point Road in Sarasota County is designated as "Dickey Betts Memorial Highway." (Section 1)

Phil Smith Memorial Highway

That portion of S.R. 5/U.S. 1 between NE 38th Street and E Commercial Boulevard in Broward County is designated as "Phil Smith Memorial Highway." (Section 1)

Mayor Larry A. Dale Memorial Highway

That portion of S.R. 46 between Sanford Avenue and E Lake Mary Boulevard in Seminole County is designated as "Mayor Larry A. Dale Memorial Highway." (Section 1)

Terry L. Fields Memorial Access

The northbound off-ramp from U.S. 1 Alternate/Martin Luther King, Jr., Parkway to E 21st Street in Duval County is designated as "Terry L. Fields Memorial Access." (Section 1)

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[Terry Stiles Memorial Boulevard](#)

That portion of S.R.R 842/East Las Olas Boulevard between South Andrews Avenue and SE 6th Avenue in Broward County is designated as “Terry Stiles Memorial Boulevard.” (Section 1)

[Rick Case Memorial Highway](#)

That portion of S.R. A1A between the north end of the Hillsboro Inlet and the next mile marker north of 991 Hillsboro Mile in Broward County is designated as “Rick Case Memorial Highway.” (Section 1)

[Charles Dascal Way](#)

That portion of S.R. 968/S.W. 1st Street between S.W. 17th Avenue and S.2. 19th Avenue in Miami-Dade County is designated as “Charles Dascal Way.” (Section 1)

[Lowell Lohman Road](#)

That portion of Halifax Drive between Granada Blvd. North and John Anderson Drive in Volusia County is designated as “Lowell Lohman Road.” (Section 1)

[George Mirabal Road](#)

The access road leading to the Daytona Regional Chamber of Commerce located at 126 E Orange Avenue in Daytona Beach in Volusia County is designated as “George Mirabal Road.” (Section 1)

[Esteena K. Wells Memorial Highway](#)

That portion of U.S. 331 between U.S. 90 and the bridge crossing the Choctawhatchee Bay in Walton County is designated as the “Esteena K. Wells Memorial Highway.” (Section 1)

[Superintendent Pledger V. Sullivan Memorial Highway](#)

That portion of S.R. 85/N.E. Eglin Parkway between Richbourg Avenue and Florida Place S.E. in Okaloosa County is designated as “Superintendent Pledger V. Sullivan Memorial Highway.” (Section 1)

[President John Thrasher Memorial Boulevard](#)

That portion of College Avenue between Copeland Street and South Monroe Street in Leon County is designated as “President John Thrasher Memorial Boulevard.” (Section 1)

[Bobby Bowden-Tallahassee International Airport](#)

Notwithstanding s. 334.071(3), F.S., the airport located at 3300 Capital Circle Southwest in Tallahassee, or nearest thereto, is designated as the “Bobby Bowden-Tallahassee International Airport.” (Section 1)

[President Donald J. Trump Memorial Highway](#)

Notwithstanding s. 334.071(3), F.S., the entirety of S.R. 80, consisting of the 124 contiguous miles of highway stretching from S.R. A1A/S Ocean Boulevard in Palm Beach County, continuing westward through Hendry County, and ending at a junction with U.S. 41/Cleveland Avenue in Lee County, is designated as “President Donald J. Trump Highway.” This designation will replace and expand the designation adopted in ch. 2025-214, Laws of Florida, for that portion of Southern Boulevard between Kirk Road and S. Ocean Boulevard in Palm Beach County. (Section 1)

[Senator N. Ray Carroll Memorial Interchange](#)

Upon completion of construction, the new Nolte Road interchange in Osceola County is designated as “Senator N. Ray Carroll Memorial Interchange.” (Section 2)

The bill was approved by the Governor on April 14, 2026, ch. 2026-182, L.O.F., and became effective on July 1, 2026.

FISCAL OR ECONOMIC IMPACT:**STATE GOVERNMENT:**

The bill will have an insignificant negative impact on state government expenditures. In 2025, FDOT estimated a cost of \$2,400 per designation for the appropriate markers, which provides for two signs per designation at \$1,200 per sign.¹ Therefore, the bill has an estimated negative fiscal impact of \$40,800 to the State Transportation Trust Fund. This cost can be absorbed within existing FDOT resources.

RELEVANT INFORMATION**SUBJECT OVERVIEW:****Legislative Designation of Transportation Facilities**

The Legislature may designate a transportation facility, such as a bridge or a portion of a road, for honorary or memorial purposes or to distinguish a particular facility. Legislative designations do not officially change the existing names of facilities and may not require local governments or private parties to change street signs, mailing addresses, or 911 emergency telephone number system listing.² Unless specifically provided by law, public facilities such as roads, bridges, and other similar facilities may not be named for any living person.³

Transportation Facility Markers

Following a legislative designation, the Florida Department of Transportation (FDOT) is required to place markers at the termini or intersections specified for each highway segment or bridge designated and may place other markers it deems as appropriate.⁴ Before markers may be erected, the appropriate city or county commission must pass a resolution in support of the particular honorary designation. If the designated bridge or road segment is located in more than one city or county, there must be resolutions supporting the designation from each affected local government before markers may be erected.⁵

Biographical Information**Warrior Sacrifice Way**

Warrior Sacrifice Way honors the victims of the terrorist attack at Naval Air Station Pensacola on December 6, 2019, where three men were killed and eight others were injured.⁶

State Representative/Circuit Judge Hon. John J. Crews, Jr.

The Hon. John J. Crews Jr. served his country in World War II as a Marine Corps Fighter Pilot before serving the state of Florida as a state representative for Baker County in the Florida House of Representatives for 14 years from 1953 to 1966, including a stint as acting Speaker of the House. Crews was also a renowned lawyer who served as the Chief Judge of the 8th Judicial Circuit of Florida.

Dickey Betts

Dickey Betts was a guitarist, vocalist, and co-founder of the legendary Allman Brothers Band, a group that pioneered the southern rock sound. Betts was inducted into the Rock and Roll Hall of Fame as a member of the band and received a Grammy Award with the group for Best Rock Performance. Betts was ranked as one of Rolling Stone's 100 Greatest Guitarists of All-Time and was the writer and vocalist of the band's biggest hit, "Ramblin'

¹ Email from Jack Rogers, Director of Legislative Affairs, Department of Transportation, RE: Road Designations Review (Feb. 13, 2025).

² [S. 334.071\(1\), F.S.](#)

³ [S. 267.062\(1\), F.S.](#)

⁴ [S. 334.071\(2\), F.S.](#)

⁵ [S. 334.071\(3\), F.S.](#)

⁶ NBC News, *Suspected shooter at Naval Air Station Pensacola was Saudi Air Force member*, December 6, 2019, <https://www.nbcnews.com/news/us-news/active-shooter-reported-naval-air-station-pensacola-n1096966> (last visited Jan. 16, 2026).

Man.” Betts was a Florida native, born in West Palm Beach, and resided in the Sarasota area for most of his life. Betts passed away on April 18, 2024.

Phil Smith

Philip P. “Phil” Smith was an auto dealer and philanthropist who passed away at age 70 in 2016 after a battle with ALS, known as Lou Gehrig’s Disease. Under the Phil Smith Management Co., he led an auto dealership and property management company with 780 employees and some \$500 million in annual revenue. Smith once owned as many as 17 auto dealerships in Florida and North Carolina. He also owned the Coral Ridge Country Club in Fort Lauderdale. Among their many charitable contributions, he and his wife donated a \$5 million gift to Florida Atlantic University’s College of Business in Boca Raton⁷ and a \$7 million gift in to Holy Cross Hospital in Fort Lauderdale to create the Phil Smith Neuroscience Institute at Holy Cross Hospital.⁸

Mayor Larry A. Dale

Larry A. Dale was the mayor of Sanford, Florida, from 1997-2001 and President of Orlando Sanford International Airport from 2001 to 2018. He was known for helping advance numerous significant public projects. Dale passed away on October 22, 2025.⁹

Terry L. Fields

Terry L. Fields was a dedicated public servant who served on the Jacksonville City Council before representing the 14th District in the Florida House from 2000-2008.¹⁰ Fields passed away on February 8, 2026.

Terry Stiles

Terry Stiles was a prominent developer from Ft. Lauderdale and head of the Stiles Corporation. Stiles was credited with helping shape Ft. Lauderdale’s skyline and known for his many charitable contributions to the Broward County community. Stiles passed away on September 11, 2017.¹¹

Rick Case

Rick Case was one of South Florida’s most prominent businessmen who owned a company of car dealerships that surpassed a billion dollars in sales. He was also known for his philanthropic efforts, especially with the Boys and Girls Club of Broward County and Sarasota as well as Nova Southeastern University, with the latter naming their 5,000-seat arena “Rick Case Arena.”¹² Case passed away on September 21, 2020.

Charles Dascal

Charles Dascal was a highly successful Cuban-American entrepreneur in the Miami-Dade County area. Dascal was the founder of Continental National Bank, the first Cuban-American owned bank in the United States. He was also known as a quietly generous philanthropist, donating to organizations such as St. Jude’s Children’s Hospital and Miami Children’s Hospital. Dascal passed away on July 29, 2013.¹³

⁷ Florida Atlantic University, *Remembering Alumnus and Local Businessman Phil Smith*, <https://www.fau.edu/president/blog/blog-entry-121916/> (last visited Feb. 6, 2026).

⁸ Holy Cross Health, *Neurosciences*, <https://www.holy-cross.com/services/neurosciences> (last visited Feb. 6, 2026).

⁹ Seminole County Chamber, *City of Sanford Mourns the Passing of Former Mayor Larry A. Dale*, <https://business.seminolebusiness.org/news/details/city-of-sanford-mourns-the-passing-of-former-mayor-larry-a-dale> (last visited March 16, 2026).

¹⁰ Jacksonville Free Press, *Community Mourns Loss of Statesman Terry Fields*, <https://jacksonvillefreepress.com/community-mourns-loss-of-statesman-terry-fields/> (last visited March 16, 2026).

¹¹ Miami Herald, *Developer Terry Stiles Dies at Age 70 After Battle with Cancer*, <https://www.miamiherald.com/news/local/obituaries/article174524526.html> (last visited March 16, 2026).

¹² Miami Herald, *Rick Case, Auto Empire King and Fort Lauderdale Philanthropist, Dies at 77*, <https://www.miamiherald.com/news/local/obituaries/article245938035.html> (last visited March 16, 2026).

¹³ Miami-Dade Board of Commissioners, *Memorandum*, <https://www.miamidade.gov/govaction/legistarfiles/Matters/Y2025/252455.pdf> (last visited March 16, 2026).

[Lowell Lohman](#)

Lowell Lohman was an Ormond Beach businessman and philanthropist who made significant contributions to various nonprofits in Volusia County. These causes include but are not limited to the Ormond Memorial Art Museum, Volusia County Schools, the Halifax Humane Society, and Halifax Health. Lohman passed away on October 28, 2025.¹⁴

[George Mirabal](#)

George Mirabal was the CEO of the Daytona Regional Chamber of Commerce and known for his contributions to the Daytona business community as a whole. Mirabal passed away on August 10, 2021.¹⁵

[Esteena K. Wells](#)

Esteena K. Wells was a successful businesswoman and avid servant to her community. Her most treasured work was with Florida's Resources for Human Development, and she also served on the Federal Northern District Judicial Qualifying Committee as well as the Northwest Florida State College Board of Trustees. Wells passed away on August 26, 2025.¹⁶

[Pledger V. Sullivan](#)

Pledger V. Sullivan served as a superintendent in the Okaloosa County school system for many years. Sullivan passed away on March 15, 2002.¹⁷

[John Thrasher](#)

John Thrasher was a decorated Army veteran, former Speaker of the Florida House of Representatives, and president of Florida State University from 2014-2021. Thrasher passed away on May 30, 2025.¹⁸

[Bobby Bowden](#)

Bobby Bowden was the head coach of the Florida State University football team for 34 years. Coach Bowden was one of the greatest college football coaches of all time, leading Florida State to 12 ACC titles and 2 national championships. Coach Bowden passed away on August 8, 2021.¹⁹

[President Donald J. Trump](#)

Donald J. Trump served as the 45th President of the United States of America and is currently serving as the 47th President of the United States of America. In 2019, President Trump made Palm Beach, Florida, his permanent residence.²⁰

[Senator Noble Ray Carroll](#)

Noble Ray Carroll served in the House and Senate of the Florida legislature for several years. Additionally, Carroll was the president of the First National Bank of Kissimmee. Carroll passed away on May 18, 1960.²¹

¹⁴ Observer Local News, *Ormond Beach Philanthropist Lowell Lohman Dies at Age 80*, <https://www.observerlocalnews.com/news/2025/oct/28/ormond-beach-philanthropist-lowell-lohman-dies-at-age-80/> (last visited March 16, 2026).

¹⁵ Legacy, *Obituaries: George Mirabal*, <https://www.legacy.com/us/obituaries/news-journalonline/name/george-mirabal-obituary?id=14778770> (last visited March 16, 2026).

¹⁶ McDonald Family Funeral Home, *Obituaries: Esteena Kry Wells*, <https://www.mcdonaldfamilyfuneralhome.com/obituaries/esteena-teena-wells> (last visited March 16, 2026).

¹⁷ Ancient Faces, *Pledger V. Sullivan*, <https://www.ancientfaces.com/person/pledger-v-sullivan-birth-1932-death-2002/60054625> (last visited March 16, 2026).

¹⁸ Florida State University News, *Remembering John Thrasher, President Emeritus*, <https://news.fsu.edu/news/university-news/2025/05/30/remembering-john-thrasher-president-emeritus/> (last visited March 16, 2026).

¹⁹ CBS Sports, *Bobby Bowden Dies: Nick Saban, Urban Meyer, Deion Sanders React as Football World Mourns the Legend's Death*, <https://www.cbssports.com/college-football/news/bobby-bowden-dies-nick-saban-urban-meyer-deion-sanders-react-as-football-world-mourns-the-legends-death/> (last visited March 16, 2026).

²⁰ *Trump changes primary residence from New York to Florida*, AP News (October 31, 2019) <https://apnews.com/united-states-government-4b2348352075475992dcdcbd8880ece6> (last visited March 16, 2026).

²¹ FindaGrave, *Noble Raymond "N. Ray" Carroll*, https://www.findagrave.com/memorial/50851657/noble_raymond-carroll (last visited March 16th, 2026).